Tommie Milam

From: kuhnrod@aol.com

Sent: Friday, August 24, 2018 12:50 PM

To: **DEQ PUBLIC NOTICES**

Subject: Comments Draft Permit No. LA0115924

Attachments: Comments re Draft Permit No LA0115924.pdf; Exhibit 2 Maritime Trans Sec Act 0f 2002

(1).pdf; Exhibit 1 HR 1098.pdf; Exhibit 3 LAMA Correspondence.pdf

Dear LDEQ:

Please find attached my written comments regarding LPDES DRAFT PERMIT No. LA0115924, as well as 3 exhibits to the written comments.

Would you kindly send me an email confirming your receipt of these comments and exhibits being submitted .

Thank you for your assistance with this matter.

Sincerely,

Kevin LeMaire 16438 Spanish Oaks Boulevard Prairieville, LA 70769 (225) 744-3191 kuhnrod@aol.com

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August 24, 2018

Louisiana Department of Environmental Quality Office of Environmental Services Water Permits Division Post Office Box 4312 Baton Rouge, Louisiana 70821-4312

Attention: Christy Rogers

Via Email Only to DEQ.PUBLICNOTICES@LA.GOV

Re: Written Comments for DRAFT PERMIT No. LA0115924

Agency Interest No. 97199 Activity No. 20170002

Dear Christy Rogers:

Please accept my personal written comments into the record of this matter for consideration regarding Louisiana Pollutant Discharge Elimination System ("LPDES") DRAFT PERMIT No. LA0115924 ("Draft Permit") referenced above.

To be certain the record is complete, I am not now, nor have I ever been, an attorney. I am not now, nor have I ever been, licensed to practice law. I am not offering legal advice or legal opinions or attempting to engage in the unauthorized practice of law. My written comments below and the information, records and law cited below are based upon my non-attorney, personal research, interpretations and conclusions, and are presented in good faith for consideration by the Louisiana Department of Environmental Quality ("LDEQ").

It is my belief I qualify as an "interested person" as that term is used in LAC 33:IX.3115, et. seq. My belief is based upon information, records and communications exchanged by the LDEQ and me from 2015 through 2018 relevant to C&M, including matters discussed in the Consolidated Compliance Order and Notice of Potential Penalty Number WE-CN-16-01006 ("the CONOPP") issued to C&M by the LDEQ on January 13, 2017.

As explained in my comments, I believe conditions of the Draft Permit are inappropriate and I believe the LDEQ's tentative decision to prepare the Draft Permit is inappropriate.

My comments below are timely submitted under the requirements of LAC 33:IX.3113 and raise all reasonably ascertainable issues and provide all reasonably available arguments supporting my

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position at the time my comments were submitted. However, I reserve the right to supplement and/or amend my comments in response to other written (or oral if made at a public hearing or meeting) comments, materials, or records submitted by any other interested person, including C&M and the LDEQ.

Except for any records attached hereto, all material and records supporting my comments are incorporated with my comments below by reference as they have already been made part of the administrative record for C&M Marine Ventures, LLC, AI No. 97199, and/or are already in possession of the LDEQ.

Respectfully, please consider my comments in making the final decision, and please answer my comments below as provided in LAC 33:IX.3125.

I. Federal Preemption of Authorization to Discharge Agricultural Cargo Residue in the Form of Cargo Hold Washings into the Mississippi River from Ships/Vessels

As it is written, the Draft Permit authorizes the discharge of agricultural cargo residue in the form of hold washings into the Mississippi River from ships/vessels. It is my belief the conditions of the Draft Permit at issue authorize the discharge of agricultural cargo residue in the form of cargo hold washings into the Mississippi River from ships/vessels. See Draft Permit, Part I, page 2, and Part II, Attachment 1. These conditions are in direct contravention of federal law which expressly preempts all law, including the law of Louisiana.

The Act to Prevent Pollution from Ships ("the APPS"), 33 USC § 1901, et seq., specifically Section 1902a of the APPS, expressly preempts any other provision of law and expressly states that the provisions of the APPS that implement Annex V to the International Convention for the Prevention of Pollution from Ships ("MARPOL") exclusively governs the discharge from a vessel of any agricultural cargo residue material in the form of hold washings. 33 USC § 1902a.

Section 1902a of the APPS preempts and renders invalid those Parts and Subparts of the subject Draft Permit erroneously issued pursuant to the Louisiana Environmental Quality Act ("LEQA"), and rules and regulations effective or promulgated under the authority of the LEQA, authorizing the discharge of agricultural cargo residue in the form of hold washings from commercial maritime vessels, foreign and domestic.

The terms "ship" and "vessel", in the singular and in the plural, are interchangeable as used throughout the comments and shall have the same meaning unless otherwise specified.

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In 2002, before LPDES Permits were in existence, Congress created Section 1902a of the APPS which expressly states:

"Notwithstanding any other provision of law, the discharge from a vessel of any agricultural cargo residue material in the form of hold washings shall be governed exclusively by the provisions of the Act to Prevent Pollution from Ships (33 U.S.C. 1901 et seq.) that implement Annex V to the International Convention for the Prevention of Pollution from Ships." Emphasis added.

Based upon my personal understanding and interpretation of 33 USC § 1902a, it is my belief Section 1902a expressly preempts <u>any</u> law regulating the discharges of agricultural cargo residue material in the form of hold wash water, including Louisiana's Water Control Law - the Louisiana law under which the Draft Permit has been prepared. It is my belief that Louisiana law is expressly preempted by Section 1902a of the APPS, and the provisions of the Draft Permit allowing the discharge of agricultural cargo residue in the form of hold washings into the Mississippi River are also preempted and invalid.

According to the United States Supreme Court, "State laws that 'interfere with, or are contrary to the laws of congress, made in pursuance of the constitution" are invalid." Wisconsin Public Intervenor v. Mortier, 501 U.S. 597, 604 (1991) (quoting Gibbons v. Odgen, 22 U.S. 1 (1824)).

It is my understanding of the law that the doctrine of federal preemption is grounded in the Supremacy Clause of the United States Constitution. United States Constitution, Article VI, cl. 2. Gade v. National Solid Wastes Management Association, 505 U.S. 88, 108 (1992) ("[U]nder the Supremacy Clause, from which our pre-emption doctrine is derived, any state law, however clearly within a State's acknowledged power, which interferes with or is contrary to federal law, must yield."). BP Am., Inc. v. Chustz, 33 F. Supp. 3d 676, 683 (M.D. La. 2014).

It is my belief that express preemption occurs when Congress includes within a statutory scheme a provision that explicitly directs state law shall be preempted. Where Congress has explicitly provided that federal law is exclusive, states cannot interfere with such federal exclusivity by prescribing additional or auxiliary regulations regardless of whether the regulations complement or further federal objectives.

Based upon my understanding of the law, it is my belief that it was the express intent of Congress to exclusively govern the discharges at issue under federal law through Section 1902a of the APPS as the legislative history of 33 USC § 1902a reveals that preemption was the touchstone of the congressional intent of this statute. *Altria Group, Inc. v. Good*, 129 S. Ct. 538, 543 (2008) ("[T]he purpose of Congress is the ultimate touchstone' in every pre-emption case.") (quoting *Medtronic, Inc. v. Lohr*, 518 U.S. 470,485 (1996))

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On March 20, 2001, Bill H.R. 1098 was introduced in the US House of Representatives. The name given to the proposed legislation was *The Maritime Policy Improvement Act of 2001*. Section 5 of the bill required the discharge from a vessel of any agricultural cargo residue material in the form of hold washings to be governed exclusively under the provisions of MARPOL Annex V (MARPOL V) as implemented by the APPS. *See* Exhibit 1 attached, H.R. 1098, *Section 5*.

On or about July 27, 2001, the Senate Committee on Commerce, Science, and Transportation released its report on H.R. 1098. In that report, the Senate Committee stated, in relevant part, the following regarding Section 5 of H.R 1098:

"Section 5 reaffirms Congressional intent to govern the discharge of any agricultural cargo residue material from a vessel in the form of hold washings exclusively under the provisions of MARPOL Annex V (MARPOL V) as implemented by the Act to Prevent Pollution from Ships (APFS) (33 U.S.C. § 1901, et seq). Agricultural cargo residue material refers to materials such as corn, wheat, rice, soybeans, grams, and other agricultural material and their residues routinely carried on vessels. Last year, the Coast Guard announced a plan to change its enforcement policy to apply other laws to regulate the discharge of agriculture cargo residue material that has traditionally been governed by MARPOL V. This proposed policy change would place an unwarranted burden on U.S.-flag bulk grain vessels which are required by agricultural inspection rules to wash their cargo holds at sea while underway en route to the next loading port. This discharge of agricultural cargo residue material is consistent with MARPOL V which specifically contemplates the discharge of such cargo residue.

Exhibit 1, the Maritime Policy Improvement Act of 2001, Report Committee on Commerce, Science, and Transportation, July 27, 2001, p.2. Emphasis added.

It is my belief Congress did not want any federal, state or local agencies or authorities to change, promulgate, enact or otherwise apply any policies or other laws to regulate the discharge of agriculture cargo residue material in the form of hold washings that has traditionally been governed by MARPOL Annex V and the APPS.

Bill H.R. 1098 was introduced in the 2000-2001 session of Congress and was passed by the House on March 21, 2001, reviewed by the Senate Committee on Commerce, Science and Transportation, but was not passed by the Senate.

However, on July 20, 2001, Bill S. 1214 was introduced by the US Senate and ultimately titled *The Maritime Transportation Security Act of 2002* ("MTSA"), Public Law 107-295, which did contain the language from former-Bill H.R. 1098, and was enacted by Congress on November

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25, 2002. Title I of the MTSA is also known as the Maritime Transportation Security Act of 2002. Exhibit 2, attached copy of the Maritime Transportation Security Act of 2002.

Title II of the MTSA is *The Maritime Policy Improvement Act of 2002* (MPIA 2002). Section 204 of the MPIA 2002 provided:

"SEC. 204. DISCHARGE OF AGRICULTURAL CARGO RESIDUE.

Notwithstanding any other provision of law, the discharge from a vessel of any agricultural cargo residue material in the form of hold washings shall be governed exclusively by the provisions of the Act to Prevent Pollution from Ships (33 U.S.C. 1901 et seq.) that implement Annex V to the International Convention for the Prevention of Pollution from Ships." Emphasis added.

Exhibit 2, Section 204.

As part of the Maritime Policy Improvement Act of 2002 and as part of the Maritime Transportation Security Act of 2002, Section 204 became codified at 33 USC § 1902a and enacted as part of the APPS. Notes, 33 USC § 1902a.

Even the savings clause of the APPS does not defeat preemption, but, instead, supports the position that the APPS intended to expressly preempt certain laws:

"33 U.S. Code § 1911 - Effect on other laws

"Authorities, requirements, and remedies of this chapter supplement and neither amend nor repeal any other authorities, requirements, or remedies conferred by any other provision of law. Nothing in this chapter shall limit, deny, amend, modify, or repeal any other authority, requirement, or remedy available to the United States or any other person, except as expressly provided in this chapter." Id. Emphasis added.

It is my reasonable assertion that Section 1902a of the APPS unequivocally and expressly preempts the parts and subparts of the Draft Permit which authorize the discharge of agricultural cargo residue in the form of ship hold washings into the waters of the state of Louisiana.

i. Louisiana Law Conflicts With the APPS

The doctrine of preemption is also applied if a state or local law contradicts federal law when the state or local law "conflicts" with the federal law and therefore conflict preemption exists. This is considered an implied preemption of state law.

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The United States is part of an international regime that regulates discharges of garbage from vessels at sea: the International Convention for the Prevention of Pollution from Ships, as modified by the Protocol of 1978 (the "MARPOL Protocol"). MARPOL Annex V provides Regulations for the Prevention of Pollution by Garbage from Ships.

The MARPOL Protocol was enacted into United States law by the Act to Prevent Pollution from Ships, Title 33, United States Code, Section 1901, et seq. The APPS implements the stringent discharge requirements of MARPOL Annexes I (Oil), II (Noxious Liquid Substances), V (Garbage), and VI (Air Quality).

The APPS makes it a civil violation, as well as a crime, for any person to violate the MARPOL Protocol, the APPS itself, or regulations promulgated under the APPS. 33 USC § 1907(a).

The United States implements MARPOL 73/78 Annex V by the APPS. For purposes of the APPS, the requirements of MARPOL Annex V shall apply to the navigable waters of the United States, as well as to all other waters and vessels over which the United States has jurisdiction. 33 USC § 1901(b). Through the APPS, the United States accepts any modifications or amendments to MARPOL as domestic law. 33 U.S.C. § 1901(a)(5). Section 1907(a) (requiring compliance with MARPOL)).

Regulations are provided in 33 CFR 151 to assist the regulated community in complying with the law. Relevant to the agricultural cargo residue material discharges at issue, the U.S. requirements for the disposal of garbage at sea are summarized in table format at 33 C.F.R. Sections 151.51-151.77, Appendix A.

The conditions of the Draft Permit regarding discharges of agricultural cargo residue material in the form of hold washings are less stringent than, and are in conflict with, the federal law and regulations implementing MARPOL Annex V.

The Draft Permit allows the otherwise federally-prohibited discharge of agricultural cargo residue materials in the form of hold washings into the inland waters of the Mississippi River. The federal law and regulations implementing Annex V of MARPOL require the vessel to be at sea at least 12 nautical miles from the nearest land and en route to lower the potential impact of the discharges. 33 CFR 151.69 and Regulation 4.1.3 of MARPOL Annex V state that discharge of "...[c]argo residues that cannot be recovered using commonly available methods for unloading" can take place at sea provided that: (1) the discharge happens at least 12 nautical miles from the nearest land (and not within a special area) while the vessel is en route; and, (2) the discharge contains no substances that are harmful to the marine environment. MARPOL Annex V.

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En route means that the ship is underway at sea on a course or courses, including deviation from the shortest direct route, which as far as practicable for navigational purposes, will cause any discharge to be spread over as great an area of the sea as is reasonable and practicable. 33 CFR 151.05 and Regulation 1.5 of MARPOL Annex V.

In direct conflict, the Draft Permit requires the holds to be cleaned and the discharges to take place while the ship is anchored in a single location on the inland waters of the Mississippi River which has the potential to increase the impacts of the discharges.

It is physically impossible to comply with both, state and federal, requirements at the same time. This qualifies as implied preemption of the Draft Permit by Section 1902a of the APPS.

Another conflict arises between Louisiana permits and the APPS and Annex V in the form of statutory and regulatory recordkeeping requirements imposed by the federal law.

The discharge of agricultural cargo residue material in the form of hold washings is considered "garbage" pursuant to the APPS and MARPOL Annex V. Discharges of garbage are subject to regulation under 33 CFR Part 151, Subpart A. "Garbage" includes discharges of bulk dry cargo residues as defined at 33 CFR §151.66(b) (73 Fed. Reg. 56492 (September 29, 2008)) and agricultural cargo residues.

Cargo residues are defined as: "[t]he remnants of any cargo which are not covered by other Annexes to the present Convention and which remain on deck or in *holds* following loading or unloading. Cargo residues include loading and unloading excess or spillage, whether in wet or dry condition or *entrained in wash water*, but do not include cargo dust remaining on deck after sweeping or dust on the external surfaces of the ship." 33 CFR 151.05 and Regulation 1.2 of the amended MARPOL Annex V. In addition to this definition, the amended MARPOL Annex V also stipulates that only those cargo residues that cannot be recovered using commonly available methods for unloading, including shovel, scoop, vacuum or broom cleaning, shall be considered for discharge.

On commercial vessels over 400 tons, which includes each vessel at issue herein, the master or person in charge of the ship must maintain a Garbage Record Book pursuant to 33 CFR 151.55(a)(1) and (3), and MARPOL Annex V Regulations 10.3.1-4.

Pursuant to 33 CFR 151.55(b), the master or person in charge of the ship shall ensure that a written record is maintained on the ship of each of the following garbage discharge or disposal operations:

- (a) Discharge overboard.
- (b) Discharge to another ship.
- (c) Discharge to a reception facility.

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(d) Incineration on the ship

Pursuant to 33 CFR 151.55(c), the Garbage Record Book must accurately contain the following information on each discharge or disposal operation:

- (a) The type of operation as described under paragraphs (b)(1) through (b)(4) of this section.
- (b) The date and time of the operation
- (c) If the operation was conducted at a port, the name of the port.
- (d) If the operation was not conducted at a port, the latitude and longitude of the location where the operation was conducted and the estimated distance of that location from shore. If the operation involved off-loading to another ship, the identity of the receiving ship by name and official number.
- (e) The amount of garbage involved, described by volume in cubic meters.

Pursuant to 33 CFR 133.55(d), (e), and (f), the Garbage Record Book must accurately contain the following information on each discharge or disposal operation:

- (d) When garbage which is allowed into the sea is discharged overboard, the record under paragraph (a) of this section must contain the following information:
 - (1) The date and time of the discharge;
 - (2) The latitude and longitude of the ship;
 - (3) The categories of the garbage involved; and
 - (4) The estimated amount of each category of garbage involved, described by volume in cubic meters.
- (e) For the record under paragraph (a) of this section, the categories of garbage are
 - (1) Plastics,
 - (2) Food wastes,
 - (3) Domestic wastes,
 - (4) Cooking oil,
 - (5) Incinerator ashes,
 - (6) Operational wastes,
 - (7) Cargo residues,
 - (8) Animal carcasses, and
 - (9) Fishing gear.
- (f) The record under paragraph (a) of this section must be prepared at the time of the operation, certified as correct by the master or person in charge of the ship, maintained on the ship for 2 years following the operation, and made available for inspection by the Coast Guard. 33 CFR 133.55(d), (e), and (f). Emphasis added.

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The reason for maintaining the Garbage Record Book is that the information ensures that the designated vessel meets a particular pollution prevention standard that promotes the safety of life, environment, and property in marine transportation. 65 FR 48558. The Garbage Record Book makes it easier to check that the regulations on garbage are being adhered to as it means ship personnel must keep track of the garbage and what happens to it.

Under the Draft Permit, only the ship cleaning company is required to record GPS coordinates of the ship in anchorage where the discharges take place, and to identify the cargo washed from the vessel. In response to a request by the LDEQ for records of GPS coordinates of vessels/ships it cleaned, C&M provided a form which contains the Mississippi River Mile Marker Number, but no GPS coordinates. It is reasonable to presume no actual GPS coordinates were collected by or on behalf of C&M.

It is my reasonable belief that the Draft Permit is in conflict with, and much less stringent than, the APPS and its regulations.

An additional conflict arises in that agricultural cargo residue discharges from ocean vessels, also known as garbage discharges, are an area traditionally regulated by the federal government.

In response to notification by me to the LDEQ of several discharges from ship cleaning incidents, the LDEQ, through its agents, has informed me that it does not have the equipment (boats or other water craft) and other resources needed to respond to incidents on the Mississippi River involving ship cleaning and discharge operations. For this same reason, the LDEQ is unable to perform unannounced inspections, collect samples or collect other evidence during actual vessel cleaning and discharge operations to insure only authorized discharges are taking place.

The LDEQ, through its agents, has also informed me that it believes the United States Coast Guard is the agency best equipped and staffed to respond to any incident involving potentially improper, unpermitted, or illegal discharges on the Mississippi River.

There are several additional conflicts between the APPS and the LPDES permits that qualify as implied preemptions of Louisiana permits, including Sections: 1902(a)(3) and (b)(3) (APPS specifically applies to the ocean vessels/ships in question); 33 USC § 1902(b)(3), (C), and (D) (APPS regulates the discharge of garbage from the vessels/ships); 33 USC § 1903(c)(4)(A)(i) (APPS provides important garbage recordkeeping requirements); and, (33 USC § 1907(c)-(e) (provides for enforcement of the APPS and MARPOL Annex V).

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ii. The Offending Language Can Be Severed from the Draft Permit

The Draft Permit and the Existing Permit contain a severability clause which specifically states:

"12. Severability

If any provision of these rules and regulations, or the application thereof, is held to be invalid, the remaining provisions of these rules and regulations shall not be affected, so long as they can be given effect without the invalid provision. To this end, the provisions of these rules and regulations are declared to be severable.

LPDES permit LA0115924, Part III, Standard Conditions for LPDES Permits, subpart 12 at p. 3. Draft Permit, Part III, Standard Conditions for LPDES Permits, subpart 12 at p. 3.

The LDEQ is allowed to permit discharging all other cargo residues in accordance with and identified in the existing and Draft Permits with the exception of agricultural cargo residues.

II. The Draft Permit Does Not Require the Permittee to Monitor For Any Amount of Floating or Settable Solids Discharged From Outfall 001.

Presently, the sole monitoring requirement in the Draft Permit for Outfall 001 is the amount of the flow of the water being discharged. That sole method for obtaining this measurement is an "estimate" of the Flow-MGD. The method for obtaining the flow measurement is not based upon any type of flowmeter or other flow measurement device which appropriately, including accuracy, measures the flow of dirty water being discharged into the Mississippi River. Draft Permit, Part I, at p. 2 of 7. Emphasis added.

It is my belief the "estimate" methodology identified in Draft Permit Part I for Outfall 001 is in conflict with Part III, Section C, subpart 6 at p. 7 of 18 of the Draft Permit, which says:

"6. Flow Measurements Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of the volume of monitored discharges. The devices shall be installed, calibrated, and maintained to insure that the accuracy of the measurements is consistent with the accepted capability of that type of device. Devices selected shall be capable of measuring - flows with a maximum deviation of less than 10% from true discharge rates throughout the range of expected discharge volumes. ...". Emphasis added.

In addition to objecting to the direct conflict between specific terms and conditions incorporated as part of the Draft Permit, it is my belief that the term "estimate", without more, is unreasonably vague, ambiguous, susceptible to conflicting interpretations, and likely unenforceable. Without appropriate flow measurement devices and methods consistent with accepted scientific practices,

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an "estimate" of the flow of the wash water discharging into the Mississippi River does not "... [e] nsure the accuracy and reliability of measurements of the volume of monitored discharges." This conflict also exists in the Existing Permit at the same Parts, Sections and pages.

III. Language in Draft Permit is Impermissibly Vague, Ambiguous and Subject to Conflicting Interpretations.

i. Outfall 0001

The additional condition for Outfall 001 that "There shall be no discharge of floating or settable solids or visible foam in other than <u>trace amounts</u> ..." is vague, ambiguous, subject to conflicting interpretations, and likely unenforceable with regard to meaning of "trace amounts". Since the receiving water is the large Mississippi River, it is reasonable to anticipate abuse by the permittee.

ii. Part II, Subpart (L)(1)

Additionally, the language of Subpart 1 stating "[T]here shall be no discharge of bulk solids" is vague, ambiguous, and subject to conflicting interpretations, including whether or not agricultural cargo residue entrained in wash water is considered "bulk solids."

iii. Part II, Subpart (L)(2)

The language of Subpart (L)(1) stating "[S]olids remaining on the vessel..." is vague, ambiguous, and subject to conflicting interpretations, and abuse. The term "on the vessel" may reasonably and literally be interpreted to include only the exterior surfaces of the vessel such as the hold covers and the deck.

The language of Subpart 2(L)(1) stating "...[m]ust be removed for disposal as appropriate ..." is also vague, ambiguous, and subject to conflicting interpretations, including whether or not it is necessary or "appropriate" to dispose of the solids in the Mississippi River, specifically with regard to agricultural cargo residue which is regarded by many as harmless to the water quality.

Subpart 2(L)(2) should be amended to read "[S]olids, including any cargo residue, remaining aboard the vessel after primary cleaning/cargo recovery methods such as front end loader, etc. must be removed for disposal using vacuuming, shoveling, sweeping, scooping or other acceptable methods of primary cleaning/cargo recovery methods. Proof of the removal disposal, use, sale, resale or recycling of all solids, including cargo residue, cleaned, recovered and removed from the vessel shall be submitted to the Department on a quarterly basis with permittee's quarterly Discharge Monitoring Reports."

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IV. The Mississippi River is Not An Adequate Reception Facility

C&M Marine Ventures, LLC has a well-established history of using its LPDES permit to allow other companies to wash vessels without anyone from C&M being present to ensure compliance with all permit requirements. C&M also has a history of issuing "certificates to discharge" to vessels where there have been washing and discharges from decks of ships when the issuance of the "certificate to discharge" and C&M did not contemplate that type of discharge. See Record Document ID No. 10335173.

Please see the attached Exhibit 3 which is an email chain sent on April 14, 2014 by Vince Barber of K&C Shipping, Inc. (a client of C&M) to Captain Ronald Branch of the Louisiana Maritime Association. This document is evidence showing that ship's agents have engaged in discussions that are of particular relevance and concern. For example, K&C Shipping has gone so far as to discuss whether or not the Mississippi River can be considered an "adequate reception facility" as that term is used in MARPOL Annex V for hold washing discharges that are otherwise required to be made at least 12 nautical miles from the nearest land and while the ship *en route*:

"..... If the ship is transiting within the "special" zone (ie: Galveston to Miss. River), does the Miss River quality (sic) as an "adequate reception facility" since cargo hold washwater can be discharge there after obtaining a washwater permit?

In other words, if a ship is going to the Miss River from anywhere else inside the special zone - must she NOT discharge cargo hold washwater outside the 12 mile limit (also assuming the other 2 conditions are met) <u>JUST BECAUSE it is feasible that discharging in the River (after testing) is available?</u>" Emphasis mine.

It is of severe concern when foreign ship captains and shipping agents would even consider the possibility of identifying and using the Mississippi River as an "adequate reception facility" because they can "obtain a wash water permit" for their discharges. The reply from the president of LAMA further illustrates why the concern is grave. Captain Ron points out what he declared "key items" (undue delay or the disincentives of extraordinary costs/expenses) to be considered when justifying the decision to use or not an adequate reception facility. However, the LAMA ultimately advised its members that it is up to the Master (captain) of the ship to make the determination of whether or not reception facilities meet the needs of the vessel under the definitions provided in his email reply.

Leaving ship captains from around the world with the discretion to dub the Mississippi River an "adequate reception facility", along with the discretion to unilaterally determine if it's cheaper or not to be washed while in the Mississippi River, is not ever sound policy or practice.

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There should be language in the Permit mandating that a qualified officer or direct employee of C&M shall be present at all times aboard all ships being washed pursuant to C&M's LPDES Permit and "certificate to discharge" to ensure compliance with all terms and conditions of the Permit.

V. Written Request for Notification of the Final Decision

Please send me notification of the final permit decision in this matter.

Thank you for the opportunity to submit written comments on this Draft LPDES permit.

Sincerely,

Kevin LeMaire

Kevin LeMaire

Attachments



PUBLIC LAW 107-295—NOV. 25, 2002

MARITIME TRANSPORTATION SECURITY ACT OF 2002

Public Law 107–295 107th Congress

An Act

Nov. 25, 2002 [S. 1214]

To amend the Merchant Marine Act, 1936, to establish a program to ensure greater security for United States seaports, and for other purposes.

Maritime Transportation Security Act of 46 USC 2101 note.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) SHORT TITLE.—This Act may be cited as the "Maritime Transportation Security Act of 2002".
- (b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:
- Sec. 1. Short title; table of contents.

TITLE I—MARITIME TRANSPORTATION SECURITY

- Sec. 101. Findings.
- Sec. 102. Port security.
- Sec. 103. International seafarer identification.

- Sec. 103. International scalarer identification.

 Sec. 104. Extension of seaward jurisdiction.

 Sec. 105. Suspension of limitation on strength of Coast Guard.

 Sec. 106. Extension of Deepwater Port Act to natural gas.

 Sec. 107. Assignment of Coast Guard personnel as sea marshals and enhanced use of other security personnel.

 Sec. 108. Technical amendments concerning the transmittal of certain information to the Coast of Service.
- to the Customs Service.
- Sec. 109. Maritime security professional training.

- Sec. 110. Additional reports.
 Sec. 111. Performance standards.
 Sec. 112. Report on foreign-flag vessels.
 Sec. 113. Revision of Port Security Planning Guide.

TITLE II-MARITIME POLICY IMPROVEMENT

- Sec. 201. Short title.
 Sec. 202. Vessel COASTAL VENTURE.
 Sec. 203. Expansion of American Merchant Marine Memorial Wall of Honor.
 Sec. 204. Discharge of agricultural cargo residue.
 Sec. 205. Recording and discharging notices of claim of maritime lien.
 Sec. 206. Tonnage of RV DAVIDSON.
 Sec. 207. Miscellaneous certificates of documentation.
 Sec. 208. Exemption for Victory Ships.
 Sec. 209. Certificate of documentation for 3 barges.
 Sec. 210. Certificate of documentation for the EAGLE.
 Sec. 211. Waiver for vessels in New World Challenge Race.
 Sec. 212. Vessel ASPHALT COMMANDER.
 Sec. 213. Coastwise trade authorization.

- Sec. 213. Coastwise trade authorization.
- Sec. 214. Jones Act waiver for delayed vessel delivery
- Sec. 215. Realignment of policy responsibility in the Department of Transportation.

TITLE III—COAST GUARD PERSONNEL AND MARITIME SAFETY

Sec. 301. Short title.

Subtitle A-Personnel Management

Sec. 311. Coast Guard band director rank.

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Sec. 312. Compensatory absence for isolated duty.
Sec. 313. Accelerated promotion of certain Coast Guard officers.
                                                               Subtitle B-Marine Safety
Sec. 321. Extension of Territorial Sea for Vessel Bridge-to-Bridge Radiotelephone
                           Act
Sec. 322. Modification of various reporting requirements.
Sec. 323. Oil Spill Liability Trust Fund; emergency fund advancement authority.
 Sec. 324. Merchant mariner documentation requirements.
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Sec. 412. Regular lieutenant commanders and commanders; continuation upon failure of selection for promotion.
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 Sec. 420. Electronic filing of commercial instruments for vessels.
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 Sec. 433. Extension of time for recreational vessel and associated equipment re-
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- Sec. 436. Aleutian trade.
 Sec. 437. Pictured Rocks National Lakeshore boundary revision.
 Sec. 438. Loran-C.
 Sec. 439. Authorization of payment.

- Sec. 440. Report on oil spill responder immunity. Sec. 441. Fishing agreements.
- Sec. 442. Electronic publishing of marine casualty reports. Sec. 443. Safety and security of ports and waterways.

- Sec. 444. Suspension of payment. Sec. 445. Prohibition on navigation fees.

TITLE V-AUTHORIZATION OF APPROPRIATIONS FOR THE COAST GUARD

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TITLE I—MARITIME TRANSPORTATION SECURITY

46 USC 70101 note.

SEC. 101. FINDINGS.

The Congress makes the following findings:

(1) There are 361 public ports in the United States that are an integral part of our Nation's commerce.

(2) United States ports handle over 95 percent of United States overseas trade. The total volume of goods imported and exported through ports is expected to more than double over the next 20 years.

(3) The variety of trade and commerce carried out at ports includes bulk cargo, containerized cargo, passenger transport and tourism, and intermodal transportation systems that are complex to secure.

(4) The United States is increasingly dependent on imported energy for a substantial share of its energy supply, and a disruption of that share of supply would seriously harm consumers and our economy.

(5) The top 50 ports in the United States account for about 90 percent of all the cargo tonnage. Twenty-five United States ports account for 98 percent of all container shipments. Cruise ships visiting foreign destinations embark from at least 16 ports. Ferries in the United States transport 113,000,000 passengers and 32,000,000 vehicles per year.

(6) Ports often are a major locus of Federal crime, including drug trafficking, cargo theft, and smuggling of contraband and aliens.

(7) Ports are often very open and exposed and are susceptible to large scale acts of terrorism that could cause a large loss of life or economic disruption.

(8) Current inspection levels of containerized cargo are insufficient to counter potential security risks. Technology is currently not adequately deployed to allow for the nonintrusive inspection of containerized cargo.

(9) The cruise ship industry poses a special risk from a security perspective.

(10) Securing entry points and other areas of port facilities and examining or inspecting containers would increase security at United States ports.

(11) Biometric identification procedures for individuals having access to secure areas in port facilities are important tools to deter and prevent port cargo crimes, smuggling, and terrorist actions.

(12) United States ports are international boundaries that-

(A) are particularly vulnerable to breaches in security; (B) may present weaknesses in the ability of the United

States to realize its national security objectives; and

(C) may serve as a vector or target for terrorist attacks aimed at the United States.

(13) It is in the best interests of the United States— (A) to have a free flow of interstate and foreign commerce and to ensure the efficient movement of cargo;

(B) to increase United States port security by establishing improving communication among law enforcement

officials responsible for port security;

(C) to formulate requirements for physical port security, recognizing the different character and nature of United States port facilities, and to require the establishment of security programs at port facilities;
(D) to provide financial assistance to help the States

and the private sector to increase physical security of

United States ports;

(E) to invest in long-term technology to facilitate the private sector development of technology that will assist in the nonintrusive timely detection of crime or potential crime at United States ports;

(F) to increase intelligence collection on cargo and intermodal movements to address areas of potential threat

to safety and security; and

(G) to promote private sector procedures that provide for in-transit visibility and support law enforcement efforts directed at managing the security risks of cargo shipments.

(14) On April 27, 1999, the President established the Interagency Commission on Crime and Security in United States Ports to undertake a comprehensive study of the nature and extent of the problem of crime in our ports, as well as the ways in which governments at all levels are responding. The Commission concluded that frequent crimes in ports include drug smuggling, illegal car exports, fraud, and cargo theft. Internal conspiracies are an issue at many ports and contribute to Federal crime. Criminal organizations are exploiting weak security at ports to commit a wide range of cargo crimes. Intelligence and information sharing among law enforcement agencies needs to be improved and coordinated at many ports. A lack of minimum physical and personnel security standards at ports and related facilities leaves many ports and port users very vulnerable. Access to ports and operations within ports is often uncontrolled. Security-related and detection-related equipment, such as small boats, cameras, large-scale x-ray machines, and vessel tracking devices, are lacking at many

(15) The International Maritime Organization and other similar international organizations are currently developing a new maritime security system that contains the essential elements for enhancing global maritime security. Therefore, it is in the best interests of the United States to implement new international instruments that establish such a system.

SEC. 102. PORT SECURITY.

(a) IN GENERAL.—Title 46, United States Code, is amended by adding at the end the following new subtitle:

"Subtitle VI—Miscellaneous

"Chap. "701. Port Security	Sec. 70101
"CHAPTER 701—PORT SECURITY	
"Sec. "70101. Definitions.	
"70101. Definitions.	
"70102. United States facility and vessel vulnerability assessments. "70103. Maritime transportation security plans. "70104. Transportation security incident reasonage.	
"70103. Maritime transportation security plans.	
"70104 Transportation security incident response	

- "70104. Transportation security incident response.
 "70105. Transportation security cards.
 "70106. Maritime safety and security teams.
 "70107. Grants.
 "70108. Foreign port assessment.
 "70109. Notifying foreign authorities.
 "70110. Actions when foreign ports not maintaining effective antiterrorism meas-

- "70111. Enhanced crewmember identification.
 "70112. Maritime security advisory committees.
 "70113. Maritime intelligence.
 "70114. Automatic identification systems.
 "70115. Long-range vessel tracking system.
 "70116. Secure systems of transportation.
 "70117. Civil penalty.

"§ 70101. Definitions

"For the purpose of this chapter:

"(1) The term 'Area Maritime Transportation Security Plan' means an Area Maritime Transportation Security Plan prepared under section 70103(b).

"(2) The term 'facility' means any structure or facility of any kind located in, on, under, or adjacent to any waters subject to the jurisdiction of the United States.

"(3) The term 'National Maritime Transportation Security Plan' means the National Maritime Transportation Security

Plan prepared and published under section 70103(a).

"(4) The term 'owner or operator' means—

"(A) in the case of a vessel, any person owning, oper-

ating, or chartering by demise, such vessel; and (B) in the case of a facility, any person owning, leasing,

or operating such facility.

"(5) The term 'Secretary' means the Secretary of the department in which the Coast Guard is operating.

"(6) The term 'transportation security incident' means a security incident resulting in a significant loss of life, environmental damage, transportation system disruption, or economic disruption in a particular area.

"§ 70102. United States facility and vessel vulnerability assessments

- "(a) INITIAL ASSESSMENTS.—The Secretary shall conduct an assessment of vessel types and United States facilities on or adjacent to the waters subject to the jurisdiction of the United States to identify those vessel types and United States facilities that pose a high risk of being involved in a transportation security incident.
- "(b) FACILITY AND VESSEL ASSESSMENTS.—(1) Based on the information gathered under subsection (a) of this section, the Secretary shall conduct a detailed vulnerability assessment of the

facilities and vessels that may be involved in a transportation security incident. The vulnerability assessment shall include the

following:

"(A) Identification and evaluation of critical assets and

"(B) Identification of the threats to those assets and infrastructures.

"(C) Identification of weaknesses in physical security, passenger and cargo security, structural integrity, protection systems, procedural policies, communications systems, transportation infrastructure, utilities, contingency response, and other areas as determined by the Secretary.

"(2) Upon completion of an assessment under this subsection for a facility or vessel, the Secretary shall provide the owner or operator with a copy of the vulnerability assessment for that facility

or vessel.

"(3) The Secretary shall update each vulnerability assessment

conducted under this section at least every 5 years.

"(4) In lieu of conducting a facility or vessel vulnerability assessment under paragraph (1), the Secretary may accept an alternative assessment conducted by or on behalf of the owner or operator of the facility or vessel if the Secretary determines that the alternative assessment includes the matters required under paragraph

"§ 70103. Maritime transportation security plans

"(a) NATIONAL MARITIME TRANSPORTATION SECURITY PLAN.— (1) The Secretary shall prepare a National Maritime Transportation Security Plan for deterring and responding to a transportation

"(2) The National Maritime Transportation Security Plan shall provide for efficient, coordinated, and effective action to deter and minimize damage from a transportation security incident, and shall

include the following:

'(A) Assignment of duties and responsibilities among Federal departments and agencies and coordination with State and local governmental agencies.

"(B) Identification of security resources.

"(C) Procedures and techniques to be employed in deterring a national transportation security incident.

"(D) Establishment of procedures for the coordination of

activities of-

"(i) Coast Guard maritime security teams established under this chapter; and

"(ii) Federal Maritime Security Coordinators required

under this chapter.

"(E) A system of surveillance and notice designed to safeguard against as well as ensure earliest possible notice of a transportation security incident and imminent threats of such a security incident to the appropriate State and Federal

"(F) Establishment of criteria and procedures to ensure immediate and effective Federal identification of a transportation security incident, or the substantial threat of such a

security incident.

"(G) Designation of—

"(i) areas for which Area Maritime Transportation Security Plans are required to be prepared under subsection (b); and

"(ii) a Coast Guard official who shall be the Federal

Maritime Security Coordinator for each such area.

"(H) A risk-based system for evaluating the potential for violations of security zones designated by the Secretary on the waters subject to the jurisdiction of the United States.

"(I) A recognition of certified systems of intermodal

transportation.

"(J) A plan for ensuring that the flow of cargo through United States ports is reestablished as efficiently and quickly as possible after a transportation security incident.

"(3) The Secretary shall, as the Secretary considers advisable, revise or otherwise amend the National Maritime Transportation

Security Plan.

"(4) Actions by Federal agencies to deter and minimize damage from a transportation security incident shall, to the greatest extent possible, be in accordance with the National Maritime Transportation Security Plan.

"(5) The Secretary shall inform vessel and facility owners or operators of the provisions in the National Transportation Security Plan that the Secretary considers necessary for security purposes.

Plan that the Secretary considers necessary for security purposes.

"(b) AREA MARITIME TRANSPORTATION SECURITY PLANS.—(1)
The Federal Maritime Security Coordinator designated under subsection (a)(2)(G) for an area shall—

"(A) submit to the Secretary an Area Maritime Transpor-

tation Security Plan for the area; and

"(B) solicit advice from the Area Security Advisory Committee required under this chapter, for the area to assure preplanning of joint deterrence efforts, including appropriate procedures for deterrence of a transportation security incident. "(2) The Area Maritime Transportation Security Plan for an

area shall-

"(A) when implemented in conjunction with the National Maritime Transportation Security Plan, be adequate to deter a transportation security incident in or near the area to the maximum extent practicable;

"(B) describe the area and infrastructure covered by the plan, including the areas of population or special economic, environmental, or national security importance that might be

damaged by a transportation security incident;

"(C) describe in detail how the plan is integrated with other Area Maritime Transportation Security Plans, and with facility security plans and vessel security plans under this section;

"(D) include consultation and coordination with the Department of Defense on matters relating to Department of Defense facilities and vessels;

"(E) include any other information the Secretary requires; and

"(F) be updated at least every 5 years by the Federal Maritime Security Coordinator.
"(3) The Secretary shall—

"(A) review and approve Area Maritime Transportation Security Plans under this subsection; and "(B) periodically review previously approved Area Maritime

Transportation Security Plans.

"(4) In security zones designated by the Secretary in each Area Maritime Transportation Security Plan, the Secretary shall consider—

"(A) the use of public/private partnerships to enforce security within the security zones, shoreside protection alternatives, and the environmental, public safety, and relative effectiveness of such alternatives; and

"(B) technological means of enhancing the security zones of port, territorial waters, and waterways of the United States.

- "(c) VESSEL AND FACILITY SECURITY PLANS.—(1) Within 6 months after the prescription of interim final regulations on vessel and facility security plans, an owner or operator of a vessel or facility described in paragraph (2) shall prepare and submit to the Secretary a security plan for the vessel or facility, for deterring a transportation security incident to the maximum extent practicable.
 - "(2) The vessels and facilities referred to in paragraph (1)—
 "(A) except as provided in subparagraph (B), are vessels and facilities that the Secretary believes may be involved in a transportation security incident; and

"(B) do not include any vessel or facility owned or operated

by the Department of Defense.

"(3) A security plan required under this subsection shall—
"(A) be consistent with the requirements of the National Maritime Transportation Security Plan and Area Maritime

Transportation Security Plans;

"(B) identify the qualified individual having full authority to implement security actions, and require immediate communications between that individual and the appropriate Federal official and the persons providing personnel and equipment pursuant to subparagraph (C);

"(C) include provisions for—

"(i) establishing and maintaining physical security, passenger and cargo security, and personnel security;

"(ii) establishing and controlling access to secure areas of the vessel or facility;

"(iii) procedural security policies; "(iv) communications systems; and

"(v) other security systems;

"(D) identify, and ensure by contract or other means approved by the Secretary, the availability of security measures necessary to deter to the maximum extent practicable a transportation security incident or a substantial threat of such a security incident;

"(E) describe the training, periodic unannounced drills, and security actions of persons on the vessel or at the facility, to be carried out under the plan to deter to the maximum extent practicable a transportation security incident, or a substantial threat of such a security incident;

"(F) be updated at least every 5 years; and

"(G) be resubmitted for approval of each change to the vessel or facility that may substantially affect the security of the vessel or facility.

"(4) The Secretary shall—

"(A) promptly review each such plan;

"(B) require amendments to any plan that does not meet the requirements of this subsection;

"(C) approve any plan that meets the requirements of this

subsection; and

"(D) review each plan periodically thereafter.

"(5) A vessel or facility for which a plan is required to be submitted under this subsection may not operate after the end of the 12-month period beginning on the date of the prescription of interim final regulations on vessel and facility security plans, unless

"(A) the plan has been approved by the Secretary; and "(B) the vessel or facility is operating in compliance with

the plan.

- "(6) Notwithstanding paragraph (5), the Secretary may authorize a vessel or facility to operate without a security plan approved under this subsection, until not later than 1 year after the date of the submission to the Secretary of a plan for the vessel or facility, if the owner or operator of the vessel or facility certifies that the owner or operator has ensured by contract or other means approved by the Secretary to deter to the maximum extent practicable a transportation security incident or a substantial threat of such a security incident.
- "(7) The Secretary shall require each owner or operator of a vessel or facility located within or adjacent to waters subject to the jurisdiction of the United States to implement any necessary interim security measures, including cargo security programs, to deter to the maximum extent practicable a transportation security incident until the security plan for that vessel or facility operator is approved.

(d) Nondisclosure of Information.—Notwithstanding any other provision of law, information developed under this chapter

is not required to be disclosed to the public, including-

"(1) facility security plans, vessel security plans, and port

vulnerability assessments; and

"(2) other information related to security plans, procedures, or programs for vessels or facilities authorized under this chapter.

"§ 70104. Transportation security incident response

"(a) FACILITY AND VESSEL RESPONSE PLANS.—The Secretary shall—

"(1) establish security incident response plans for vessels and facilities that may be involved in a transportation security incident; and

"(2) make those plans available to the Director of the Federal Emergency Management Agency for inclusion in the Director's response plan for United States ports and waterways.

"(b) CONTENTS.—Response plans developed under subsection (a) shall provide a comprehensive response to an emergency, including notifying and coordinating with local, State, and Federal authorities, including the Director of the Federal Emergency Management Agency, securing the facility or vessel, and evacuating facility and vessel personnel.

"(c) INCLUSION IN SECURITY PLAN.—A response plan required under this subsection for a vessel or facility may be included in

the security plan prepared under section 70103(c).

Regulations

"§ 70105. Transportation security cards

"(a) PROHIBITION.—(1) The Secretary shall prescribe regulations to prevent an individual from entering an area of a vessel or facility that is designated as a secure area by the Secretary for purposes of a security plan for the vessel or facility that is approved by the Secretary under section 70103 of this title unless the individual-

"(A) holds a transportation security card issued under this section and is authorized to be in the area in accordance with

the plan; or

"(B) is accompanied by another individual who holds a transportation security card issued under this section and is authorized to be in the area in accordance with the plan. "(2) A person shall not admit an individual into such a secure

area unless the entry of the individual into the area is in compliance

with paragraph (1).

"(b) ISSUANCE OF CARDS.—(1) The Secretary shall issue a biometric transportation security card to an individual specified in paragraph (2), unless the Secretary decides that the individual poses a security risk under subsection (c) warranting denial of the card.

"(2) This subsection applies to—

"(A) an individual allowed unescorted access to a secure area designated in a vessel or facility security plan approved under section 70103 of this title;

"(B) an individual issued a license, certificate of registry, or merchant mariners document under part E of subtitle II

of this title;

"(C) a vessel pilot;
"(D) an individual engaged on a towing vessel that pushes, pulls, or hauls alongside a tank vessel;

"(E) an individual with access to security sensitive informa-

tion as determined by the Secretary; and "(F) other individuals engaged in port security activities

as determined by the Secretary.

- "(c) DETERMINATION OF TERRORISM SECURITY RISK.—(1) An individual may not be denied a transportation security card under subsection (b) unless the Secretary determines that individual—
 - "(A) has been convicted within the preceding 7-year period of a felony or found not guilty by reason of insanity of a felony-
 - "(i) that the Secretary believes could cause the individual to be a terrorism security risk to the United States:
 - "(ii) for causing a severe transportation security incident;
 - "(B) has been released from incarceration within the preceding 5-year period for committing a felony described in subparagraph (A);
 - "(C) may be denied admission to the United States or removed from the United States under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.); or
 - "(D) otherwise poses a terrorism security risk to the United States.
- "(2) The Secretary shall prescribe regulations that establish Regulations. a waiver process for issuing a transportation security card to an individual found to be otherwise ineligible for such a card under

paragraph (1). In deciding to issue a card to such an individual,

the Secretary shall-

"(A) give consideration to the circumstances of any disqualifying act or offense, restitution made by the individual, Federal and State mitigation remedies, and other factors from which it may be concluded that the individual does not pose a terrorism risk warranting denial of the card; and

"(B) issue a waiver to an individual without regard to whether that individual would otherwise be disqualified if the individual's employer establishes alternate security arrange-

ments acceptable to the Secretary.

"(3) The Secretary shall establish an appeals process under this section for individuals found to be ineligible for a transportation security card that includes notice and an opportunity for a hearing.

'(4) Upon application, the Secretary may issue a transportation security card to an individual if the Secretary has previously determined, under section 5103a of title 49, that the individual does not pose a security risk.

"(d) BACKGROUND RECORDS CHECK.—(1) On request of the Sec-

retary, the Attorney General shall-

"(A) conduct a background records check regarding the

individual; and

- "(B) upon completing the background records check, notify the Secretary of the completion and results of the background records check.
- "(2) A background records check regarding an individual under this subsection shall consist of the following:

"(A) A check of the relevant criminal history databases.

"(B) In the case of an alien, a check of the relevant databases to determine the status of the alien under the immigration laws of the United States.

"(C) As appropriate, a check of the relevant international

databases or other appropriate means.

"(D) Review of any other national security-related information or database identified by the Attorney General for purposes

of such a background records check.

"(e) RESTRICTIONS ON USE AND MAINTENANCE OF INFORMA-TION.—(1) Information obtained by the Attorney General or the Secretary under this section may not be made available to the public, including the individual's employer.

"(2) Any information constituting grounds for denial of a transportation security card under this section shall be maintained confidentially by the Secretary and may be used only for making determinations under this section. The Secretary may share any such information with other Federal law enforcement agencies. An individual's employer may only be informed of whether or not the individual has been issued the card under this section.

"(f) DEFINITION.—In this section, the term 'alien' has the meaning given the term in section 101(a)(3) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(3)).".

"§ 70106. Maritime safety and security teams

"(a) In General.—To enhance the domestic maritime security capability of the United States, the Secretary shall establish such maritime safety and security teams as are needed to safeguard the public and protect vessels, harbors, ports, facilities, and cargo in waters subject to the jurisdiction of the United States from destruction, loss or injury from crime, or sabotage due to terrorist activity, and to respond to such activity in accordance with the transportation security plans developed under section 70103.

"(b) MISSION.—Each maritime safety and security team shall be trained, equipped, and capable of being employed to—

"(1) deter, protect against, and rapidly respond to threats of maritime terrorism;

"(2) enforce moving or fixed safety or security zones established pursuant to law;

"(3) conduct high speed intercepts;

"(4) board, search, and seize any article or thing on or at, respectively, a vessel or facility found to present a risk to the vessel or facility, or to a port;

"(5) rapidly deploy to supplement United States armed

forces domestically or overseas;

- "(6) respond to criminal or terrorist acts within a port so as to minimize, insofar as possible, the disruption caused by such acts;
- "(7) assist with facility vulnerability assessments required under this chapter; and

"(8) carry out other security missions as are assigned to

it by the Secretary.

"(c) COORDINATION WITH OTHER AGENCIES.—To the maximum extent feasible, each maritime safety and security team shall coordinate its activities with other Federal, State, and local law enforcement and emergency response agencies.

"§ 70107. Grants

"(a) In GENERAL.—The Secretary of Transportation, acting through the Maritime Administrator, shall establish a grant program for making a fair and equitable allocation among port authorities, facility operators, and State and local agencies required to provide security services of funds to implement Area Maritime Transportation Security Plans and facility security plans. The pro-gram shall take into account national economic and strategic defense considerations.

"(b) ELIGIBLE COSTS.—The following costs of funding the correction of Coast Guard identified vulnerabilities in port security and ensuring compliance with Area Maritime Transportation Security

Plans and facility security plans are eligible to be funded:

"(1) Salary, benefits, overtime compensation, retirement contributions, and other costs of additional Coast Guard man-

dated security personnel.

- "(2) The cost of acquisition, operation, and maintenance of security equipment or facilities to be used for security monitoring and recording, security gates and fencing, marine barriers for designated security zones, security-related lighting systems, remote surveillance, concealed video systems, security vessels, and other security-related infrastructure or equipment that contributes to the overall security of passengers, cargo, or crewmembers.
- "(3) The cost of screening equipment, including equipment that detects weapons of mass destruction and conventional explosives, and of testing and evaluating such equipment, to certify secure systems of transportation.

"(4) The cost of conducting vulnerability assessments to evaluate and make recommendations with respect to security. "(c) MATCHING REQUIREMENTS.—

"(1) 75-PERCENT FEDERAL FUNDING.—Except as provided in paragraph (2), Federal funds for any eligible project under this section shall not exceed 75 percent of the total cost of such project.

"(2) Exceptions.—

"(A) SMALL PROJECTS.—There are no matching requirements for grants under subsection (a) for projects costing not more than \$25,000.

"(B) HIGHER LEVEL OF SUPPORT REQUIRED.—If the Secretary of Transportation determines that a proposed project merits support and cannot be undertaken without a higher rate of Federal support, then the Secretary may approve grants under this section with a matching requirement other than that specified in paragraph (1).

"(d) COORDINATION AND COOPERATION AGREEMENTS.—The Secretary of Transportation shall ensure that projects paid for, or the costs of which are reimbursed, under this section within any area or port are coordinated with other projects, and may require cooperative agreements among users of the port and port facilities with respect to projects funded under this section.

"(e) ADMINISTRATION.—

- "(1) IN GENERAL.—The program shall require eligible port authorities, facility operators, and State and local agencies required to provide security services, to submit an application, at such time, in such form, and containing such information and assurances as the Secretary of Transportation may require, and shall include appropriate application, review, and delivery mechanisms.
- "(2) MINIMUM STANDARDS FOR PAYMENT OR REIMBURSE-MENT.—Each application for payment or reimbursement of eligible costs shall include, at a minimum, the following:

"(A) A copy of the applicable Area Maritime Transpor-

tation Security Plan or facility security plan.

"(B) A comprehensive description of the need for the project, and a statement of the project's relationship to the applicable Area Maritime Transportation Security Plan or facility security plan.

"(C) A determination by the Captain of the Port that the security project addresses or corrects Coast Guard identified vulnerabilities in security and ensures compliance with Area Maritime Transportation Security Plans

and facility security plans.

- "(3) PROCEDURAL SAFEGUARDS.—The Secretary of Transportation shall by regulation establish appropriate accounting, reporting, and review procedures to ensure that amounts paid or reimbursed under this section are used for the purposes for which they were made available, all expenditures are properly accounted for, and amounts not used for such purposes and amounts not obligated or expended are recovered.
- "(4) PROJECT APPROVAL REQUIRED.—The Secretary of Transportation may approve an application for the payment or reimbursement of costs under this section only if the Secretary of Transportation is satisfied that—
 - "(A) the project is consistent with Coast Guard vulnerability assessments and ensures compliance with Area

Regulations.

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rity plans:

"(B) enough money is available to pay the project costs that will not be reimbursed by the United States Government under this section;

"(C) the project will be completed without unreasonable

delay; and

"(D) the recipient has authority to carry out the project

as proposed.

"(f) AUDITS AND EXAMINATIONS.—A recipient of amounts made available under this section shall keep such records as the Secretary of Transportation may require, and make them available for review and audit by the Secretary of Transportation, the Comptroller General of the United States, or the Inspector General of the Department of Transportation.

"(g) Reports on Security Funding and Compliance.—

- "(1) INITIAL REPORT.—Within 6 months after the date of enactment of this Act, the Secretary of Transportation shall transmit an unclassified report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure, that—
 - "(A) includes a funding proposal and rationale to fund the correction of Coast Guard identified vulnerabilities in port security and to help ensure compliance with Area Maritime Transportation Security Plans and facility security plans for fiscal years 2003 through 2008; and

"(B) includes projected funding proposals for fiscal years 2003 through 2008 for the following security pro-

grams:

"(i) The Sea Marshall program.

- "(ii) The Automated Identification System and a system of polling vessels on entry into United States waters.
- "(iii) The maritime intelligence requirements in this \mathbf{Act} .
- "(iv) The issuance of transportation security cards required by section 70105.

"(v) The program of certifying secure systems of

transportation.

- "(2) OTHER EXPENDITURES.—The Secretary of Transportation shall, as part of the report required by paragraph (1) report, in coordination with the Commissioner of Customs, on projected expenditures of screening and detection equipment and on cargo security programs over fiscal years 2003 through 2008.
- "(3) ANNUAL REPORTS.—Annually, beginning 1 year after transmittal of the report required by paragraph (1) until October 1, 2009, the Secretary of Transportation shall transmit an unclassified annual report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure, on progress in achieving compliance with the correction of Coast Guard identified vulnerabilities in port security and compliance with Area Maritime Transportation Security Plans and facility security plans that—

"(A) identifies any modifications necessary in funding to ensure the correction of Coast Guard identified vulnerabilities and ensure compliance with Area Maritime Transportation Security Plans and facility security plans;

Transportation Security Plans and facility security plans;

"(B) includes an assessment of progress in implementing the grant program established by subsection (a);

"(C) includes any recommendations the Secretary may

make to improve these programs; and

"(D) with respect to a port selected by the Secretary of Transportation, describes progress and enhancements of applicable Area Maritime Transportation Security Plans and facility security plans and how the Maritime Transportation Security Act of 2002 has improved security at that port.

port.

"(h) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary of Transportation for each of fiscal years 2003 through 2008 such sums as are necessary

to carry out subsections (a) through (g).

"(i) RESEARCH AND DEVELOPMENT GRANTS FOR PORT SECURITY.—

"(1) AUTHORITY.—The Secretary of Transportation is authorized to establish and administer a grant program for the support of research and development of technologies that can be used to secure the ports of the United States. The Secretary may award grants under the program to national laboratories, private nonprofit organizations, institutions of higher education, and other entities. The Secretary shall establish competitive procedures for awarding grants under the program and criteria for grant applications and eligibility.

"(2) USE OF FUNDS.—Grants awarded pursuant to para-

graph (1) shall be used to develop-

"(A) methods to increase the ability of the Customs Service to inspect, or target for inspection, merchandise carried on any vessel that will arrive or has arrived at any port or place in the United States;

⁸(B) equipment to accurately detect explosives, or chemical and biological agents, that could be used to

commit terrorist acts against the United States;

"(C) equipment to accurately detect nuclear materials, including scintillation-based detection equipment capable of attachment to spreaders to signal the presence of nuclear

materials during the unloading of containers;

"(D) improved tags and seals designed for use on shipping containers to track the transportation of the merchandise in such containers, including 'smart sensors' that are able to track a container throughout its entire supply chain, detect hazardous and radioactive materials within that container, and transmit such information to the appropriate authorities at a remote location;

"(E) tools to mitigate the consequences of a terrorist act at a port of the United States, including a network of sensors to predict the dispersion of radiological, chemical, or biological agents that might be intentionally or acciden-

tally released; or

"(F) applications to apply existing technologies from other industries to increase overall port security.

"(3) ADMINISTRATIVE PROVISIONS.—

"(A) NO DUPLICATION OF EFFORT.—Before making any grant, the Secretary of Transportation shall coordinate with other Federal agencies to ensure the grant will not be used for research and development that is already being conducted with Federal funding.

conducted with Federal funding.

"(B) ACCOUNTING.—The Secretary of Transportation shall by regulation establish accounting, reporting, and review procedures to ensure that funds made available under paragraph (1) are used for the purpose for which they were made available, that all expenditures are properly accounted for, and that amounts not used for such purposes and amounts not expended are recovered.

"(C) RECORDKEEPING.—Recipients of grants shall keep all records related to expenditures and obligations of funds provided under paragraph (1) and make them available upon request to the Inspector General of the Department of Transportation and the Secretary of Transportation for

audit and examination.

"(D) ANNUAL REVIEW AND REPORT.—The Inspector General of the Department of Transportation shall annually review the program established under paragraph (1) to ensure that the expenditures and obligations of funds are consistent with the purposes for which they are provided and report the findings to Congress.

"(4) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated \$15,000,000 for each of the fiscal years 2003 through 2008 to carry out the provisions of this subsection.

"§ 70108. Foreign port assessment

"(a) IN GENERAL.—The Secretary shall assess the effectiveness of the antiterrorism measures maintained at—

"(1) a foreign port—

"(A) served by vessels documented under chapter 121 of this title; or

"(B) from which foreign vessels depart on a voyage to the United States; and

"(2) any other foreign port the Secretary believes poses a security risk to international maritime commerce.

"(b) PROCEDURES.—In conducting an assessment under subsection (a), the Secretary shall assess the effectiveness of—

"(1) screening of containerized and other cargo and baggage;

"(2) security measures to restrict access to cargo, vessels, and dockside property to authorized personnel only;

"(3) additional security on board vessels;

"(4) licensing or certification of compliance with appropriate security standards;

"(5) the security management program of the foreign port;

"(6) other appropriate measures to deter terrorism against the United States.

"(c) Consultation.—In carrying out this section, the Secretary shall consult with— $\,$

"(1) the Secretary of Defense and the Secretary of State—
"(A) on the terrorist threat that exists in each country involved; and

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"(B) to identify foreign ports that pose a high risk of introducing terrorism to international maritime commerce:

"(2) the Secretary of the Treasury;

"(3) appropriate authorities of foreign governments; and

"(4) operators of vessels.

"§ 70109. Notifying foreign authorities

"(a) IN GENERAL.—If the Secretary, after conducting an assessment under section 70108, finds that a port in a foreign country does not maintain effective antiterrorism measures, the Secretary shall notify the appropriate authorities of the government of the foreign country of the finding and recommend the steps necessary to improve the antiterrorism measures in use at the port.

(b) TRAINING PROGRAM.—The Secretary, in cooperation with the Secretary of State, shall operate a port security training program for ports in foreign countries that are found under section 70108 to lack effective antiterrorism measures.

"§ 70110. Actions when foreign ports not maintaining effective antiterrorism measures

"(a) IN GENERAL.—If the Secretary finds that a foreign port does not maintain effective antiterrorism measures, the Secretary-

"(1) may prescribe conditions of entry into the United States for any vessel arriving from that port, or any vessel carrying cargo or passengers originating from or transshipped through that port;
"(2) may deny entry into the United States to any vessel

that does not meet such conditions; and

"(3) shall provide public notice for passengers of the ineffec-

tive antiterrorism measures.

"(b) EFFECTIVE DATE FOR SANCTIONS.—Any action taken by the Secretary under subsection (a) for a particular port shall take effect-

"(1) 90 days after the government of the foreign country with jurisdiction over or control of that port is notified under section 70109 unless the Secretary finds that the government has brought the antiterrorism measures at the port up to the security level the Secretary used in making an assessment under section 70108 before the end of that 90-day period; or

"(2) immediately upon the finding of the Secretary under subsection (a) if the Secretary finds, after consulting with the Secretary of State, that a condition exists that threatens the safety or security of passengers, vessels, or crew traveling to

or from the port.

"(c) STATE DEPARTMENT TO BE NOTIFIED.—The Secretary immediately shall notify the Secretary of State of a finding that a

port does not maintain effective antiterrorism measures.

"(d) ACTION CANCELED.—An action required under this section is no longer required if the Secretary decides that effective antiterrorism measures are maintained at the port.

"§ 70111. Enhanced crewmember identification

"(a) REQUIREMENT.—The Secretary, in consultation with the Attorney General and the Secretary of State, shall require crewmembers on vessels calling at United States ports to carry and present on demand any identification that the Secretary decides

is necessary.

"(b) FORMS AND PROCESS.—The Secretary, in consultation with the Attorney General and the Secretary of State, shall establish the proper forms and process that shall be used for identification and verification of crewmembers.

"§ 70112. Maritime Security Advisory Committees

"(a) ESTABLISHMENT OF COMMITTEES.—(1) The Secretary shall establish a National Maritime Security Advisory Committee. The Committee—

"(A) may advise, consult with, report to, and make recommendations to the Secretary on matters relating to national maritime security matters;

"(B) may make available to the Congress recommendations

that the Committee makes to the Secretary; and

"(C) shall meet at the call of-

"(i) the Secretary, who shall call such a meeting at least once during each calendar year; or

"(ii) a majority of the Committee.

"(2)(A) The Secretary may—

"(i) establish an Area Maritime Security Advisory Com-

mittee for any port area of the United States; and

"(ii) request such a committee to review the proposed Area Maritime Transportation Security Plan developed under section 70103(b) and make recommendations to the Secretary that the Committee considers appropriate.

"(B) A committee established under this paragraph for an

area-

- "(i) may advise, consult with, report to, and make recommendations to the Secretary on matters relating to maritime security in that area;
- "(ii) may make available to the Congress recommendations that the committee makes to the Secretary; and

"(iii) shall meet at the call of-

"(I) the Secretary, who shall call such a meeting at least once during each calendar year; or

"(II) a majority of the committee.

"(b) MEMBERSHIP.—(I) Each of the committees established under subsection (a) shall consist of not less than 7 members appointed by the Secretary, each of whom has at least 5 years practical experience in maritime security operations.

"(2) The term of each member shall be for a period of not

more than 5 years, specified by the Secretary.

"(3) Before appointing an individual to a position on such a committee, the Secretary shall publish a notice in the Federal Register soliciting nominations for membership on the committee.

"(4) The Secretary may require an individual to have passed an appropriate security background examination before appoint-

ment to the Committee.

"(c) CHAIRPERSON AND VICE CHAIRPERSON.—(1) Each committee established under subsection (a) shall elect 1 of its members as the Chairman and 1 of its members as the Vice Chairperson.

"(2) The Vice Chairman shall act as Chairman in the absence or incapacity of the Chairman, or in the event of a vacancy in the office of the Chairman.

"(d) Observers.—(1) The Secretary shall, and the head of any other interested Federal agency may, designate a representative to participate as an observer with the Committee.

"(2) The Secretary's designated representative shall act as the executive secretary of the Committee and shall perform the duties set forth in section 10(c) of the Federal Advisory Committee Act (5 U.S.C. App.).

"(e) CONSIDERATION OF VIEWS.—The Secretary shall consider the information, advice, and recommendations of the Committee in formulating policy regarding matters affecting maritime security.

- "(f) COMPENSATION AND EXPENSES.—(1) A member of a committee established under this section, when attending meetings of the committee or when otherwise engaged in the business of the committee, is entitled to receive-
 - "(A) compensation at a rate fixed by the Secretary, not exceeding the daily equivalent of the current rate of basic pay in effect for GS-15 of the General Schedule under section 5332 of title 5 including travel time; and

"(B) travel or transportation expenses under section 5703

of title 5.

"(2) A member of such a committee shall not be considered to be an officer or employee of the United States for any purpose based on their receipt of any payment under this subsection.

'(g) FACA; TERMINATION.—(1) The Federal Advisory Committee

Act (5 U.S.C. App.)-

"(A) applies to the National Maritime Security Advisory Committee established under this section, except that such committee terminates on September 30, 2008; and

"(B) does not apply to Area Maritime Security Advisory

Committees established under this section.

"(2) Not later than September 30, 2006, each committee established under this section shall submit to the Congress its recommendation regarding whether the committee should be renewed and continued beyond the termination date.

"§ 70113. Maritime intelligence

'(a) IN GENERAL.—The Secretary shall implement a system to collect, integrate, and analyze information concerning vessels operating on or bound for waters subject to the jurisdiction of the United States, including information related to crew, passengers, cargo, and intermodal shipments.

(b) CONSULTATION.—In developing the information system under subsection (a), the Secretary shall consult with the Transportation Security Oversight Board and other departments and agen-

cies, as appropriate.

"(c) INFORMATION INTEGRATION.—To deter a transportation security incident, the Secretary may collect information from public and private entities to the extent that the information is not provided by other Federal departments and agencies.

"§ 70114. Automatic identification systems

Regulations.

Deadline.

(a) System Requirements.—(1) Subject to paragraph (2), the following vessels, while operating on the navigable waters of the United States, shall be equipped with and operate an automatic identification system under regulations prescribed by the Secretary:

"(A) A self-propelled commercial vessel of at least 65 feet overall in length.

"(B) A vessel carrying more than a number of passengers for hire determined by the Secretary.

"(C) A towing vessel of more than 26 feet overall in length

and 600 horsepower.

"(D) Any other vessel for which the Secretary decides that an automatic identification system is necessary for the safe navigation of the vessel.

"(2) The Secretary may-

"(A) exempt a vessel from paragraph (1) if the Secretary finds that an automatic identification system is not necessary for the safe navigation of the vessel on the waters on which

the vessel operates; and

- "(B) waive the application of paragraph (1) with respect to operation of vessels on navigable waters of the United States specified by the Secretary if the Secretary finds that automatic identification systems are not needed for safe navigation on those waters.
- "(b) REGULATIONS.—The Secretary shall prescribe regulations implementing subsection (a), including requirements for the operation and maintenance of the automatic identification systems required under subsection (a).

"§ 70115. Long-range vessel tracking system

"The Secretary may develop and implement a long-range automated vessel tracking system for all vessels in United States waters that are equipped with the Global Maritime Distress and Safety System or equivalent satellite technology. The system shall be designed to provide the Secretary the capability of receiving information on vessel positions at interval positions appropriate to deter transportation security incidents. The Secretary may use existing maritime organizations to collect and monitor tracking information under the system.

"§ 70116. Secure systems of transportation

"(a) In General.—The Secretary, in consultation with the Transportation Security Oversight Board, shall establish a program to evaluate and certify secure systems of international intermodal transportation.

"(b) ELEMENTS OF PROGRAM.—The program shall include—

"(1) establishing standards and procedures for screening and evaluating cargo prior to loading in a foreign port for shipment to the United States either directly or via a foreign port;
"(2) establishing standards and procedures for securing

"(3) developing performance standards to enhance the physical security of shipping containers, including standards for seals and locks;

"(4) establishing standards and procedures for allowing the United States Government to ensure and validate compli-

ance with this program; and

"(5) any other measures the Secretary considers necessary to ensure the security and integrity of international intermodal transport movements.

"§ 70117. Civil penalty

"Any person that violates this chapter or any regulation under this chapter shall be liable to the United States for a civil penalty of not more than \$25,000 for each violation.".

(b) CONFORMING AMENDMENT.—The table of subtitles at the beginning of title 46, United States Code, is amended by adding at the end the following:

"VI. MISCELLANEOUS

..70101"

46 USC 70104 note.

(c) DEADLINE.—The Secretary shall establish the plans required under section 70104(a)(1) of title 46, United States Code, as enacted by this Act, before April 1, 2003.

46 USC 70101 note.

- (d) Rulemaking Requirements.—
- (1) INTERIM FINAL RULE AUTHORITY.—The Secretary shall issue an interim final rule as a temporary regulation implementing this section (including the amendments made by this section) as soon as practicable after the date of enactment of this section, without regard to the provisions of chapter 5 of title 5, United States Code. All regulations prescribed under the authority of this subsection that are not earlier superseded by final regulations shall expire not later than 1 year after the date of enactment of this Act.

(2) INITIATION OF RULEMAKING.—The Secretary may initiate a rulemaking to implement this section (including the amendments made by this section) as soon as practicable after the date of enactment of this section. The final rule issued pursuant to that rulemaking may supersede the interim final rule promulgated under this subsection.

46 USC 70114 note. (e) Phase-In of Automatic Identification System.—

(1) SCHEDULE.—Section 70114 of title 46, United States Code, as enacted by this Act, shall apply as follows:

(A) On and after January 1, 2003, to any vessel built after that date.

(B) On and after July 1, 2003, to any vessel built before the date referred to in subparagraph (A) that is—

(i) a passenger vessel required to carry a certificate under the International Convention for the Safety of Life at Sea, 1974 (SOLAS);

(ii) a tanker; or

(iii) a towing vessel engaged in moving a tank vessel.

(C) On and after December 31, 2004, to all other vessels built before the date referred to in subparagraph (A).

(2) DEFINITION.—The terms in this subsection have the same meaning as those terms have under section 2101 of title 46, United States Code.

46 USC 70111 note.

SEC. 103. INTERNATIONAL SEAFARER IDENTIFICATION.

(a) TREATY INITIATIVE.—The Secretary of the department in which the Coast Guard is operating is encouraged to negotiate an international agreement, or an amendment to an international agreement, that provides for a uniform, comprehensive, international system of identification for seafarers that will enable the United States and another country to establish authoritatively the identity of any seafarer aboard a vessel within the jurisdiction, including the territorial waters, of the United States or such other country.

(b) LEGISLATIVE ALTERNATIVE.—If the Secretary fails to complete a negotiation process undertaken under subsection (a) within 24 months after the date of enactment of this Act, the Secretary shall transmit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a draft of legislation that, if enacted, would establish a uniform, comprehensive system of identification for seafarers.

SEC. 104. EXTENSION OF SEAWARD JURISDICTION.

- (a) DEFINITION OF TERRITORIAL WATERS.—Section 1 of title XIII of the Act of June 15, 1917 (50 U.S.C. 195; 40 Stat. 231) is amended-
 - (1) by striking "The term 'United States' as used in this Act includes" and inserting the following: "In this Act:
 - "(1) United States.—The term 'United States' includes";

(2) by adding at the end the following:

- "(2) TERRITORIAL WATERS.—The term 'territorial waters of the United States' includes all waters of the territorial sea of the United States as described in Presidential Proclamation 5928 of December 27, 1988.".
- (b) CIVIL PENALTY FOR VIOLATION OF ACT OF JUNE 15, 1917.— Section 2 of title II of the Act of June 15, 1917 (50 U.S.C. 192), is amended-
 - (1) by inserting "(a) IN GENERAL.—" before "If" in the
 - first undesignated paragraph;
 (2) by striking "(a) If any other" and inserting "(b) APPLICATION TO OTHERS.—If any other"; and

(3) by adding at the end the following:

"(c) CIVIL PENALTY.—A person violating this Act, or a regulation prescribed under this Act, shall be liable to the United States Government for a civil penalty of not more than \$25,000 for each violation. Each day of a continuing violation shall constitute a separate violation.".

SEC. 105. SUSPENSION OF LIMITATION ON STRENGTH OF COAST GUARD.

(a) PERSONNEL END STRENGTHS.—Section 661(a) of title 14, United States Code, is amended by adding at the end the following: "If at the end of any fiscal year there is in effect a declaration of war or national emergency, the President may defer the effectiveness of any end-strength limitation with respect to that fiscal year prescribed by law for any military or civilian component of the Coast Guard, for a period not to exceed 6 months after the end of the war or termination of the national emergency.".

(b) OFFICERS IN COAST GUARD RESERVE.—Section 724 of title 14, United States Code, is amended by adding at the end thereof

the following:

"(c) DEFERRAL OF LIMITATION.—If at the end of any fiscal year there is in effect a declaration of war or national emergency, the President may defer the effectiveness of any end-strength limitation with respect to that fiscal year prescribed by law for any military or civilian component of the Coast Guard Reserve, for a period not to exceed 6 months after the end of the war or termination of the national emergency.".

SEC. 106. EXTENSION OF DEEPWATER PORT ACT TO NATURAL GAS.

- (a) In GENERAL.—The following provisions of the Deepwater Port Act of 1974 (33 U.S.C. 1501 et seq.) are each amended by inserting "or natural gas" after "oil" each place it appears:
 - (1) Section 2(a) (33 U.S.C. 1501(a)). (2) Section 4(a) (33 U.S.C. 1503(a)).

 - (3) Section 21(a) (33 U.S.C. 1520(a)).
- (b) DEFINITIONS.—Section 3 of the Deepwater Port Act of 1974 (33 U.S.C. 1502) is amended-
 - (1) by redesignating paragraphs (13) through (18) as paragraphs (14) through (19), respectively;

(2) by amending paragraph (9) to read as follows:

"(9) 'deepwater port'-

"(A) means any fixed or floating manmade structure other than a vessel, or any group of such structures, that are located beyond State seaward boundaries and that are used or intended for use as a port or terminal for the transportation, storage, or further handling of oil or natural gas for transportation to any State, except as otherwise provided in section 23, and for other uses not inconsistent with the purposes of this Act, including transportation of oil or natural gas from the United States outer continental shelf:

"(B) includes all components and equipment, including pipelines, pumping stations, service platforms, buoys, mooring lines, and similar facilities to the extent they

are located seaward of the high water mark;

- "(C) in the case of a structure used or intended for such use with respect to natural gas, includes all components and equipment, including pipelines, pumping or compressor stations, service platforms, buoys, mooring lines, and similar facilities that are proposed or approved for construction and operation as part of a deepwater port, to the extent that they are located seaward of the high water mark and do not include interconnecting facilities;
- "(D) shall be considered a 'new source' for purposes of the Clean Air Act (42 U.S.C. 7401 et seq.), and the Federal Water Pollution Control Act (33 U.S.C. 1251 et seq.);"; and (3) by inserting after paragraph (12) the following:

- "(13) 'natural gas' means either natural gas unmixed, or any mixture of natural or artificial gas, including compressed or liquefied natural gas;".
- (c) FACILITY APPROVAL.—(1) Section 5(d) of the Deepwater Port Act of 1974 (33 U.S.C. 1504(d)) is amended by adding at the end the following:
- "(4) This subsection shall not apply to deepwater ports for natural gas.".

(2) Section 5(i) of the Deepwater Port Act of 1974 (33 U.S.C.

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1504(i)) is amended by adding at the end the following:

"(4) The Secretary shall approve or deny any application for a deepwater port for natural gas submitted pursuant to this Act not later than 90 days after the last public hearing on a proposed license. Paragraphs (1), (2), and (3) of this subsection shall not apply to an application for a deepwater port for natural gas.".

(d) Facility Development.—Section 8 of the Deepwater Port Act of 1974 (33 U.S.C. 1507) is amended by adding at the end the following:

(d) Managed Access.—Subsections (a) and (b) shall not apply to deepwater ports for natural gas. A licensee of a deepwater port for natural gas, or an affiliate thereof, may exclusively utilize the entire capacity of the deepwater port and storage facilities for the acceptance, transport, storage, regasification, or conveyance of natural gas produced, processed, marketed, or otherwise obtained by agreement by such licensee or its affiliates. The licensee may make unused capacity of the deepwater port and storage facilities available to other persons, pursuant to reasonable terms and conditions imposed by the licensee, if such use does not otherwise interfere in any way with the acceptance, transport, storage, regasification, or conveyance of natural gas produced, processed, marketed, or otherwise obtained by agreement by such licensee or its affiliates.

"(e) JURISDICTION.—Notwithstanding any provision of the Natural Gas Act (15 U.S.C. 717 et seq.), any regulation or rule issued thereunder, or section 19 as it pertains to such Act, this Act shall apply with respect to the licensing, siting, construction, or operation of a deepwater natural gas port or the acceptance, transport, storage, regasification, or conveyance of natural gas at or through a deepwater port, to the exclusion of the Natural Gas Act or any regulation or rule issued thereunder.".

(e) REGULATIONS.-

(1) AGENCY AND DEPARTMENT EXPERTISE AND RESPONSIBIL-ITIES.—Not later than 30 days after the date of the enactment of this Act, the heads of Federal departments or agencies having expertise concerning, or jurisdiction over, any aspect of the construction or operation of deepwater ports for natural gas shall transmit to the Secretary of Transportation written comments as to such expertise or statutory responsibilities pursuant to the Deepwater Port Act of 1974 (33 U.S.C. 1501 et seq.) or any other Federal law.

(2) INTERIM FINAL RULE.—The Secretary may issue an interim final rule as a temporary regulation implementing this section (including the amendments made by this section) as soon as practicable after the date of enactment of this section. without regard to the provisions of chapter 5 of title 5, United

States Code.

(3) FINAL RULES.—As soon as practicable after the date of the enactment of this Act, the Secretary of Transportation shall issue additional final rules that, in the discretion of the Secretary, are determined to be necessary under the Deepwater Port Act of 1974 (33 U.S.C. 1501 et seq.) for the application and issuance of licenses for a deepwater port for natural gas.

(f) Environmental Analysis.—Section 5 of the Deepwater Port Act of 1974 (33 U.S.C. 1504) is amended by striking subsection

(f) and inserting the following:

"(f) NEPA COMPLIANCE.—For all applications, the Secretary, in cooperation with other involved Federal agencies and departments, shall comply with the National Environmental Policy Act of 1969 (42 U.S.C. 4332). Such compliance shall fulfill the requirement of all Federal agencies in carrying out their responsibilities under the National Environmental Policy Act of 1969 pursuant to this Act.".

43 USC 1504 note.

Deadline.

- (g) STATE FEES.—Section 5(h)(2) of the Deepwater Port Act of 1974 (33 U.S.C. 1504(h)(2)) is amended by inserting "and unless prohibited by law," after "Notwithstanding any other provision of this Act,".
- SEC. 107. ASSIGNMENT OF COAST GUARD PERSONNEL AS SEA MAR-SHALS AND ENHANCED USE OF OTHER SECURITY PER-SONNEL.
- (a) IN GENERAL.—Section 7(b) of the Ports and Waterways Safety Act (33 U.S.C. 1226(b)) is amended-

(1) by striking "and" after the semicolon in paragraph

(2) by striking "terrorism." in paragraph (2) and inserting "terrorism; and"; and

(3) by adding at the end the following:

"(3) dispatch properly trained and qualified armed Coast
Guard personnel on vessels and public or commercial structures on or adjacent to waters subject to United States jurisdiction to deter or respond to acts of terrorism or transportation security incidents, as defined in section 70101 of title 46, United States Code.'

(b) REPORT ON USE OF NON-COAST GUARD PERSONNEL.—The Secretary of the department in which the Coast Guard is operating shall evaluate and report to the Congress on-

(1) the potential use of Federal, State, or local government personnel, and documented United States Merchant Marine personnel, to supplement Coast Guard personnel under section 7(b)(3) of the Ports and Waterways Safety Act (33 U.S.C.

(2) the possibility of using personnel other than Coast Guard personnel to carry out Coast Guard personnel functions under that section and whether additional legal authority would be necessary to use such personnel for such functions; and

(3) the possibility of utilizing the United States Merchant Marine Academy, State maritime academies, or Coast Guard approved maritime industry schools in the United States, to provide training under that section.

SEC. 108. TECHNICAL AMENDMENTS CONCERNING THE TRANS-MITTAL OF CERTAIN INFORMATION TO THE CUSTOMS SERVICE.

(a) TARIFF ACT OF 1930.—Section 431A(d) of the Tariff Act of 1930, as added by section 343(b) of the Trade Act of 2002 19 USC 1431a. (Public Law 107-210), is amended to read as follows:

'(d) Reporting of Undocumented Cargo.

"(1) IN GENERAL.—A vessel carrier shall notify the Customs Service of any cargo tendered to such carrier that is not properly documented pursuant to this section and that has remained in the marine terminal for more than 48 hours after being delivered to the marine terminal, and the location of the cargo in the marine terminal.

"(2) SHARING ARRANGEMENTS.—For vessel carriers that are members of vessel sharing agreements (or any other arrangement whereby a carrier moves cargo on another carrier's vessel), the vessel carrier accepting the booking shall be responsible for reporting undocumented cargo, without regard to whether it operates the vessel on which the transportation is to be made.

33 USC 1226 note.

"(3) REASSIGNMENT TO ANOTHER VESSEL.—For purposes of this subsection and subsection (f), if merchandise has been tendered to a marine terminal operator and subsequently reassigned for carriage on another vessel, the merchandise shall be considered properly documented if the information provided reflects carriage on the previously assigned vessel and otherwise meets the requirements of subsection (b). Notwithstanding the preceding sentence, it shall be the responsibility of the vessel carrier to notify the Customs Service promptly of any reassignment of merchandise for carriage on a vessel other than the vessel on which the merchandise was originally assigned.

"(4) MULTIPLE CONTAINERS.—If a single shipment is comprised of multiple containers, the 48-hour period described in paragraph (1) shall begin to run from the time the last container of the shipment is delivered to the marine terminal operator. It shall be the responsibility of the person tendering the cargo to inform the carrier that the shipment consists of multiple containers that will be delivered to the marine terminal oper-

ator at different times as part of a single shipment."

(b) MANDATORY ADVANCED ELECTRONIC INFORMATION.—Section 343(a) of the Trade Act of 2002 (Public Law 107-210) is amended—

(1) by striking paragraph (1) and inserting the following: "(1) IN GENERAL.—(A) Subject to paragraphs (2) and (3), the Secretary is authorized to promulgate regulations providing for the transmission to the Customs Service, through an electronic data interchange system, of information pertaining to cargo to be brought into the United States or to be sent from the United States, prior to the arrival or departure of the

cargo "(B) The Secretary shall endeavor to promulgate an initial set of regulations under subparagraph (A) not later than

October 1, 2003."

(2) by striking paragraph (2) and inserting the following: "(2) INFORMATION REQUIRED.—The cargo information required by the regulations promulgated pursuant to paragraph (1) under the parameters set forth in paragraph (3) shall be such information on cargo as the Secretary determines to be reasonably necessary to ensure cargo safety and security pursuant to those laws enforced and administered by the Customs Service. The Secretary shall provide to appropriate Federal departments and agencies cargo information obtained pursuant to paragraph (1)."; and
(3) in paragraph (3)—

(A) by striking "aviation, maritime, and surface transportation safety and security" in subparagraphs (F), (H), and (L)(ii) and inserting "cargo safety and security"; (B) in subparagraph (F)-

(i) by inserting "merchandise" after "determining";(ii) by inserting "and preventing smuggling" after

"security"; and

(iii) by adding at the end the following: "Notwithstanding the preceding sentence, nothing in this section shall be treated as amending, repealing, or otherwise modifying title IV of the Tariff Act of 1930 or regulations promulgated thereunder.";

(C) in subparagraph (G)-

19 USC 2071

Regulations.

(i) in the first sentence—

- (I) by inserting "cargo" after "confidential"; and
- (II) by inserting after "Customs Service" the following: "pursuant to such regulations, except for the manifest information collected pursuant to section 431 of the Tariff Act of 1930 and required to be available for public disclosure pursuant to section 431(c) of such Act."; and

(ii) by striking the second sentence; and

(D) in subparagraph (L)-

(i) in the matter preceding clause (i)—

- (I) by striking "60" and inserting "15"; and (II) by striking "promulgation of regulations" and inserting "publication of a final rule pursuant to this section";
- (ii) by striking "and" at the end of clause (iii); (iii) by striking the period and inserting "; and" at the end of clause (iv); and

(iv) by inserting at the end the following:

"(v) if the Secretary determines to amend the proposed regulations after they have been transmitted to the Committees pursuant to this subparagraph, the Secretary shall transmit the amended regulations to such Committees no later than 5 days prior to the publication of the final rule.".

(c) Repeal.—Section 343A of the Trade Act of 2002 (116 Stat. 985) is repealed.

19 USC 2071.

46 USC 70101 note.

SEC. 109. MARITIME SECURITY PROFESSIONAL TRAINING.

(a) In General. -

Deadline.

(1) DEVELOPMENT OF STANDARDS.—Not later than 6 months after the date of enactment of this Act, the Secretary of Transportation shall develop standards and curriculum to allow for the training and certification of maritime security professionals. In developing these standards and curriculum, the Secretary shall consult with the National Maritime Security Advisory Committee established under section 70112 of title 46, United States Code, as amended by this Act.

(2) SECRETARY TO CONSULT ON STANDARDS.—In developing standards under this section, the Secretary may, without regard to the Federal Advisory Committee Act (5 U.S.C. App.), consult with the Federal Law Enforcement Training Center, the United States Merchant Marine Academy's Global Maritime and Transportation School, the Maritime Security Council, the International Association of Airport and Port Police, the National Cargo Security Council, and any other Federal, State, or local government or law enforcement agency or private organization or individual determined by the Secretary to have pertinent expertise.

(b) MINIMUM STANDARDS.—The standards established by the Secretary under subsection (a) shall include the following elements:

(1) The training and certification of maritime security professionals in accordance with accepted law enforcement and security guidelines, policies, and procedures, including, as appropriate, recommendations for incorporating a background check process for personnel trained and certified in foreign ports.

(2) The training of students and instructors in all aspects of prevention, detection, investigation, and reporting of criminal

activities in the international maritime environment.

(3) The provision of off-site training and certification courses and certified personnel at United States and foreign ports used by United States-flagged vessels, or by foreign-flagged vessels with United States citizens as passengers or crewmembers, to develop and enhance security awareness and practices.

(c) Training Provided to Law Enforcement and Security

Personnel.—

(1) IN GENERAL.—The Secretary is authorized to make the training opportunities provided under this section available to any Federal, State, local, and private law enforcement or maritime security personnel in the United States or to personnel employed in foreign ports used by vessels with United States citizens as passengers or crewmembers.

(2) ACADEMIES AND SCHOOLS.—The Secretary may provide

training under this section at-

- (A) each of the 6 State maritime academies;
- (B) the United States Merchant Marine Academy;

(C) the Appalachian Transportation Institute; and

(D) other security training schools in the United States.
(d) USE OF CONTRACT RESOURCES.—The Secretary may employ

Federal and contract resources to train and certify maritime security professionals in accordance with the standards and curriculum developed under this Act

developed under this Act.

(e) ANNUAL REPORT.—The Secretary shall transmit an annual report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure on the expenditure of appropriated funds and the training under this section.

(f) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary to carry out this section

\$5,500,000 for each of fiscal years 2003 through 2008.

SEC. 110. ADDITIONAL REPORTS.

- (a) Annual Report on Maritime Security and Terrorism.—Section 905 of the International Maritime and Port Security Act (46 U.S.C. App. 1802) is amended by adding at the end thereof the following: "Beginning with the first report submitted under this section after the date of enactment of the Maritime Transportation Security Act of 2002, the Secretary shall include a description of activities undertaken under title I of that Act and an analysis of the effect of those activities on port security against acts of terrorism."
- (b) REPORT ON TRAINING CENTER.—The Commandant of the United States Coast Guard, in conjunction with the Secretary of the Navy, shall submit to Congress a report, at the time they submit their fiscal year 2005 budget, on the life cycle costs and benefits of creating a Center for Coastal and Maritime Security. The purpose of the Center would be to provide an integrated training complex to prevent and mitigate terrorist threats against coastal and maritime assets of the United States, including ports, harbors, ships, dams, reservoirs, and transport nodes.

46 USC 70101 note. 46 USC 70116 note.

(c) REPORT ON SECURE SYSTEM OF TRANSPORTATION PROGRAM.—Within 1 year after the secure system of transportation program is implemented under section 70116 of title 46, United States Code, as amended by this Act, the Secretary of the department in which the Coast Guard is operating shall transmit a report to the Senate Committees on Commerce, Science, and Transportation and Finance and the House of Representatives Committees on Transportation and Infrastructure and Ways and Means that—

(1) evaluates the secure system of transportation program

and its components;

(2) states the Secretary's view as to whether any procedure, system, or technology evaluated as part of the program offers a higher level of security than requiring imported goods to clear customs under existing procedures and for the requirements of the National Maritime Security Plan for reopening of United States ports to commerce;

(3) states the Secretary's view as to the integrity of the procedures, technology, or systems evaluated as part of the

program:

(4) makes a recommendation with respect to whether the program, or any procedure, system, or technology should be incorporated in a nationwide system for preclearance of imports of waterborne goods and for the requirements of the National Maritime Security Plan for the reopening of United States ports to Commerce;

(5) describes the impact of the program on staffing levels at the department in which the Coast Guard is operating,

and the Customs Service; and

(6) states the Secretary's views as to whether there is a method by which the United States could validate foreign ports so that cargo from those ports is preapproved for entry into the United States and for the purpose of the requirements of the National Maritime Security Plan for the reopening of United States ports to commerce.

46 USC 70116 note. Deadline.

SEC. 111. PERFORMANCE STANDARDS.

Not later than January 1, 2004, the Secretary of the department in which the Coast Guard is operating, in consultation with the Transportation Security Oversight Board, shall—

(1) develop and maintain an antiterrorism cargo identification, tracking, and screening system for containerized cargo shipped to and from the United States either directly or via a foreign port; and

(2) develop performance standards to enhance the physical security of shipping containers, including standards for seals

and locks.

46 USC 70101 note.

SEC. 112. REPORT ON FOREIGN-FLAG VESSELS.

Within 6 months after the date of enactment of this Act and every year thereafter, the Secretary of the department in which the Coast Guard is operating, in consultation with the Secretary of State, shall provide a report to the Committee on Commerce, Science, and Transportation of the Senate, and the Committee on Transportation and Infrastructure of the House of Representatives that lists the following information:

(1) A list of all nations whose flag vessels have entered United States ports in the previous year.

(2) Of the nations on that list, a separate list of those nations—

(A) whose registered flag vessels appear as Priority III or higher on the Boarding Priority Matrix maintained by the Coast Guard:

(B) that have presented, or whose flag vessels have presented, false, intentionally incomplete, or fraudulent information to the United States concerning passenger or cargo manifests, crew identity or qualifications, or registration or classification of their flag vessels;

(C) whose vessel registration or classification procedures have been found by the Secretary to be noncompliant with international classifications or do not exercise ade-

quate control over safety and security concerns; or

(D) whose laws or regulations are not sufficient to allow tracking of ownership and registration histories of

registered flag vessels.

(3) Actions taken by the United States, whether through domestic action or international negotiation, including agreements at the International Maritime Organization under section 902 of the International Maritime and Port Security Act (46 U.S.C. App. 1801), to improve transparency and security of vessel registration procedures in nations on the list under paragraph (2).

(4) Recommendations for legislative or other actions needed to improve security of United States ports against potential threats posed by flag vessels of nations named in paragraph

(2).

SEC. 113. REVISION OF PORT SECURITY PLANNING GUIDE.

46 USC 70103 note.

The Secretary of Transportation, acting through the Maritime Administration and after consultation with the National Maritime Security Advisory Committee and the Coast Guard, shall publish a revised version of the document entitled "Port Security: A National Planning Guide", incorporating the requirements prescribed under chapter 701 of title 46, United States Code, as amended by this Act, within 3 years after the date of enactment of this Act, and make that revised document available on the Internet.

TITLE II—MARITIME POLICY IMPROVEMENT

Maritime Policy Improvement Act of 2002.

SEC. 201. SHORT TITLE.

This title may be cited as the "Maritime Policy Improvement Act of 2002".

SEC. 202. VESSEL COASTAL VENTURE.

Section 1120(g) of the Coast Guard Authorization Act of 1996 (Public Law 104-324; 110 Stat. 3978) is amended by inserting "COASTAL VENTURE (United States official number 971086)," after "vessels".

SEC. 203. EXPANSION OF AMERICAN MERCHANT MARINE MEMORIAL WALL OF HONOR.

(a) FINDINGS.—The Congress finds that—

46 USC 2101

(1) the United States Merchant Marine has served the people of the United States in all wars since 1775;

(2) the United States Merchant Marine served as the Nation's first navy and defeated the British Navy to help gain

the Nation's independence;

- (3) the United States Merchant Marine kept the lifeline of freedom open to the allies of the United States during the Second World War, making one of the most significant contributions made by any nation to the victory of the allies in that war:
- (4) President Franklin D. Roosevelt and many military leaders praised the role of the United States Merchant Marine as the "Fourth Arm of Defense" during the Second World War;

(5) more than 250,000 men and women served in the United

States Merchant Marine during the Second World War;

- (6) during the Second World War, members of the United States Merchant Marine faced dangers from the elements and from submarines, mines, armed raiders, destroyers, aircraft, and "kamikaze" pilots;
- (7) during the Second World War, at least 6,830 members of the United States Merchant Marine were killed at sea;
- (8) during the Second World War, 11,000 members of the United States Merchant Marine were wounded, at least 1,100 of whom later died from their wounds:

(9) during the Second World War, 604 members of the

United States Merchant Marine were taken prisoner;

- (10) one in 32 members of the United States Merchant Marine serving in the Second World War died in the line of duty, suffering a higher percentage of war-related deaths than any of the other armed services of the United States; and
- (11) the United States Merchant Marine continues to serve the United States, promoting freedom and meeting the high ideals of its former members.
- (b) Grants To Construct Addition to American Merchant Marine Memorial Wall of Honor.—
 - (1) IN GENERAL.—The Secretary of Transportation may make grants to the American Merchant Marine Veterans Memorial Committee, Inc., to construct an addition to the American Merchant Marine Memorial Wall of Honor located at the Los Angeles Maritime Museum in San Pedro, California.

(2) FEDERAL SHARE.—The Federal share of the cost of activities carried out with a grant made under this section shall

be 50 percent.

(3) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$500,000 for fiscal year 2003.

33 USC 1902a. SEC. 204. DISCHARGE OF AGRICULTURAL CARGO RESIDUE.

Notwithstanding any other provision of law, the discharge from a vessel of any agricultural cargo residue material in the form of hold washings shall be governed exclusively by the provisions of the Act to Prevent Pollution from Ships (33 U.S.C. 1901 et seq.) that implement Annex V to the International Convention for the Prevention of Pollution from Ships.

SEC. 205. RECORDING AND DISCHARGING NOTICES OF CLAIM OF MARITIME LIEN.

(a) LIENS ON ANY DOCUMENTED VESSEL.-

(1) In General.—Section 31343 of title 46, United States Code, is amended as follows:

(A) By amending the section heading to read as follows:

"§ 31343. Recording and discharging notices of claim of maritime lien".

(B) In subsection (a) by striking "covered by a preferred mortgage filed or recorded under this chapter" and inserting "documented, or for which an application for docu-

mentation has been filed, under chapter 121".

(C) By amending subsection (b) to read as follows: "(b)(1) The Secretary shall record a notice complying with subsection (a) of this section if, when the notice is presented to the Secretary for recording, the person having the claim files with the notice a declaration stating the following:

"(A) The information in the notice is true and correct to the best of the knowledge, information, and belief of the indi-

vidual who signed it.

"(B) A copy of the notice, as presented for recordation, has been sent to each of the following:

"(i) The owner of the vessel."

"(ii) Each person that recorded under subsection (a) of this section an unexpired notice of a claim of an undischarged lien on the vessel.

"(iii) The mortgagee of each mortgage filed or recorded under section 31321 of this title that is an undischarged

mortgage on the vessel.

"(2) A declaration under this subsection filed by a person that is not an individual must be signed by the president, member, partner, trustee, or other individual authorized to execute the declaration on behalf of the person.".

(D) By amending subsection (c) to read as follows: "(c)(1) On full and final discharge of the indebtedness that is the basis for a notice of claim of lien recorded under subsection (b) of this section, the person having the claim shall provide the Secretary with an acknowledged certificate of discharge of the indebtedness. The Secretary shall record the certificate.

"(2) The district courts of the United States shall have jurisdiction over a civil action in Admiralty to declare that a vessel is not subject to a lien claimed under subsection (b) of this section, or that the vessel is not subject to the notice of claim of lien, or both, regardless of the amount in controversy or the citizenship of the parties. Venue in such an action shall be in the district where the vessel is found or where the claimant resides or where the notice of claim of lien is recorded. The court may award costs and attorneys fees to the prevailing party, unless the court finds that the position of the other party was substantially justified or other circumstances make an award of costs and attorneys fees unjust. The Secretary shall record any such declaratory order.". (E) By adding at the end the following:

"(e) A notice of claim of lien recorded under subsection (b) of this section shall expire 3 years after the date the lien was established, as such date is stated in the notice under subsection (a) of this section.

- "(f) This section does not alter in any respect the law pertaining to the establishment of a maritime lien, the remedy provided by such a lien, or the defenses thereto, including any defense under the doctrine of laches.".
 - (2) CLERICAL AMENDMENT.—The table of sections for chapter 313 of title 46, United States Code, is amended by striking the item relating to section 31343 and inserting the following:

"31343. Recording and discharging notices of claim of maritime lien.".

- (b) NOTICE REQUIREMENTS.—Section 31325 of title 46, United States Code, is amended as follows:
 - (1) In subsection (d)(1)(B) by striking "a notice of a claim" and inserting "an unexpired notice of a claim".

(2) In subsection (f)(1) by striking "a notice of a claim"

and inserting "an unexpired notice of a claim".

(c) APPROVAL OF SURRENDER OF DOCUMENTATION.—Section 12111 of title 46, United States Code, is amended by adding at the end the following:

(d)(1) The Secretary shall not refuse to approve the surrender of the certificate of documentation for a vessel solely on the basis that a notice of a claim of a lien on the vessel has been recorded under section 31343(a) of this title.

"(2) The Secretary may condition approval of the surrender of the certificate of documentation for a vessel over 1,000 gross tons."

(d) TECHNICAL CORRECTION.—Section 9(c) of the Shipping Act,

1916 (46 App. U.S.C. 808(c)) is amended in the matter preceding paragraph (1) by striking "Except" and all that follows through "12106(e) of title 46," and inserting "Except as provided in section 611 of the Merchant Marine Act, 1936 (46 App. U.S.C. 1181) and in section 12106(e) of title 46,"

(e) EFFECTIVE DATE.—This section shall take effect January 1, 2003.

SEC. 206. TONNAGE OF R/V DAVIDSON.

(a) IN GENERAL.—The Secretary of the department in which the Coast Guard is operating shall prescribe a tonnage measurement as a small passenger vessel as defined in section 2101 of title 46, United States Code, for the vessel R/V DAVIDSON (United States official number D1066485) for purposes of applying the optional regulatory measurement under section 14305 of that title.

(b) APPLICATION.—Subsection (a) shall apply only when the vessel is operating in compliance with the requirements of section 3301(8) of title 46, United States Code.

SEC. 207. MISCELLANEOUS CERTIFICATES OF DOCUMENTATION.

- (a) IN GENERAL.—Notwithstanding section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), section 8 of the Act of June 19, 1886 (24 Stat. 81, chapter 421; 46 App. U.S.C. 289), and sections 12106 and 12108 of title 46, United States Code, the Secretary of the department in which the Coast Guard is operating may issue a certificate of documentation with appropriate endorsement for employment in the coastwise trade for the following vessels:
 - (1) LOOKING GLASS (United States official number 925735).
 - (2) YANKEE (United States official number 1076210).

46 USC 12111 note.

- (3) LUCKY DOG of St. Petersburg, Florida (State of Florida registration number FLZP7569E373).
 - (4) ENTERPRIZE (United States official number 1077571).
- (5) M/V SANDPIPER (United States official number 1079439).
 - (6) FRITHA (United States official number 1085943).
 - (7) PUFFIN (United States official number 697029).
- (8) VICTORY OF BURNHAM (United States official number 663780).
- (9) R'ADVENTURE II (United States official number 905373).
- (10) ANTJA (State of Florida registration number FL3475MA).
- (11) SKIMMER, manufactured by Contour Yachts, Inc. (hull identification number QHG34031D001).
- (12) TOKEENA (State of South Carolina registration number SC 1602 BJ).
- (13) DOUBLE EAGLE 2 (United States official number 1042549).
 - (14) ENCOUNTER (United States official number 998174).
 - (15) AJ (United States official number 599164).
 - (16) BARGE 10 (United States official number 1101368).
 - (17) NOT A SHOT (United States official number 911064).
 - (18) PRIDE OF MANY (Canadian official number 811529).
- (19) AMAZING GRACE (United States official number 92769).
 - (20) SHEWHO (United States official number 1104094).
 - (21) SOVEREIGN (United States official number 1028144).
 - (22) CALEDONIA (United States official number 679530).
- (23) ISLANDER (State of South Carolina identification number SC 9279 BJ).
 - (24) F/V ANITA J (United States official number 560532).
- (25) F/V HALF MOON BAY (United States official number 615796).
- (26) F/V SUNSET BAY (United States official number 598484).
 - (27) BILLIE-B (United States official number 958427).
- (b) ELIGIBILITY FOR ADMINISTRATIVE WAIVERS.—The following vessels are deemed to be eligible vessels within the meaning of section 504(2) of the Coast Guard Authorization Act of 1998 (46 U.S.C. 12106 note):
 - (1) EXCELLENCE III (hull identification number HQZ00255K101).
 - (2) ADIOS (hull identification number FAL75003A101).
 - (3) LAUDERDALE LADY (United States official number
 - (4) UNIT ONE (United States official number 1128562).
- (c) REPEAL OF JONES ACT WAIVER ADMINISTRATIVE PROCESS SUNSET; ANTI-FRAUD REVOCATION AUTHORITY.—
 - (1) REPEAL OF SUNSET.—Section 505 of the Coast Guard Authorization Act of 1998 (46 U.S.C. 12106 note) is repealed. The repeal of section 505 shall have no effect on the validity of any certificate or endorsement issued under section 502 of that Act.
 - (2) REVOCATION FOR FRAUD.—Section 503 of the Coast Guard Authorization Act of 1998 (46 U.S.C. 12106 note) is amended to read as follows:

"SEC. 503. REVOCATION.

"(a) REVOCATION FOR FRAUD.—The Secretary shall revoke a certificate or an endorsement issued under section 502, after notice and an opportunity for a hearing, if the Secretary determines that the certificate or endorsement was obtained by fraud.

"(b) APPLICATION WITH CRIMINAL PENALTIES.—Nothing in this

section affects-

"(1) the criminal prohibition on fraud and false statements provided by section 1001 of title 18, United States Code; or "(2) any other authority of the Secretary to revoke a certifi-

cate or endorsement issued under section 502 of this Act.".
(d) TECHNOLOGY DEMONSTRATION WAIVER.—Notwithstanding section 27 of the Merchant Marine Act, 1920 (46 U.S.C. App. 883), section 8 of the Act of June 19, 1886 (24 Stat. 81, chapter 421; 46 U.S.C. App. 289), and sections 12106 and 12108 of title 46, United States Code, the Secretary of Transportation may issue a certificate of documentation with appropriate endorsement for the sole purpose of technology demonstrations (including transporting guests for such demonstration who have not contributed consideration for their passage) for the vessel FOILCAT (United States official number 1063892).

SEC. 208. EXEMPTION FOR VICTORY SHIPS.

Section 3302(1)(1) of title 46, United States Code, is amended by adding at the end the following:

(D) The SS Red Oak Victory (United States official number 249410), owned by the Richmond Museum Association, located

in Richmond, California.

"(E) The SS American Victory (United States official number 248005), owned by Victory Ship, Inc., of Tampa,

"(F) The LST-325, owned by USS LST Ship Memorial, Incorporated, located in Mobile, Alabama.".

SEC. 209. CERTIFICATE OF DOCUMENTATION FOR 3 BARGES.

(a) DOCUMENTATION CERTIFICATE.—Notwithstanding section 12106 of title 46, United States Code, and section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), and subject to subsection (c) of this section, the Secretary of the department in which the Coast Guard is operating may issue a certificate of documentation with an appropriate endorsement for employment in the coastwise trade for each of the vessels listed in subsection (b).
(b) VESSELS DESCRIBED.—The vessels referred to in subsection

(a) are the following:

(1) The former Navy deck barge JIM, having a length of 110 feet and a width of 34 feet.

(2) The former railroad car barge HUGH, having a length

of 185 feet and a width of 34 feet.

(3) The former railroad car barge TOMMY, having a length of 185 feet and a width of 34 feet.

(c) LIMITATION ON OPERATION.—A vessel issued a certificate of documentation under this section may be used only as a floating platform for launching fireworks, including transportation of materials associated with that use.

SEC. 210. CERTIFICATE OF DOCUMENTATION FOR THE EAGLE.

Notwithstanding section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), chapter 121 of title 46, United States Code, and section 1 of the Act of May 28, 1906 (46 App. U.S.C. 292), the Secretary of the department in which the Coast Guard is operating shall issue a certificate of documentation with appropriate endorsement for employment in the coastwise trade for the vessel EAGLE (hull number BK-1754, United States official number 1091389) if the vessel is-

(1) owned by a State, a political subdivision of a State, or a public authority chartered by a State;

(2) if chartered, chartered to a State, a political subdivision of a State, or a public authority chartered by a State;

(3) operated only in conjunction with-

(A) scour jet operations; or

(B) dredging services adjacent to facilities owned by the State, political subdivision, or public authority; and (4) externally identified clearly as a vessel of that State, subdivision, or authority.

SEC. 211. WAIVER FOR VESSELS IN NEW WORLD CHALLENGE RACE.

Notwithstanding section 8 of the Act of June 19, 1886 (46 App. U.S.C. 289), beginning on April 1, 2002, the 10 sailboats participating in the New World Challenge Race may transport guests, who have not contributed consideration for their passage, from and around the ports of San Francisco and San Diego, California, before and during stops of that race. This section shall have no force or effect beginning on the earlier of—
(1) 60 days after the last competing sailboat reaches the

end of that race in San Francisco, California; or

(2) December 31, 2003.

SEC. 212. VESSEL ASPHALT COMMANDER.

Notwithstanding any other law or agreement with the United States Government, the vessel ASPHALT COMMANDER (United States official number 663105) may be transferred to or placed under a foreign registry or sold to a person that is not a citizen of the United States and transferred to or placed under a foreign registry.

SEC. 213. COASTWISE TRADE AUTHORIZATION.

(a) In General.—Notwithstanding section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), or any other provision of law restricting the operation of a foreign-built vessel in the coastwise trade of the United States, the following vessels may, subject to subsection (b), engage in the coastwise trade of the United States to transport platform jackets from ports in the Gulf of Mexico to sites on the Outer Continental Shelf for completion of certain offshore projects as follows:

(1) The H-114, H-627, I-650, and H-851 for the projects

known as Atlantis, Thunderhorse, Holstein, and Mad Dog.
(2) The I-600 for the projects known as Murphy Medusa,

Dominion Devil's Tower, and Murphy Front Runner.

(b) PRIORITY FOR U.S.-BUILT VESSELS.—Subsection (a) shall not apply in instances where a United States-built, United Statesdocumented vessel with the capacity to transport and launch the platform jacket involved or its components is available to transport that jacket or its components. In this section, the term "platform jacket" has the meaning given that term under the thirteenth proviso of section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), as amended by subsection (c) of this section.

46 USC app. 883.

(c) DEFINITION.—The thirteenth proviso (pertaining to transportation by launch barge) of section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), is amended by striking the period at the end and inserting the following: "; and for the purposes of this proviso, the term 'platform jacket' includes any type of offshore drilling or production structure or components, including platform jackets, tension leg or SPAR platform superstructures (including the deck, drilling rig and support utilities, and supporting structure) hull (including vertical legs and connecting pontoons or vertical cylinder), tower and base sections of a platform jacket, jacket structures, and deck modules (known as 'topsides') of a hydrocarbon development and production platform.".

SEC. 214. JONES ACT WAIVER FOR DELAYED VESSEL DELIVERY.

(a) IN GENERAL.—Notwithstanding section 27 of the Merchant Marine Act, 1920 (46 U.S.C. App. 883), section 8 of the Act of June 19, 1886 (24 Stat. 81, chapter 421; 46 U.S.C. App. 289), and sections 12106 and 12108 of title 46, United States Code, the Secretary of Transportation may issue a certificate of documentation with appropriate endorsement for employment in the coastwise trade for a self-propelled tank vessel not built in the

United States as provided in this section.

(b) WAIVER REQUIREMENTS.—The Secretary may not grant a waiver under subsection (a) unless-

(1) the person requesting the waiver is a party to a binding legal contract, executed within 24 months after the date of enactment of this Act, with a United States shippard for the construction in the United States of a self-propelled tank vessel;

(2) the Secretary determines, on the basis of the terms of the contract, the parties to the contract, the actions of those parties in connection with the contract, and the circumstances under which the contract was executed, that the parties are making a bona fide effort to construct in the United States and deliver a self-propelled tank vessel in a timely manner;

(3) the vessel for which the waiver is granted will meet otherwise applicable requirements of law regarding ownership and operation for vessels employed in the coastwise trade;

(4) the shipyard owns a facility with sufficient infrastructure to construct the self-propelled tank vessel;

(5) the self-propelled tank vessel that is the subject of that contract will not be available for use on the contracted delivery date because of a delay in the construction or delivery

of the vessel due to unusual circumstances; and

(6) the Secretary determines that no other suitable tank vessel or vessels, or tank vessel capacity, that would not require such a waiver are reasonably available to the person requesting the waiver.

Prior to making the determination under paragraph (6), the Secretary shall provide public notice of a waiver request and shall provide persons who may have such suitable tank vessels an opportunity to indicate to the requester and the Secretary the particulars of available tank vessels or tank vessel capacity not requiring a waiver under this section.

(c) LIMITATIONS.-

(1) CAPACITY OF TANK VESSEL.—The Secretary may not grant a waiver under subsection (a) for a self-propelled tank vessel that has substantially greater capacity than the vessel described in subsection (b)(1).

(2) MAXIMUM DURATION OF WAIVER.—The Secretary may not grant a waiver under subsection (a) for a period prior to, or extending more than 48 months after, the original contract delivery date of the vessel described in subsection (b)(1).

(3) MAXIMUM NUMBER OF WAIVERS.—The Secretary may grant waivers under subsection (a) for not more than 3 self-propelled tank vessels.

(d) DETERMINATION OF WAIVER.—

(1) IN GENERAL.—A waiver grant under subsection (a) shall terminate on the earlier of—

(A) the date established by the Secretary as its expiration date under subsection (c)(2); or

(B) the date that is 60 days after the day on which

the vessel described in subsection (b)(1) is delivered.

(2) TERMINATION FOR INTENTIONAL DELAY.—The Secretary may terminate a waiver granted under subsection (a) at any time if the Secretary determines that the delay in the construction or delivery of the vessel described in subsection (b)(1) is no longer due to unusual circumstances.

(e) SUSPENSION OF WAIVER.—The Secretary may suspend a waiver granted under subsection (a) for any period of time if the Secretary determines that a suitable tank vessel, or suitable tank vessel capacity, that would not require such a waiver is reasonably

available to the person requesting the waiver.

(f) CONTRACTED-FOR VESSEL DELIVERY.—If the Secretary grants a waiver under subsection (a), the shippard constructing the vessel described in subsection (b)(1) shall deliver the vessel, constructed in accordance with the terms of the contract, as soon as practicable

after the delivery date established by the contract.

(g) UNUSUAL CIRCUMSTANCES DEFINED.—In this section, the term "unusual circumstances" means bankruptcy of the shipyard or Acts of God (other than ordinary storms or inclement weather conditions), labor strikes, acts of sabotage, explosions, fires, or vandalism, and similar circumstances beyond the control of the parties to the contract which prevent commencement of construction, or timely delivery or completion, of a vessel.

SEC. 215. REALIGNMENT OF POLICY RESPONSIBILITY IN THE DEPARTMENT OF TRANSPORTATION.

(a) IN GENERAL.—Section 102 of title 49, United States Code, is amended by—

(1) redesignating subsection (d) as subsection (g), and

moving such subsection to appear after subsection (f);

(2) inserting after subsection (c) the following:

"(d) The Department has an Under Secretary of Transportation for Policy appointed by the President, by and with the advice and consent of the Senate. The Under Secretary shall provide leadership in the development of policy for the Department, supervise the policy activities of Assistant Secretaries with primary responsibility for aviation, international, and other transportation policy development and carry out other powers and duties prescribed by the Secretary. The Under Secretary acts for the Secretary when the Secretary and the Deputy Secretary are absent or unable to serve, or when the offices of Secretary and Deputy Secretary are vacant."; and

(3) by striking "Secretary and the Deputy Secretary" each place it appears in the last sentence of subsection (e), and inserting "Secretary, Deputy Secretary, and Under Secretary of Transportation for Policy".

(b) Position in Executive Service.—Section 5313 of title 5, United States Code, is amended by adding at the end the following:

"Under Secretary of Transportation for Policy." 49 USC 102 note.

(c) CONFORMING AMENDMENT.—Section 102 of title 49, United States Code, is further amended by striking subsection (g), as redesignated by subsection (a)(1), on the date that an individual is appointed to the position of Under Secretary of Transportation for Policy under subsection (d) of such section, as added by subsection (a)(2) of this section.

Coast Guard Personnel and Maritime Safety Act of 2002.

14 USC 1 note.

TITLE III—COAST GUARD PERSONNEL AND MARITIME SAFETY

SEC. 301. SHORT TITLE.

This title may be cited as the "Coast Guard Personnel and Maritime Safety Act of 2002".

Subtitle A—Personnel Management

SEC. 311. COAST GUARD BAND DIRECTOR RANK.

Section 336(d) of title 14, United States Code, is amended by striking "commander" and inserting "captain".

SEC. 312. COMPENSATORY ABSENCE FOR ISOLATED DUTY.

(a) IN GENERAL.—Section 511 of title 14, United States Code, is amended to read as follows:

"§511. Compensatory absence from duty for military personnel at isolated duty stations

"The Secretary may grant compensatory absence from duty to military personnel of the Coast Guard serving at isolated duty stations of the Coast Guard when conditions of duty result in confinement because of isolation or in long periods of continuous

duty.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 13 of title 14, United States Code, is amended by striking the item relating to section 511 and inserting the following:

"511. Compensatory absence from duty for military personnel at isolated duty sta-

SEC. 313. ACCELERATED PROMOTION OF CERTAIN COAST GUARD OFFICERS.

Title 14, United States Code, is amended-

(1) in section 259, by adding at the end the following: "(c)(1) After selecting the officers to be recommended for promotion, a selection board may recommend officers of particular merit, from among those officers chosen for promotion, to be placed at the top of the list of selectees promulgated by the Secretary under section 271(a) of this title. The number of officers that a board may recommend to be placed at the top of the list of selectees may not exceed the percentages set forth in subsection (b) unless

such a percentage is a number less than one, in which case the board may recommend one officer for such placement. No officer may be recommended to be placed at the top of the list of selectees unless he or she receives the recommendation of at least a majority of the members of a board composed of five members, or at least two-thirds of the members of a board composed of more than five members

"(2) The Secretary shall conduct a survey of the Coast Guard officer corps to determine if implementation of this subsection will improve Coast Guard officer retention. A selection board may not make any recommendation under this subsection before the date on which the Secretary publishes a finding, based upon the results of the survey, that implementation of this subsection will improve Coast Guard officer retention.

"(3) The Secretary shall submit any finding made by the Secretary pursuant to paragraph (2) to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate."

(2) in section 260(a), by inserting "and the names of those officers recommended to be advanced to the top of the list of selectees established by the Secretary under section 271(a)

of this title" after "promotion"; and
(3) in section 271(a), by inserting at the end the following: "The names of all officers approved by the President and recommended by the board to be placed at the top of the list of selectees shall be placed at the top of the list of selectees in the order of seniority on the active duty promotion list.".

Subtitle B—Marine Safety

SEC. 321. EXTENSION OF TERRITORIAL SEA FOR VESSEL BRIDGE-TO-BRIDGE RADIOTELEPHONE ACT.

Section 4(b) of the Vessel Bridge-to-Bridge Radiotelephone Act (33 U.S.C. 1203(b)), is amended by striking "United States inside the lines established pursuant to section 2 of the Act of February 19, 1895 (28 Stat. 672), as amended." and inserting "United States, which includes all waters of the territorial sea of the United States as described in Presidential Proclamation 5928 of December 27, 1988.".

SEC. 322. MODIFICATION OF VARIOUS REPORTING REQUIREMENTS.

(a) TERMINATION OF OIL SPILL LIABILITY TRUST FUND ANNUAL REPORT.—The report regarding the Oil Spill Liability Trust Fund required by the Conference Report (House Report 101-892) accompanying the Department of Transportation and Related Agencies Appropriations Act, 1991, as that requirement was amended by section 1122 of the Federal Reports Elimination and Sunset Act of 1995 (Public Law 104-66), shall no longer be submitted to the Congress.

(b) Preservation of Certain Reporting Requirements.— Section 3003(a)(1) of the Federal Reports Elimination and Sunset Act of 1995 (31 U.S.C. 1113 note) does not apply to any report required to be submitted under any of the following provisions

of law:

26 USC 9509

31 USC 1113

- (1) COAST GUARD OPERATIONS AND EXPENDITURES.—Section 651 of title 14, United States Code.
- (2) SUMMARY OF MARINE CASUALTIES REPORTED DURING PRIOR FISCAL YEAR.—Section 6307(c) of title 46, United States Code.
- (3) USER FEE ACTIVITIES AND AMOUNTS.—Section 664 of title 46. United States Code.

(4) CONDITIONS OF PUBLIC PORTS OF THE UNITED STATES.— Section 308(c) of title 49, United States Code.

(5) ACTIVITIES OF FEDERAL MARITIME COMMISSION.—Section 208 of the Merchant Marine Act, 1936 (46 App. U.S.C. 1118).

(6) ACTIVITIES OF INTERAGENCY COORDINATING COMMITTEE ON OIL POLLUTION RESEARCH.—Section 7001(e) of the Oil Pollution Act of 1990 (33 U.S.C. 2761(e)).

SEC. 323. OIL SPILL LIABILITY TRUST FUND; EMERGENCY FUND ADVANCEMENT AUTHORITY.

Section 6002(b) of the Oil Pollution Act of 1990 (33 U.S.C. 2752(b)) is amended by inserting after the first sentence the following: "To the extent that such amount is not adequate, the Coast Guard may obtain an advance from the Fund of such sums as may be necessary, up to a maximum of \$100,000,000, and within 30 days shall notify Congress of the amount advanced and the facts and circumstances necessitating the advance. Amounts advanced shall be repaid to the Fund when, and to the extent that, removal costs are recovered by the Coast Guard from responsible parties for the discharge or substantial threat of discharge.".

SEC. 324. MERCHANT MARINER DOCUMENTATION REQUIREMENTS.

(a) INTERIM MERCHANT MARINERS' DOCUMENTS.—Section 7302

of title 46, United States Code, is amended—
(1) by striking "A" in subsection (f) and inserting "Except

as provided in subsection (g), a"; and

(2) by adding at the end the following:

"(g)(1) The Secretary may, pending receipt and review of information required under subsections (c) and (d), immediately issue an interim merchant mariner's document valid for a period not to exceed 120 days, to-

"(A) an individual to be employed as gaming personnel, entertainment personnel, wait staff, or other service personnel on board a passenger vessel not engaged in foreign service, with no duties, including emergency duties, related to the navigation of the vessel or the safety of the vessel, its crew, cargo or passengers; or
"(B) an individual seeking renewal of, or qualifying for

a supplemental endorsement to, a valid merchant mariner's

document issued under this section.

"(2) No more than one interim document may be issued to an individual under paragraph (1)(A) of this subsection.

(b) EXCEPTION.—Section 8701(a) of title 46, United States Code, is amended-

(1) by striking "and" after the semicolon in paragraph (8);

(2) by redesignating paragraph (9) as paragraph (10); and

(3) by inserting after paragraph (8) the following:

"(9) a passenger vessel not engaged in a foreign voyage with respect to individuals on board employed for a period of not more than 30 service days within a 12 month period

as entertainment personnel, with no duties, including emergency duties, related to the navigation of the vessel or the safety of the vessel, its crew, cargo or passengers; and".

SEC. 325. PENALTIES FOR NEGLIGENT OPERATIONS AND INTER-FERING WITH SAFE OPERATION.

Section 2302(a) of title 46, United States Code, is amended by striking "\$1,000." and inserting "\$5,000 in the case of a recreational vessel, or \$25,000 in the case of any other vessel.".

Subtitle C—Renewal of Advisory Groups

SEC. 331. COMMERCIAL FISHING INDUSTRY VESSEL ADVISORY COM-

- (a) COMMERCIAL FISHING INDUSTRY VESSEL ADVISORY COM-MITTEE.—Section 4508 of title 46, United States Code, is amended—
 - (1) by inserting "Safety" in the section heading after
 - (2) by inserting "Safety" in subsection (a) after "Vessel";
 (3) by striking "(5 App. U.S.C. 1 et seq.)" in subsection
 (e)(1) and inserting "(5 App. U.S.C.)"; and
 (4) by striking "on September 30, 2000" in subsection (e)(1)
 and inserting "on September 30, 2005".
 (b) CONFORMING AMENDMENT.—The table of sections for chapter
 of title 46. United States Code is amended by striking the

45 of title 46, United States Code, is amended by striking the item relating to section 4508 and inserting the following:

"4508. Commercial Fishing Industry Vessel Safety Advisory Committee.".

SEC. 332. HOUSTON-GALVESTON NAVIGATION SAFETY ADVISORY COMMITTEE.

Section 18(h) of the Coast Guard Authorization Act of 1991 (Public Law 102-241) is amended by striking "September 30, 2000." and inserting "September 30, 2005."

SEC. 333. LOWER MISSISSIPPI RIVER WATERWAY ADVISORY COM-MITTEE.

Section 19(g) of the Coast Guard Authorization Act of 1991 (Public Law 102-241) is amended by striking "September 30, 2000" and inserting "September 30, 2005".

SEC. 334. NAVIGATION SAFETY ADVISORY COUNCIL.

Section 5(d) of the Inland Navigational Rules Act of 1980 (33) U.S.C. 2073) is amended by striking "September 30, 2000" and inserting "September 30, 2005".

SEC. 335. NATIONAL BOATING SAFETY ADVISORY COUNCIL.

Section 13110(e) of title 46, United States Code, is amended by striking "September 30, 2000" and inserting "September 30, 2005".

SEC. 336. TOWING SAFETY ADVISORY COMMITTEE.

The Act entitled "An Act to establish a Towing Safety Advisory Committee in the Department of Transportation" approved October 6, 1980 (33 U.S.C. 1231a), is amended by striking "September 30, 2000." in subsection (e) and inserting "September 30, 2005.".

Subtitle D—Miscellaneous

SEC. 341. PATROL CRAFT.

Notwithstanding any other provision of law, the Secretary of the department in which the Coast Guard is operating may accept, by direct transfer without cost, for use by the Coast Guard primarily for expanded drug interdiction activities required to meet national supply reduction performance goals, up to 7 PC-170 patrol craft from the Department of Defense if it offers to transfer such craft.

SEC. 342. BOATING SAFETY.

(a) GENERAL STATE REVENUE DEFINITION.—For fiscal year 2003, the term "general State revenue" in section 13102(a)(3) of title 46, United States Code, includes any amounts expended for the State's recreational boating safety program by a State agency, a public corporation established under State law, or any other State instrumentality, as determined by the Secretary of the department in which the Coast Guard is operating.

(b) FUNDING.—For fiscal year 2003, the amount available for recreational boating safety under section 4(b)(3) of the Act of August 9, 1950 (16 U.S.C. 777c(b)(3)), is \$83,000,000.

SEC. 343. CARIBBEAN SUPPORT TENDER.

(a) In General.—The Coast Guard is authorized to operate and maintain a Caribbean Support Tender (or similar type vessel) to provide technical assistance, including law enforcement training, for foreign coast guards, navies, and other maritime services.

(b) MEDICAL AND DENTAL CARE.—(1) The Commandant may provide medical and dental care to foreign military Caribbean Support Tender personnel and their dependents accompanying them

in the United States-

(A) on an outpatient basis without cost; and

(B) on an inpatient basis if the United States is reimbursed for the costs of providing such care.

Payments received as reimbursement for the provision of such care shall be credited to the appropriations against which the

charges were made for the provision of such care.

(2) Notwithstanding paragraph (1)(B), the Commandant may provide inpatient medical and dental care in the United States without cost to foreign military Caribbean Support Tender personnel and their dependents accompanying them in the United States if comparable care is made available to a comparable number of United States military personnel in that foreign country.

SEC. 344. PROHIBITION OF NEW MARITIME USER FEES.

Section 2110(k) of title 46, United States Code, is amended by striking "2001" and inserting "2006".

14 USC 92 note.

SEC. 345. GREAT LAKES LIGHTHOUSES.

(a) FINDINGS.—The Congress finds the following:

(1) The Great Lakes are home to more than 400 light-houses. One hundred and twenty of these maritime landmarks are in the State of Michigan.

(2) Lighthouses are an important part of Great Lakes culture and stand as a testament to the importance of shipping in the region's political, economic, and social history.

(3) Advances in navigation technology have made many Great Lakes lighthouses obsolete. In Michigan alone, approximately 70 lighthouses will be designated as excess property of the Federal Government and will be transferred to the Gen-

eral Services Administration for disposal.

(4) Unfortunately, the Federal property disposal process is confusing, complicated, and not well-suited to disposal of historic lighthouses or to facilitate transfers to nonprofit organizations. This is especially troubling because, in many cases, local nonprofit historical organizations have dedicated tremendous resources to preserving and maintaining Great Lakes lighthouses.

(5) If Great Lakes lighthouses disappear, the public will be unaware of an important chapter in Great Lakes history.

- (6) The National Trust for Historic Preservation has placed Michigan lighthouses on their list of Most Endangered Historic
- (b) Assistance for Great Lakes Lighthouse Preservation EFFORTS.—The Secretary of the department in which the Coast Guard is operating, may-

(1) continue to offer advice and technical assistance to organizations in the Great Lakes region that are dedicated

to lighthouse stewardship; and

(2) promptly release information regarding the timing of designations of Coast Guard lighthouses on the Great Lakes as excess to the needs of the Coast Guard, to enable those organizations to mobilize and be prepared to take appropriate action with respect to the disposal of those properties.

SEC. 346. MODERNIZATION OF NATIONAL DISTRESS AND RESPONSE 14 USC 88 note.

(a) REPORT.—The Secretary of the department in which the Coast Guard is operating shall prepare a status report on the modernization of the National Distress and Response System and transmit the report, not later than 60 days after the date of enactment of this Act and annually thereafter until completion of the project, to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives.

(b) CONTENTS.—The report required by subsection (a) shall—

(1) set forth the scope of the modernization, the schedule for completion of the System, and information on progress in meeting the schedule and on any anticipated delays;

(2) specify the funding expended to-date on the System, the funding required to complete the System, and the purposes

for which the funds were or will be expended;

(3) describe and map the existing public and private communications coverage throughout the waters of the coastal and internal regions of the continental United States, Alaska, Hawaii, Guam, and the Caribbean, and identify locations that possess direction-finding, asset-tracking communications, and digital selective calling service;

(4) identify areas of high risk to boaters and Coast Guard

personnel due to communications gaps;
(5) specify steps taken by the Secretary to fill existing gaps in coverage, including obtaining direction-finding equipment, digital recording systems, asset-tracking communications,

Deadline.

use of commercial VHF services, and digital selective calling services that meet or exceed Global Maritime Distress and Safety System requirements adopted under the International Convention for the Safety of Life at Sea;

(6) identify the number of VHF-FM radios equipped with

digital selective calling sold to United States boaters;

(7) list all reported marine accidents, casualties, and fatalities occurring in areas with existing communications gaps or failures, including incidents associated with gaps in VHF-FM coverage or digital selected calling capabilities and failures associated with inadequate communications equipment aboard the involved vessels during calendar years 1997 and thereafter;

(8) identify existing systems available to close all identified marine safety gaps before January 1, 2003, including expeditious receipt and response by appropriate Coast Guard operations centers to VHF-FM digital selective calling distress

signal; and

(9) identify actions taken to-date to implement the recommendations of the National Transportation Safety Board in its Report No. MAR-99-01.

SEC. 347. CONVEYANCE OF COAST GUARD PROPERTY IN PORTLAND, MAINE.

(a) AUTHORITY TO CONVEY .--

(1) IN GENERAL.—The Secretary of the department in which the Coast Guard is operating, or a designee of the Secretary, may convey to the Gulf of Maine Aquarium Development Corporation, its successors and assigns, without payment for consideration, all right, title, and interest of the United States in and to approximately 4.13 acres of land, including a pier and bulkhead, known as the Naval Reserve Pier property, together with any improvements thereon in their then current condition, located in Portland, Maine. All conditions placed with the deed of title shall be construed as covenants running with the land.

(2) IDENTIFICATION OF PROPERTY.—The Secretary, in consultation with the Commandant of the Coast Guard, may identify, describe, and determine the property to be conveyed under this section. The floating docks associated with or attached to the Naval Reserve Pier property shall remain the personal property of the United States.

(b) Lease to the United States.—

(1) CONDITION OF CONVEYANCE.—The Naval Reserve Pier property shall not be conveyed until the Corporation enters into a lease agreement with the United States, the terms of which are mutually satisfactory to the Commandant and the Corporation, in which the Corporation shall lease a portion of the Naval Reserve Pier property to the United States for a term of 30 years without payment of consideration. The lease agreement shall be executed within 12 months after the date of enactment of this Act.

(2) IDENTIFICATION OF LEASED PREMISES.—The Secretary, in consultation with the Commandant, may identify and describe the leased premises and rights of access, including the following, in order to allow the Coast Guard to operate and perform missions from and upon the leased premises:

(A) The right of ingress and egress over the Naval Reserve Pier property, including the pier and bulkhead, at any time, without notice, for purposes of access to Coast Guard vessels and performance of Coast Guard missions and other mission-related activities.

(B) The right to berth Coast Guard cutters or other vessels as required in the moorings along the east side of the Naval Reserve Pier property and the right to attach floating docks which shall be owned and maintained at

the United States sole cost and expense.

(C) The right to operate, maintain, remove, relocate, or replace an aid to navigation located upon, or to install any aid to navigation upon, the Naval Reserve Pier property as the Coast Guard, in its sole discretion, may deter-

mine is needed for navigational purposes.

(D) The right to occupy up to 3,000 contiguous gross square feet at the Naval Reserve Pier property for storage and office space, which will be provided and constructed by the Corporation, at the Corporation's sole cost and expense, and which will be maintained, and utilities and other operating expenses paid for, by the United States at its sole cost and expense.

(E) The right to occupy up to 1,200 contiguous gross square feet of offsite storage in a location other than the Naval Reserve Pier property, which will be provided by the Corporation at the Corporation's sole cost and expense, and which will be maintained, and utilities and other operating expenses paid for, by the United States at its sole

cost and expense.
(F) The right for Coast Guard personnel to park up to 60 vehicles, at no expense to the Government, in the Corporation's parking spaces on the Naval Reserve Pier property or in parking spaces that the Corporation may secure within 1,000 feet of the Naval Reserve Pier property or within 1,000 feet of the Coast Guard Marine Safety Office Portland. Spaces for no less than 30 vehicles shall be located on the Naval Reserve Pier property.

(3) RENEWAL.—The lease described in paragraph (1) may be renewed, at the sole option of the United States, for addi-

tional lease terms.

(4) LIMITATION ON SUBLEASES.—The United States may not sublease the leased premises to a third party or use the leased premises for purposes other than fulfilling the missions of the Coast Guard and for other mission related activities.

(5) TERMINATION.—In the event that the Coast Guard ceases to use the leased premises, the Secretary, in consultation with the Commandant, may terminate the lease with the Cor-

(c) IMPROVEMENT OF LEASED PREMISES.—

(1) IN GENERAL.—The Naval Reserve Pier property shall not be conveyed until the Corporation enters into an agreement with the United States, subject to the Commandant's design specifications, project's schedule, and final project approval, to replace the bulkhead and pier which connects to, and provides access from, the bulkhead to the floating docks, at the Corporation's sole cost and expense, on the east side of the Naval Reserve Pier property within 30 months from the date

of conveyance. The agreement to improve the leased premises shall be executed within 12 months after the date of enactment of this Act.

(2) FURTHER IMPROVEMENTS.—In addition to the improvements described in paragraph (1), the Commandant may further improve the leased premises during the lease term, at the United States sole cost and expense.

(d) Utility Installation and Maintenance Obligations.—

- (1) UTILITIES.—The Naval Reserve Pier property shall not be conveyed until the Corporation enters into an agreement with the United States to allow the United States to operate and maintain existing utility lines and related equipment, at the United States sole cost and expense. At such time as the Corporation constructs its proposed public aquarium, the Corporation shall replace existing utility lines and related equipment and provide additional utility lines and equipment capable of supporting a third 110-foot Coast Guard cutter, with comparable, new, code compliant utility lines and equipment at the Corporation's sole cost and expense, maintain such utility lines and related equipment from an agreed upon demarcation point, and make such utility lines and equipment available for use by the United States, if the United States pays for its use of utilities at its sole cost and expense. The agreement concerning the operation and maintenance of utility lines and equipment shall be executed within 12 months after the date of enactment of this Act.
- (2) MAINTENANCE.—The Naval Reserve Pier property shall not be conveyed until the Corporation enters into an agreement with the United States to maintain, at the Corporation's sole cost and expense, the replacement bulkhead and pier on the east side of the Naval Reserve Pier property. The agreement concerning the maintenance of the bulkhead and pier shall be executed within 12 months after the date of enactment of this Act.
- (3) AIDS TO NAVIGATION.—The United States shall be required to maintain, at its sole cost and expense, any Coast Guard active aid to navigation located upon the Naval Reserve Pier property.

(e) ADDITIONAL RIGHTS.—The conveyance of the Naval Reserve Pier property shall be made subject to conditions the Secretary considers necessary to ensure that-

(1) the Corporation shall not interfere or allow interference, in any manner, with use of the leased premises by the United

States; and

(2) the Corporation shall not interfere or allow interference, in any manner, with any aid to navigation nor hinder activities required for the operation and maintenance of any aid to navigation, without the express written permission of the head of the agency responsible for operating and maintaining the aid to navigation.

(f) REMEDIES AND REVERSIONARY INTEREST.—The Naval Reserve Pier property, at the option of the Secretary, shall revert to the United States and be placed under the administrative control of the Secretary, if, and only if, the Corporation fails to abide by any of the terms of this section or any agreement entered

into under subsection (b), (c), or (d) of this section.

Deadline. Reports.

(g) LIABILITY OF THE PARTIES.—The liability of the United States and the Corporation for any injury, death, or damage to or loss of property occurring on the leased property shall be determined with reference to existing State or Federal law, as appropriate, and any such liability may not be modified or enlarged by this title or any agreement of the parties.

(h) EXPIRATION OF AUTHORITY TO CONVEY.—The authority to

convey the Naval Reserve property under this section shall expire

3 years after the date of enactment of this Act.

(i) DEFINITIONS.—In this section, the following definitions apply:
(1) AID TO NAVIGATION.—The term "aid to navigation" means equipment used for navigational purposes, including a light, antenna, sound signal, electronic navigation equipment, cameras, sensors power source, or other related equipment which are operated or maintained by the United States.

(2) CORPORATION.—The term "Corporation" means the Gulf of Maine Aquarium Development Corporation, its successors

and assigns.

SEC. 348. ADDITIONAL COAST GUARD FUNDING NEEDS AFTER SEP-TEMBER 11, 2001.

- (a) In General.—No later than 90 days after the date of enactment of this Act, the Secretary of the department in which the Coast Guard is operating shall submit a report to the Congress that-
 - (1) compares Coast Guard expenditures by mission area on an annualized basis before and after the terrorist attacks of September 11, 2001;

(2) estimates

- (A) annual funding amounts and personnel levels that would restore all Coast Guard mission areas to the readiness levels that existed before September 11, 2001;
- (B) annual funding amounts and personnel levels required to fulfill the Coast Guard's additional responsibilities for port security after September 11, 2001; and
- (C) annual funding amounts and personnel levels required to increase law enforcement needs in mission areas other than port security after September 11, 2001;
- (3) generally describes the services provided by the Coast Guard to the Department of Defense after September 11, 2001, and states the cost of such services; and
- (4) identifies the Federal agency providing funds for those services.
- (b) REPORT REQUIRED.—Not later than 180 days after the date of enactment of this Act, the Commandant of the Coast Guard shall submit a report to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate identifying mission targets for each Coast Guard mission for fiscal years 2003, 2004, and 2005 and the specific steps necessary to achieve those targets. The Inspector General of the department in which the Coast Guard is operating shall review the final strategic plan and provide an independent report with its views to the Committees within 90 days after the plan has been submitted by the Secretary.

SEC. 349. MISCELLANEOUS CONVEYANCES.

(a) AUTHORITY TO CONVEY.—

(1) IN GENERAL.—The Secretary of the department in which the Coast Guard is operating may convey, by an appropriate means of conveyance, all right, title, and interest of the United States in and to each of the following properties:

(A) Coast Guard Slip Point Light Station, located in Clallam County, Washington, to Clallam County, Wash-

ington.

(B) The parcel of land on which is situated the Point Piños Light, located in Monterey County, California, to the city of Pacific Grove, California.

- (2) IDENTIFICATION OF PROPERTY.—The Secretary may identify, describe, and determine the property to be conveyed under this subsection.
- (3) LIMITATION.—The Secretary may not under this section convey—
 - (A) any historical artifact, including any lens or lantern, located on the property at or before the time of the conveyance; or

(B) any interest in submerged land.

(b) GENERAL TERMS AND CONDITIONS.—

(1) IN GENERAL.—Each conveyance of property under this section shall be made—

(A) without payment of consideration; and

- (B) subject to the terms and conditions required by this section and other terms and conditions the Secretary may consider appropriate, including the reservation of easements and other rights on behalf of the United States.
- (2) REVERSIONARY INTEREST.—In addition to any term or condition established under this section, each conveyance of property under this section shall be subject to the condition that all right, title, and interest in the property shall immediately revert to the United States if—

(A) the property, or any part of the property-

- (i) ceases to be available and accessible to the public, on a reasonable basis, for educational, park, recreational, cultural, historic preservation, or other similar purposes specified for the property in the terms of conveyance;
- (ii) ceases to be maintained in a manner that is consistent with its present or future use as a site for Coast Guard aids to navigation or compliance with this section; or
- (iii) ceases to be maintained in a manner consistent with the conditions in paragraph (4) established by the Secretary pursuant to the National Historic Preservation Act (16 U.S.C. 470 et seq.); or

(B) at least 30 days before that reversion, the Secretary provides written notice to the owner that the property

is needed for national security purposes.

- (3) MAINTENANCE OF NAVIGATION FUNCTIONS.—Each conveyance of property under this section shall be made subject to the conditions that the Secretary considers to be necessary to assure that—
 - (A) the lights, antennas, and associated equipment located on the property conveyed that are active aids to navigation shall continue to be operated and maintained

by the United States for as long as they are needed for

this purpose;

(B) the owner of the property may not interfere or allow interference in any manner with aids to navigation without express written permission from the Commandant of the Coast Guard;

(C) there is reserved to the United States the right to relocate, replace, or add any aid to navigation or make any changes to the property conveyed as may be necessary

for navigational purposes;

(D) the United States shall have the right, at any time, to enter the property without notice for the purpose of operating, maintaining, and inspecting aids to navigation and for the purpose of enforcing compliance with this sub-

(E) the United States shall have an easement of access to and across the property for the purpose of maintaining

the aids to navigation in use on the property.

(4) MAINTENANCE OF PROPERTY.—(A) Subject to subparagraph (B), the owner of a property conveyed under this section shall maintain the property in a proper, substantial, and workmanlike manner, and in accordance with any conditions established by the conveying authority pursuant to the National Historic Preservation Act (16 U.S.C. 470 et seq.) and other applicable laws.

(B) The owner of a property conveyed under this section is not required to maintain any active aid to navigation equipment on the property, except private aids to navigation permitted under section 83 of title 14, United States Code.

(c) Special Terms and Conditions.—The Secretary may retain all right, title, and interest of the United States in and to any portion of any parcel referred to in subsection (a)(1)(B) that the Secretary considers appropriate.

(d) DEFINITIONS.—In this section, the following definitions

apply:

- (1) AIDS TO NAVIGATION.—The term "aids to navigation" means equipment used for navigation purposes, including a light, antenna, radio, sound signal, electronic navigation equipment, or other associated equipment which are operated or maintained by the United States.
- (2) OWNER.—The term "owner" means, for a property conveyed under this section, the person identified in subsection (a)(1) of the property and includes any successor or assign of that person.

TITLE IV—OMNIBUS MARITIME **IMPROVEMENTS**

SEC. 401. SHORT TITLE.

This title may be cited as the "Omnibus Maritime and Coast Guard Improvements Act of 2002".

SEC. 402. EXTENSION OF COAST GUARD HOUSING AUTHORITIES.

(a) Housing Contractors.—Section 681(a) of title 14, United States Code, is amended by inserting ", including a small business

Omnibus Maritime and Coast Guard Improvements Act of 2002. 14 USC 1 note. concern qualified under section 8(a) of the Small Business Act (15 U.S.C. 637(a))," after "private persons".

(b) BUDGET AUTHORITY LIMITATION.—Section 687(f) of title 14,

(b) BUDGET AUTHORITY LIMITATION.—Section 687(f) of title 14, United States Code, is amended by striking "\$20,000,000" and inserting "\$40,000,000".

inserting "\$40,000,000".

(c) DEMONSTRATION PROJECT.—Section 687 of title 14, United

States Code, is amended by adding at the end the following:

"(g) DEMONSTRATION PROJECT AUTHORIZED.—To promote efficiencies through the use of alternative procedures for expediting new housing projects, the Secretary—

"(1) may develop and implement a demonstration project for acquisition or construction of military family housing and military unaccompanied housing on or near the Coast Guard installation at Kodiak, Alaska;

"(2) in implementing the demonstration project, shall utilize, to the maximum extent possible, the contracting authority of the Small Business Administration's section 8(a) program;

- "(3) shall, to the maximum extent possible, acquire or construct such housing through contracts with small business concerns qualified under section 8(a) of the Small Business Act (15 U.S.C. 637(a)) that have their principal place of business in the State of Alaska; and
- "(4) shall report to Congress by September 1 of each year on the progress of activities under the demonstration project.".
- (d) EXTENSION.—Section 689 of title 14, United States Code, is amended by striking "2001" and inserting "2007".

46 USC 12119 note.

SEC. 403. INVENTORY OF VESSELS FOR CABLE LAYING, MAINTE-NANCE, AND REPAIR.

- (a) INVENTORY.—The Secretary of Transportation shall develop, maintain, and periodically update an inventory of vessels that are documented under chapter 121 of title 46, United States Code, are 200 feet or more in length, and have the capability to lay, maintain, or repair a submarine cable, without regard to whether a particular vessel is classified as a cable ship or cable vessel.
 - (b) VESSEL INFORMATION.—For each vessel listed in the inven-

tory, the Secretary shall include in the inventory-

- (1) the name, length, beam, depth, and other distinguishing characteristics of the vessel;
- (2) the abilities and limitations of the vessel with respect to the laying, maintaining, and repairing of a submarine cable; and
- (3) the name and address of the person to whom inquiries regarding the vessel may be made.

(c) PUBLICATION.—The Secretary shall—

- (1) not later than 60 days after the date of enactment of this Act, publish in the Federal Register a current inventory developed under subsection (a); and
- (2) every 6 months thereafter, publish in the Federal Register an updated inventory.

46 USC app. 316a.

Deadline. Federal Register,

publication.

Federal Register, publication.

SEC. 404. VESSEL ESCORT OPERATIONS AND TOWING ASSISTANCE.

(a) IN GENERAL.—Except in the case of a vessel in distress, only a vessel of the United States (as that term is defined in section 2101 of title 46, United States Code) may perform the following escort vessel operations within the navigable waters of the United States:

(1) Operations that commence or terminate at a port or place in the United States.

(2) Operations required by United States law or regulation.

(3) Operations provided in whole or in part within or through navigation facilities owned, maintained, or operated by the United States Government or the approaches to those facilities, other than facilities operated by the St. Lawrence Seaway Development Corporation on the St. Lawrence River portion of the Seaway.

(b) ADDITION TO TOWING VESSEL.—In the case of a vessel being towed under section 4370 of the Revised Statutes of the United States (46 App. U.S.C. 316(a)), an escort vessel is any vessel assigned and dedicated to the vessel being towed in addition to

any towing vessel required under that section.

(c) RELATIONSHIP TO OTHER LAW.—Nothing in this section shall affect or be construed or interpreted to affect or modify section 4370 of the Revised Statutes of the United States (46 U.S.C. 316(a)).

- (d) DEFINITION.—In this section, the term "escort vessel" means any vessel that is assigned and dedicated to assist another vessel, whether or not tethered to that vessel, solely as a safety precaution to assist in controlling the speed or course of the assisted vessel in the event of a steering or propulsion equipment failure, or any other similar emergency circumstance, or in restricted waters where additional assistance in maneuvering the vessel is required to ensure its safe operation.
- (e) PENALTY.—A person violating this section is liable to the United States Government for a civil penalty of not more than \$10,000 for each day during which the violation occurs.

SEC. 405. SEARCH AND RESCUE CENTER STANDARDS.

(a) IN GENERAL.—Title 14, United States Code, is amended— (1) by redesignating the second section 673 and section 674 in order as sections 674 and 675; and

(2) by adding at the end of chapter 17 the following:

"§ 676. Search and rescue center standards

"(a) The Secretary shall establish, implement, and maintain the minimum standards necessary for the safe operation of all Coast Guard search and rescue center facilities, including with respect to the following:

"(1) The lighting, acoustics, and temperature in the facili-

"(2) The number of individuals on a shift in the facility assigned search and rescue responsibilities (including communications), which may be adjusted based on seasonal workload.

"(3) The length of time an individual may serve on watch to minimize fatigue, based on the best scientific information available.

"(4) The scheduling of individuals having search and rescue responsibilities to minimize fatigue of the individual when on duty in the facility.

"(5) The workload of each individual engaged in search

and rescue responsibilities in the facility.

"(6) Stress management for the individuals assigned search

and rescue responsibilities in the facilities.

"(7) The design of equipment and facilities to minimize fatigue and enhance search and rescue operations.

"(8) The acquisition and maintenance of interim search and rescue command center communications equipment.

"(9) Any other requirements that the Secretary believes will increase the safe operation of the search and rescue centers.

"(b) SENSE OF CONGRESS.—It is the sense of the Congress that the Secretary should establish, implement, and maintain minimum standards necessary to ensure that an individual on duty or watch in a Coast Guard search and rescue command center facility does not work more than 12 hours in a 24-hour period,

except in an emergency or unforeseen circumstances.

"(c) Definition.—For the purposes of this section, the term search and rescue center facility means a Coast Guard shore facility that maintains a search and rescue mission coordination

and communications watch.

'(d) REPORT TO CONGRESS.—The Secretary shall provide a quarterly written report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure, describing the status of implementation of the standards described in subsection (b), including a list of the facilities at which such standards have or have not been implemented."

(b) PRESCRIPTION OF STANDARDS.—The Secretary shall prescribe the standards required under section 675(a) of title 14, United States Code, as enacted by subsection (a) of this section, before

January 1, 2003.
(c) CLERICAL AMENDMENT.—The table of sections for chapter 17 of title 14, United States Code, is amended by striking the second item relating to a section 673 and the item relating to a section 674 and inserting the following:

"674. Small boat station capability.

"675. Small boat station closures.

"676. Search and rescue center standards.".

14 USC 92 note.

14 USC 676 note.

SEC. 406. VHF COMMUNICATIONS SERVICES.

(a) The Secretary of the department in which the Coast Guard is operating may authorize a person providing commercial VHF communications services to place commercial VHF communications equipment on real property under the administrative control of the Coast Guard (including towers) subject to any terms agreed to by the parties. The Secretary and that commercial VHF communications service provider also may enter into an agreement providing for VHF communications services to the Coast Guard (including digital selective calling and radio direction finding services) at a discounted rate or price based on providing such access to real property under the administrative control of the Coast Guard.

(b) Commercial VHF communication equipment placed on real property under the administrative control of the Coast Guard under this section shall not interfere in any manner with any current

or future Coast Guard communication equipment.

(c) Nothing in this section shall affect the rights or obligations of the United States under section 704(c) of the Telecommunications Act of 1996 (47 U.S.C. 332 note) with respect to the availability of property or under section 359(d) of the Communications Act of 1934 (47 U.S.C. 357(d)) with respect to charges for transmission of distress messages.

SEC. 407. LOWER COLUMBIA RIVER MARITIME FIRE AND SAFETY ACTIVITIES.

There is authorized to be appropriated to the Secretary of the department in which the Coast Guard is operating \$987,400 for fire, oil, and toxic spill response communications, training, equipment, and program administration activities conducted by nonprofit organizations that act in cooperation with the Coast Guard, to remain available until expended. Organizations receiving appropriated funds must have a multiyear record of spill and marine fire response in Federal navigable waterways. Federal funds shall not exceed 25 percent of such an organization's total budget.

SEC. 408. CONFORMING REFERENCES TO THE FORMER MERCHANT MARINE AND FISHERIES COMMITTEE.

(a) Laws Codified in Title 14, United States Code.—(1) Sections 194(b)(2) and 194(b)(5) of title 14, United States Code, are amended by striking "Merchant Marine and Fisheries" and

inserting "Transportation and Infrastructure".
(2) Section 663 of title 14, United States Code, is amended by striking "Merchant Marine and Fisheries" and inserting

"Transportation and Infrastructure".

(3) Section 664(c) of title 14, United States Code, is amended by striking "Merchant Marine and Fisheries" and inserting

"Transportation and Infrastructure"

(b) Laws Codified in Title 33, United States Code.—(1) Section 3(d)(3) of the International Navigational Rules Act of 1977 (33 U.S.C. 1602(d)(3)) is amended by striking "Merchant Marine and Fisheries" and inserting "Transportation and Infrastructure".
(2) Section 5004(2) of the Oil Pollution Act of 1990 (33 U.S.C.

2734(2)) is amended by striking "Merchant Marine and Fisheries"

and inserting "Transportation and Infrastructure".

(c) LAWS CODIFIED IN TITLE 46, UNITED STATES CODE.—(1)
Section 6307(a) of title 46, United States Code, is amended by striking "Merchant Marine and Fisheries" and inserting "Transportation and Infrastructure".

(2) Section 901g(b)(3) of the Merchant Marine Act, 1936 (46 App. U.S.C. 1241k(b)(3)) is amended by striking "Merchant Marine and Fisheries" and inserting "Transportation and Infrastructure".

(3) Section 913(b) of the International Maritime and Port Security Act (46 App. U.S.C. 1809(b)) is amended by striking "Merchant Marine and Fisheries" and inserting "Transportation and Infrastructure".

SEC. 409. RESTRICTION ON VESSEL DOCUMENTATION.

Section 12108(a) of title 46, United States Code, is amended—

(1) by striking paragraph (2) and inserting the following:

"(2) was built in the United States;";

(2) by striking "and" at the end of paragraph (3);(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following:

"(4) was not forfeited to the United States Government after July 1, 2001, for a breach of the laws of the United States; and".

14 USC 477 note. SEC. 410. HYPOTHERMIA PROTECTIVE CLOTHING REQUIREMENT.

The Commandant of the Coast Guard shall ensure that all Coast Guard personnel are equipped with adequate safety equipment, including hypothermia protective clothing where appropriate, while performing search and rescue missions.

SEC. 411. RESERVE OFFICER PROMOTIONS.

(a) Section 729(i) of title 14, United States Code, is amended by inserting "on the date a vacancy occurs, or as soon thereafter as practicable in the grade to which the officer was selected for promotion or, if promotion was determined in accordance with a running mate system," after "grade".

(b) Section 731(b) of title 14, United States Coast Code, is

amended by striking the period at the end and inserting ", or in the event that promotion is not determined in accordance with a running mate system, then a Reserve officer becomes eligible for consideration for promotion to the next higher grade at the beginning of the promotion year in which he or she completes the following amount of service computed from the date of rank in the grade in which he or she is serving:

"(1) two years in the grade of lieutenant (junior grade);

"(2) three years in the grade of lieutenant;

"(3) four years in the grade of lieutenant commander;

"(4) four years in the grade of commander; and

"(5) three years in the grade of captain.".
(c) Section 736(a) of title 14, United States Code, is amended by inserting "the date of rank shall be the date of appointment in that grade, unless the promotion was determined in accordance with a running mate system, in which event" after "subchapter,".

SEC. 412. REGULAR LIEUTENANT COMMANDERS AND COMMANDERS: CONTINUATION UPON FAILURE OF SELECTION FOR PRO-

Section 285 of title 14, United States Code, is amended—
(1) by striking "Each officer" and inserting "(a) Each officer": and

(2) by adding at the end the following:

"(b) A lieutenant commander or commander of the Regular Coast Guard subject to discharge or retirement under subsection (a) may be continued on active duty when the Secretary directs a selection board convened under section 251 of this title to continue up to a specified number of lieutenant commanders or commanders on active duty. When so directed, the selection board shall recommend those officers who in the opinion of the board are best qualified to advance the needs and efficiency of the Coast Guard. When the recommendations of the board are approved by the Secretary, the officers recommended for continuation shall be notified that they have been recommended for continuation and offered an additional term of service that fulfills the needs of the Coast Guard.

"(c)(1) An officer who holds the grade of lieutenant commander of the Regular Coast Guard may not be continued on active duty under subsection (b) for a period that extends beyond 24 years of active commissioned service unless promoted to the grade of commander of the Regular Coast Guard. An officer who holds the grade of commander of the Regular Coast Guard may not be continued on active duty under subsection (b) for a period that extends beyond 26 years of active commissioned service unless promoted

to the grade of captain of the Regular Coast Guard.

"(2) Unless retired or discharged under another provision of law, each officer who is continued on active duty under subsection (b) but is not subsequently promoted or continued on active duty, and is not on a list of officers recommended for continuation or for promotion to the next higher grade, shall, if eligible for retirement under any provision of law, be retired under that law on the first day of the first month following the month in which the period of continued service is completed.".

SEC. 413. RESERVE STUDENT PRE-COMMISSIONING ASSISTANCE PRO-

(a) IN GENERAL.—Chapter 21 of title 14, United States Code, is amended by inserting after section 709 the following new section:

"§ 709a. Reserve student pre-commissioning assistance program

"(a) The Secretary may provide financial assistance to an eligible enlisted member of the Coast Guard Reserve, not on active duty, for expenses of the member while the member is pursuing on a full-time basis at an institution of higher education a program of education approved by the Secretary that leads to—

"(1) a baccalaureate degree in not more than 5 academic

years; or "(2) a post-baccalaureate degree.

"(b)(1) To be eligible for financial assistance under this section, an enlisted member of the Coast Guard Reserve shall-

- "(A) be enrolled on a full-time basis in a program of education referred to in subsection (a) at any institution of higher education; and
- "(B) enter into a written agreement with the Coast Guard described in paragraph (2).
- (2) A written agreement referred to in paragraph (1)(B) is an agreement between the member and the Secretary in which the member agrees-
 - "(A) to accept an appointment as a commissioned officer in the Coast Guard Reserve, if tendered;
 - "(B) to serve on active duty for up to five years; and "(C) under such terms and conditions as shall be prescribed by the Secretary, to serve in the Coast Guard Reserve until the eighth anniversary of the date of the appointment.

"(c) Expenses for which financial assistance may be provided

under this section are the following:

"(1) Tuition and fees charged by the institution of higher education involved.

"(2) The cost of books.

- "(3) In the case of a program of education leading to a baccalaureate degree, laboratory expenses.
- "(4) Such other expenses as are deemed appropriate by the Secretary.
- "(d) The amount of financial assistance provided to a member under this section shall be prescribed by the Secretary, but may not exceed \$25,000 for any academic year.
- "(e) Financial assistance may be provided to a member under this section for up to 5 consecutive academic years.

"(f) A member who receives financial assistance under this section may be ordered to active duty in the Coast Guard Reserve by the Secretary to serve in a designated enlisted grade for such period as the Secretary prescribes, but not more than 4 years, if the member-

"(1) completes the academic requirements of the program and refuses to accept an appointment as a commissioned officer in the Coast Guard Reserve when offered;

"(2) fails to complete the academic requirements of the

institution of higher education involved; or

"(3) fails to maintain eligibility for an original appointment

as a commissioned officer.

"(g)(1) If a member requests to be released from the program and the request is accepted by the Secretary, or if the member fails because of misconduct to complete the period of active duty specified, or if the member fails to fulfill any term or condition of the written agreement required to be eligible for financial assistance under this section, the financial assistance shall be terminated. The Secretary may request the member to reimburse the United States in an amount that bears the same ratio to the total costs of the education provided to that member as the unserved portion of active duty bears to the total period of active duty the member agreed to serve. The Secretary shall have the option to order such reimbursement without first ordering the member to active duty. An obligation to reimburse the United States imposed under this paragraph is a debt owed to the United States.

"(2) The Secretary may waive the service obligated under subsection (f) of a member who becomes unqualified to serve on active duty due to a circumstance not within the control of that member or who is not physically qualified for appointment and who is determined to be unqualified for service as an enlisted member of the Coast Guard Reserve due to a physical or medical condition that was not the result of the member's own misconduct or grossly

negligent conduct.

(3) A discharge in bankruptcy under title 11 that is entered less than 5 years after the termination of a written agreement entered into under subsection (b) does not discharge the individual signing the agreement from a debt arising under such agreement or under paragraph (1).

"(h) As used in this section, the term institution of higher

education' has the meaning given that term in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001).".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 21 of title 14, United States Code, is amended by adding the following new item after the item relating to section 709:

"709a. Reserve student pre-commissioning assistance program.".

SEC. 414. CONTINUATION ON ACTIVE DUTY BEYOND THIRTY YEARS.

Section 289 of title 14, United States Code, is amended by

adding at the end the following new subsection:

"(h) Notwithstanding subsection (g) and section 288 of this title, the Commandant may by annual action retain on active duty from promotion year to promotion year any officer who would otherwise be retired under subsection (g) or section 288 of this title. An officer so retained, unless retired under some other provision of law, shall be retired on June 30 of that promotion year in

which no action is taken to further retain the officer under this subsection.".

SEC. 415. PAYMENT OF DEATH GRATUITIES ON BEHALF OF COAST **GUARD AUXILIARISTS.**

Section 823a(b) of title 14. United States Code, is amended by inserting after paragraph (8) the following:

"(9) On or after January 1, 2001, section 651 of Public

Law 104-208.".

SEC. 416. ALIGN COAST GUARD SEVERANCE PAY AND REVOCATION OF COMMISSION AUTHORITY WITH DEPARTMENT OF DEFENSE AUTHORITY.

- (a) IN GENERAL.—Chapter 11 of title 14, United States Code, is amended-
 - (1) in section 281—

(A) by striking "three" in the section heading and inserting "five"; and
(B) by striking "three" in the text and inserting "five";

(2) in section 283(b)(2)(A), by striking "severance" and inserting "separation";

(3) in section 286-

(A) by striking "severance" in the section heading and inserting "separation"; and

(B) by striking subsection (b) and inserting the fol-

lowing:

- "(b) An officer of the Regular Coast Guard who is discharged under this section or section 282, 283, or 284 of this title and has completed 6 or more, but less than 20, continuous years of active service immediately before that discharge or release is entitled to separation pay computed under subsection (d)(1) of section 1174 of title 10.
- "(c) An officer of the Regular Coast Guard who is discharged under section 327 of this title and has completed 6 or more, but less than 20, continuous years of active service immediately before that discharge or release is entitled to separation pay computed under subsection (d)(1) or (d)(2) of section 1174 of title 10 as determined under regulations promulgated by the Secretary.
- "(d) Notwithstanding subsections (a) and (b), an officer discharged under chapter 11 of this title for twice failing of selection for promotion to the next higher grade is not entitled to separation pay under this section if the officer requested in writing or otherwise sought not to be selected for promotion, or requested removal from the list of selectees.";
 - (4) in section 286a-

(A) by striking "severance" in the section heading and inserting "separation" in its place; and

(B) by striking subsections (a), (b), and (c) and inserting

the following:

"(a) A regular warrant officer of the Coast Guard who is discharged under section 580 of title 10, and has completed 6 or more, but less than 20, continuous years of active service immediately before that discharge is entitled to separation pay computed under subsection (d)(1) of section 1174 of title 10.

"(b) A regular warrant officer of the Coast Guard who is discharged under section 1165 or 1166 of title 10, and has completed 6 or more, but less than 20, continuous years of active service immediately before that discharge is entitled to separation pay computed under subsection (d)(1) or (d)(2) of section 1174 of title 10, as determined under regulations promulgated by the Secretary.

"(c) In determining a member's years of active service for the purpose of computing separation pay under this section, each full month of service that is in addition to the number of full years of service creditable to the member is counted as one-twelfth of a year and any remaining fractional part of a month is disregarded."; and

(5) in section 327—

(A) by striking "severance" in the section heading and inserting "separation";

(B) by striking subsection (a)(2) and inserting the fol-

"(2) for discharge with separation benefits under section 286(c) of this title.

(C) by striking subsection (a)(3);

(D) by striking subsection (b)(2) and inserting the fol-

lowing:

"(2) if on that date the officer is ineligible for voluntary retirement under any law, be honorably discharged with separation benefits under section 286(c) of this title, unless under regulations promulgated by the Secretary the condition under which the officer is discharged does not warrant an honorable discharge."; and
(E) by striking subsection (b)(3).

(b) CLERICAL AMENDMENT.—The table of sections for chapter 11 of title 14, United States Code, is amended-

(1) in the item relating to section 281, by striking "three"

and inserting "five";

(2) in the item relating to section 286, by striking "severance" and inserting "separation";

(3) in the item relating to section 286a, by striking "sever-

ance" and inserting "separation"; and

(4) in the item relating to section 327, by striking "sever-

ance" and inserting "separation" in its place.

14 USC 286 note.

(c) Effective Date.—The amendments made by paragraphs (2), (3), (4), and (5) of subsection (a) shall take effect 4 years after the date of enactment of this Act, except that subsection (d) of section 286 of title 14, United States Code, as amended by paragraph (3) of subsection (a) of this section, shall take effect on the date of enactment of this Act and shall apply with respect to conduct on or after that date. The amendments made to the table of sections of chapter 11 of title 14, United States Code, by paragraphs (2), (3), and (4) of subsection (b) of this section shall take effect 4 years after the date of enactment of this Act.

SEC. 417. LONG-TERM LEASE AUTHORITY FOR LIGHTHOUSE PROP-ERTY.

(a) In GENERAL.—Chapter 17 of title 14, United States Code, is amended by inserting after section 672 the following:

"§ 672a. Long-term lease authority for lighthouse property

"(a) The Commandant of the Coast Guard may lease to non-Federal entities, including private individuals, lighthouse property under the administrative control of the Coast Guard for terms not to exceed 30 years. Consideration for the use and occupancy of lighthouse property leased under this section, and for the value

of any utilities and services furnished to a lessee of such property by the Commandant, may consist, in whole or in part, of nonpecuniary remuneration including the improvement, alteration, restoration, rehabilitation, repair, and maintenance of the leased premises by the lessee. Section 321 of chapter 314 of the Act of June 30, 1932 (40 U.S.C. 303b) shall not apply to leases issued by the Commandant under this section.

"(b) Amounts received from leases made under this section,

less expenses incurred, shall be deposited in the Treasury.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 17 of title 14, United States Code, is amended by inserting after the item relating to section 672 the following:

"672a. Long-term lease authority for lighthouse property.".

. Alb.

SEC. 418. MARITIME DRUG LAW ENFORCEMENT ACT AMENDMENTS.

(a) IN GENERAL.—Section 3 of the Maritime Drug Law Enforcement Act (46 App. U.S.C. 1903) is amended-

(1) in subsection (c)(1)(D), by striking "and";
(2) in subsection (c)(1)(E), by striking "United States." and

inserting "United States, and"; and

- (3) by inserting after subsection (c)(1)(E) the following: "(F) a vessel located in the contiguous zone of the United States, as defined in Presidential Proclamation 7219 of September 2, 1999, and (i) is entering the United States, (ii) has departed the United States, or (iii) is a hovering vessel as defined in section 401 of the Tariff Act of 1930 (19 U.S.C.
- (b) MARITIME DRUG LAW ENFORCEMENT AMENDMENT.—Section 4 of the Maritime Drug Law Enforcement Act (46 App. U.S.C. 1904) is amended-

(1) by inserting "(a)" before "Any property"; and

(2) by adding at the end the following:

- "(b) Practices commonly recognized as smuggling tactics may provide prima facie evidence of intent to use a vessel to commit, or to facilitate the commission of, an offense under this Act, and may support seizure and forfeiture of the vessel, even in the absence of controlled substances aboard the vessel. The following indicia, among others, may be considered, in the totality of the circumstances, to be prima facie evidence that a vessel is intended to be used to commit, or to facilitate the commission of an offense under this Act:
 - "(1) The construction or adaptation of the vessel in a manner that facilitates smuggling, including-

"(A) the configuration of the vessel to ride low in the water or present a low hull profile to avoid being detected

visually or by radar;

"(B) the presence of any compartment or equipment which is built or fitted out for smuggling, not including items such as a safe or lock-box reasonably used for the storage of personal valuables;

"(C) the presence of an auxiliary tank not installed in accordance with applicable law or installed in such a manner as to enhance the vessel's smuggling capability;

"(D) the presence of engines that are excessively overpowered in relation to the design and size of the vessel;

"(E) the presence of materials used to reduce or alter the heat or radar signature of the vessel and avoid detec-

tion;
"(F) the presence of a camouflaging paint scheme, or of materials used to camouflage the vessel, to avoid detec-

"(G) the display of false vessel registration numbers, false indicia of vessel nationality, false vessel name, or false vessel homeport.

"(2) The presence or absence of equipment, personnel, or cargo inconsistent with the type or declared purpose of the vessel.

"(3) The presence of excessive fuel, lube oil, food, water, or spare parts, inconsistent with legitimate vessel operation, inconsistent with the construction or equipment of the vessel, or inconsistent with the character of the vessel's stated purpose.

"(4) The operation of the vessel without lights during times lights are required to be displayed under applicable law or regulation and in a manner of navigation consistent with smuggling tactics used to avoid detection by law enforcement authorities.

"(5) The failure of the vessel to stop or respond or heave to when hailed by government authority, especially where the

vessel conducts evasive maneuvering when hailed.

"(6) The declaration to government authority of apparently false information about the vessel, crew, or voyage or the failure to identify the vessel by name or country of registration when requested to do so by government authority.

"(7) The presence of controlled substance residue on the vessel, on an item aboard the vessel, or on a person aboard the vessel, of a quantity or other nature which reasonably indicates manufacturing or distribution activity.

"(8) The use of petroleum products or other substances on the vessel to foil the detection of controlled substance residue.

"(9) The presence of a controlled substance in the water in the vicinity of the vessel, where given the currents, weather conditions, and course and speed of the vessel, the quantity or other nature is such that it reasonably indicates manufacturing or distribution activity.".

SEC. 419. WING-IN-GROUND CRAFT.

(a) SMALL PASSENGER VESSEL.—Section 2101(35) of title 46, United States Code, is amended by inserting "a wing-in-ground craft, regardless of tonnage, carrying at least one passenger for hire, and" after "'small passenger vessel' means".

(b) WING-IN-GROUND CRAFT.—Section 2101 of title 46, United

States Code, is amended by adding at the end the following:

"(48) 'wing-in-ground craft' means a vessel that is capable of operating completely above the surface of the water on a dynamic air cushion created by aerodynamic lift due to the ground effect between the vessel and the water's surface."

SEC. 420. ELECTRONIC FILING OF COMMERCIAL INSTRUMENTS FOR VESSELS.

Section 31321(a)(4) of title 46, United States Code, is amended-

(1) by striking "(A)"; and

(2) by striking subparagraph (B).

SEC. 421. DELETION OF THUMBPRINT REQUIREMENT FOR MERCHANT MARINERS' DOCUMENTS.

Section 7303 of title 46, United States Code, is amended by striking "the thumbprint,".

SEC. 422. TEMPORARY CERTIFICATES OF DOCUMENTATION FOR RECREATIONAL VESSELS.

(a) Section 12103(a) of title 46, United States Code, is amended by inserting ", or a temporary certificate of documentation," after "certificate of documentation".

(b)(1) Chapter 121 of title 46, United States Code, is amended by adding after section 12103 the following:

"§ 12103a. Issuance of temporary certificate of documentation by third parties

"(a) The Secretary of the department in which the Coast Guard is operating may delegate, subject to the supervision and control of the Secretary and under terms set out by regulation, to private entities determined and certified by the Secretary to be qualified, the authority to issue a temporary certificate of documentation for a recreational vessel if the applicant for the certificate of documentation meets the requirements set out in sections 12102 and 12103 of this chapter.

"(b) A temporary certificate of documentation issued under section 12103(a) and subsection (a) of this section is valid for

up to 30 days from issuance.".

(2) The table of sections for chapter 121 of title 46, United States Code, is amended by inserting after the item relating to section 12103 the following:

"12103a. Issuance of temporary certificate of documentation by third parties.".

SEC. 423. MARINE CASUALTY INVESTIGATIONS INVOLVING FOREIGN VESSELS.

Section 6101 of title 46, United States Code, is amended—
(1) by redesignating the second subsection (e) as subsection (f); and

(2) by adding at the end the following:

"(g) To the extent consistent with generally recognized practices and procedures of international law, this part applies to a foreign vessel involved in a marine casualty or incident, as defined in the International Maritime Organization Code for the Investigation of Marine Casualties and Incidents, where the United States is a Substantially Interested State and is, or has the consent of, the Lead Investigating State under the Code."

SEC. 424. CONVEYANCE OF COAST GUARD PROPERTY IN HAMPTON TOWNSHIP, MICHIGAN.

(a) REQUIREMENT TO CONVEY.—

(1) In General.—Notwithstanding any other law, the Secretary of the department in which the Coast Guard is operating may convey to BaySail, Inc. (a nonprofit corporation established under the laws of the State of Michigan; in this section referred to as "BaySail"), without monetary consideration, all right, title, and interest of the United States in and to property adjacent to Coast Guard Station Saginaw River, located in

Hampton Township, Michigan, as identified under paragraph

- (2). No submerged lands may be conveyed under this section.
 (2) IDENTIFICATION OF PROPERTY.—The Secretary, in consultation with the Commandant of the Coast Guard, shall identify, describe, and determine the property to be conveyed under this section.
- (3) SURVEY.—The exact acreage and legal description of the property conveyed under paragraph (1), as identified under paragraph (2), and any easements or rights-of-way reserved by the United States under subsection (b), shall be determined by a survey satisfactory to the Secretary. The cost of the survey shall be borne by BaySail.
- (b) TERMS AND CONDITIONS OF CONVEYANCE.—The conveyance of property under this section shall be made subject to any terms and conditions the Secretary considers necessary, including the reservation of easements and other rights on behalf of the United States.

(c) Reversionary Interest.—

- (1) IN GENERAL.—During the 5-year period beginning on the date the Secretary makes the conveyance authorized by subsection (a), the real property conveyed pursuant to this section, at the option of the Secretary, shall revert to the United States and be placed under the administrative control of the Secretary if—
 - (A) BaySail sells, conveys, assigns, exchanges, or encumbers the property conveyed or any part thereof;
 - (B) BaySail fails to maintain the property conveyed in a manner consistent with the terms and conditions under subsection (b);
 - (C) BaySail conducts any commercial activity at the property conveyed, or any part thereof, without approval of the Secretary; or
 - (D) at least 30 days before the reversion, the Secretary provides written notice to the owner that the property or any part thereof is needed for national security purposes.
- (2) ADDITIONAL PERIOD.—The Secretary may, before the last day of the 5-year period described in paragraph (1), authorize an additional 5-year period during which paragraph (1) shall apply.

SEC. 425. CONVEYANCE OF PROPERTY IN TRAVERSE CITY, MICHIGAN.

Section 1005(c) of the Coast Guard Authorization Act of 1996 (110 Stat. 3957) is amended by striking "the Traverse City Area Public School District" and inserting "a public or private nonprofit entity for an educational or recreational purpose".

14 USC 2 note.

SEC. 426. ANNUAL REPORT ON COAST GUARD CAPABILITIES AND READINESS TO FULFILL NATIONAL DEFENSE RESPON-

Deadline.

Not later than February 15 each year, the Secretary of the department in which the Coast Guard is operating shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report, prepared in conjunction with the Commandant of the Coast Guard, setting forth the capabilities and readiness of the Coast Guard to fulfill its national defense responsibilities.

SEC. 427. EXTENSION OF AUTHORIZATION FOR OIL SPILL RECOVERY INSTITUTE.

Section 5001(i) of the Oil Pollution Act of 1990 (33 U.S.C. 2731(i)) is amended by striking "10 years" and all that follows through the period at the end and inserting "September 30, 2012.".

SEC. 428. PROTECTION AGAINST DISCRIMINATION.

(a) In General.—Section 2114(a) of title 46, United States Code, is amended to read as follows:

"(a)(1) A person may not discharge or in any manner discrimi-

nate against a seaman because-

"(A) the seaman in good faith has reported or is about to report to the Coast Guard or other appropriate Federal agency or department that the seaman believes that a violation of a maritime safety law or regulation prescribed under that law or regulation has occurred; or

"(B) the seaman has refused to perform duties ordered by the seaman's employer because the seaman has a reasonable apprehension or expectation that performing such duties would result in serious injury to the seaman, other seamen, or the

public

"(2) The circumstances causing a seaman's apprehension of serious injury under paragraph (1)(B) must be of such a nature that a reasonable person, under similar circumstances, would conclude that there is a real danger of an injury or serious impairment of health resulting from the performance of duties as ordered by the seaman's employer.

"(3) To qualify for protection against the seaman's employer under paragraph (1)(B), the employee must have sought from the employer, and been unable to obtain, correction of the unsafe condi-

tion."

- (b) APPROPRIATE RELIEF.—Section 2114(b) of such title is amended—
 - (1) in paragraph (1) by striking "and" at the end;
 - (2) in paragraph (2) by striking the period and inserting a semicolon; and

(3) by adding at the end the following:

"(3) an award of costs and reasonable attorney's fees to

a prevailing plaintiff not exceeding \$1,000; and

"(4) an award of costs and reasonable attorney's fees to a prevailing employer not exceeding \$1,000 if the court finds that a complaint filed under this section is frivolous or has been brought in bad faith.".

SEC. 429. ICEBREAKING SERVICES.

14 USC 93 note.

The Commandant of the Coast Guard shall not plan, implement, or finalize any regulation or take any other action which would result in the decommissioning of any WYTL-class harbor tugs unless and until the Commandant certifies in writing to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives that sufficient replacement capability has been procured by the Coast Guard to remediate any degradation in current icebreaking services that would be caused by such decommissioning.

SEC, 430, FISHING VESSEL SAFETY TRAINING.

(a) IN GENERAL.—The Commandant of the Coast Guard may provide support, with or without reimbursement, to an entity engaged in fishing vessel safety training, including-

- (1) assistance in developing training curricula; (2) use of Coast Guard personnel, including active duty members, members of the Coast Guard Reserve, and members of the Coast Guard Auxiliary, as temporary or adjunct instruc-
- (3) sharing of appropriate Coast Guard informational and safety publications; and

(4) participation on applicable fishing vessel safety training

advisory panels.

(b) No Interference With Other Functions.—In providing support under subsection (a), the Commandant shall ensure that the support does not interfere with any Coast Guard function or operation.

SEC. 431. LIMITATION ON LIABILITY OF PILOTS AT COAST GUARD VESSEL TRAFFIC SERVICES.

(a) IN GENERAL.—Chapter 23 of title 46, United States Code, is amended by adding at the end the following:

"§ 2307. Limitation of liability for Coast Guard Vessel Traffic Service pilots

"Any pilot, acting in the course and scope of his or her duties while at a United States Coast Guard Vessel Traffic Service, who provides information, advice, or communication assistance while under the supervision of a Coast Guard officer, member, or employee shall not be liable for damages caused by or related to such assistance unless the acts or omissions of such pilot constitute gross

negligence or willful misconduct.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 23 of title 46, United States Code, is amended by adding at the

end the following:

"2307. Limitation of liability for Coast Guard Vessel Traffic Service pilots.".

SEC. 432. ASSISTANCE FOR MARINE SAFETY STATION ON CHICAGO LAKEFRONT.

- (a) ASSISTANCE AUTHORIZED.—The Coast Guard may transfer funds, appropriated by Public Law 107-87 for the construction of a Coast Guard Marine Safety and Rescue Station in Chicago, Illinois, to the City of Chicago to pay the Federal share of the cost of a project to demolish the Old Coast Guard Station, located at the north end of the inner Chicago Harbor breakwater at the foot of Randolph Street, and to plan, engineer, design, and construct a new facility at that site for use as a marine safety station on the Chicago lakefront.
 - (b) Cost Sharing.
 - (1) FEDERAL SHARE.—The Federal share of the cost of a project carried out with assistance under this section may not exceed one-third of the total cost of the project or \$2,000,000, whichever is less.
 - (2) NON-FEDERAL SHARE.—There shall not be applied to the non-Federal share of a project carried out with assistance under this section-

(A) the value of land and existing facilities used for

the project; and

(B) any costs incurred for site work performed before the date of the enactment of this Act, including costs for reconstruction of the east breakwater wall and associated utilities.

SEC. 433. EXTENSION OF TIME FOR RECREATIONAL VESSEL AND ASSOCIATED EQUIPMENT RECALLS.

Section 4310(c) of title 46, United States Code, is amended— (1) in each of paragraphs (2)(A) and (2)(B) by striking "5" and inserting "10"; and

(2) in each of paragraphs (1)(A), (1)(B), and (1)(C) by inserting "by first class mail or" before "by certified mail".

SEC. 434. REPAIR OF MUNICIPAL DOCK, ESCANABA, MICHIGAN.

The Secretary of Transportation may transfer to the City of Escanaba, Michigan, up to \$300,000 of funds appropriated for Coast Guard acquisition, construction, and improvements by Public Law 107-87, for the repair of the North wall of the municipal dock, Escanaba, Michigan.

SEC. 435. VESSEL GLOBAL EXPLORER.

The Secretary of Transportation shall amend the certificate of documentation of the vessel GLOBAL EXPLORER (United States official number 556069) to state that the vessel was built in the year 2002 in Gulfport, Mississippi.

SEC. 436. ALEUTIAN TRADE.

(a) LOADLINES.—Section 5102(b)(5)(B)(ii) of title 46, United States Code, is amended by inserting "is not" after "(ii)".

(b) IMPLEMENTATION.—Except as provided in subsection (c), a fish tender vessel that before January 1, 2003, transported cargo (not including fishery related products) in the Aleutian trade is subject to chapter 51 of title 46, United States Code (as amended by subsection (a) of this section).

(c) EXCEPTION.-(1) IN GENERAL.—Before December 31, 2006, the BOWFIN (United States official number 604231) is exempt from chapter 51 of title 46, United States Code (as amended by subsection (a) of this section) when engaged in the Aleutian trade, if

the vessel does not undergo a major conversion.

(2) Ensuring safety.—Before the date referred to in paragraph (1), a Coast Guard official who has reason to believe that the vessel referred to in paragraph (1) operating under this subsection is in a condition or is operated in a manner that creates an immediate threat to life or the environment or is operated in a manner that is inconsistent with section 3302 of title 46, United States Code, may direct the master or individual in charge to take immediate and reasonable steps to safeguard life and the environment, including directing the vessel to a port or other refuge.

SEC. 437. PICTURED ROCKS NATIONAL LAKESHORE BOUNDARY REVI- 16 USC 460s-15.

(a) TRANSFER.—As soon as practicable after the date of enactment of this Act, the Administrator of General Services may transfer

46 USC 5102

46 USC 5102

to the Secretary, without consideration, administrative jurisdiction over, and management of, the public land.

(b) BOUNDARY REVISION.—The boundary of the Lakeshore is revised to include the public land transferred under subsection

- (c) AVAILABILITY OF MAP.—The map shall be on file and available for public inspection in the appropriate offices of the National Park Service.
- (d) ADMINISTRATION.—The Secretary may administer the public land transferred under section (a)—

(1) as part of the Lakeshore; and

- (2) in accordance with applicable laws (including regulations).
- (e) ACCESS TO AIDS TO NAVIGATION.—The Secretary of Transportation, in consultation with the Secretary, may access the front and rear range lights on the public land for the purposes of servicing, operating, maintaining, and repairing those lights.

(f) DEFINITIONS.—In this section:

(1) LAKESHORE.—The term "Lakeshore" means the Pictured Rocks National Lakeshore in the State of Michigan.

(2) MAP.—The term "map" means the map entitled "Proposed Addition to Pictured Rocks National Lakeshore", numbered 625/80048, and dated April 2002.

(3) PUBLIC LAND.—The term "public land" means the approximately .32 acres of United States Coast Guard land and improvements to the land, including the United States Coast Guard Auxiliary Operations Station and the front and

rear range lights, as depicted on the map.

(4) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

(g) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary \$225,000 to restore, preserve, and maintain the public land transferred under subsection (a). **SEC. 438. LORAN-C.**

There are authorized to be appropriated to the Department of Transportation, in addition to funds authorized for the Coast Guard for operation of the LORAN-C system, for capital expenses related to LORAN-C navigation infrastructure, \$25,000,000 for fiscal year 2003. The Secretary of Transportation may transfer from the Federal Aviation Administration and other agencies of the Department funds appropriated as authorized under this section in order to reimburse the Coast Guard for related expenses.

SEC. 439. AUTHORIZATION OF PAYMENT.

- (a) IN GENERAL.—The Secretary of the Treasury shall pay the sum of \$71,000, out of funds in the Treasury not otherwise appropriated, to the State of Hawaii, such sum being the damages arising out of the June 19, 1997, allision by the United States Coast Guard Cutter RUSH with the ferry pier at Barber's Point Harbor, Hawaii.
- (b) FULL SETTLEMENT.—The payment made under subsection (a) is in full settlement of all claims by the State of Hawaii against the United States arising from the June 19, 1997, allision.

SEC. 440. REPORT ON OIL SPILL RESPONDER IMMUNITY.

(a) REPORT TO CONGRESS.—Not later than January 1, 2004, the Secretary of the department in which the Coast Guard is

33 USC 1321 note. Deadline. operating, jointly with the Secretary of Commerce and the Secretary of the Interior, and after consultation with the Administrator of the Environmental Protection Agency and the Attorney General, shall submit a report to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives on the immunity from criminal and civil penalties provided under existing law of a private responder (other than a responsible party) in the case of the incidental take of federally listed fish or wildlife that results from, but is not the purpose of, carrying out an otherwise lawful activity conducted by that responder during an oil spill removal activity where the responder was acting in a manner consistent with the National Contingency Plan or as otherwise directed by the Federal On-Scene Coordinator for the spill, and on the circumstances under which such penalties have been or could be imposed on a private responder. The report shall take into consideration the procedures under the Inter-Agency Memorandum for addressing incidental takes.

(b) DEFINITIONS.—In this section-

(1) the term "Federal On-Scene Coordinator" has the meaning given that term in section 311 of the Federal Water Pollution Control Act (33 U.S.C. 1321);

(2) the term "incidental take" has the meaning given that term in the Inter-Agency Memorandum;

- (3) the term "Inter-Agency Memorandum" means the Inter-Agency Memorandum of Agreement Regarding Oil Spill Planning and Response Activities under the Federal Water Pollution Control Act's National Oil and Hazardous Substances Pollution Contingency Plan and the Endangered Species Act, effective on July 22, 2001;
- (4) the terms "National Contingency Plan", "removal", and "responsible party" have the meanings given those terms under section 1001 of the Oil Pollution Act of 1990 (33 U.S.C. 2701);
- (5) the term "private responder" means a nongovernmental entity or individual that is carrying out an oil spill removal activity at the direction of a Federal agency or a responsible

SEC. 441. FISHING AGREEMENTS.

- (a) IN GENERAL.—Section 10601(a) of title 46. United States Code, is amended—
 - (1) by inserting after "on a voyage, the" the following: "owner, charterer, or managing operator, or a representative thereof, including the"; and

(2) by inserting a comma after "individual in charge".

- (b) CLERICAL AND CONFORMING AMENDMENTS.—Section 10601 of title 46, United States Code, is amended-
 - (1) in subsection (a) by striking "enployed" and inserting "employed";

(2) by striking subsection (b); and

- (3) by redesignating subsection (c) as subsection (b).
- (c) APPLICATION.—An agreement that complies with the requirements of section 10601(a) of title 46, United States Code, as herein amended, and that is not the subject of an action prior to June 20, 2002, alleging a breach of subsections (a) or (b) of section

46 USC 10601

10601 as in effect on such date, is hereby deemed to have been in compliance with such subsections.

SEC. 442. ELECTRONIC PUBLISHING OF MARINE CASUALTY REPORTS.

(a) IN GENERAL.—Section 6101 of title 46, United States Code,

is amended by adding at the end the following:

"(g)(1) The Secretary shall publish all major marine casualty reports prepared in accordance with this section in an electronic form, and shall provide information electronically regarding how other marine casualty reports can be obtained.

(2) For purposes of this paragraph, the term 'major marine casualty' means a casualty involving a vessel, other than a public

vessel, that results in-

"(A) the loss of 6 or more lives;

"(B) the loss of a mechanically propelled vessel of 100 or more gross tons;

"(C) property damage initially estimated at \$500,000 or

"(D) serious threat, as determined by the Commandant of the Coast Guard with concurrence by the Chairman of the National Transportation Safety Board, to life, property, or the environment by hazardous materials.

"(h) The Secretary shall, as soon as possible, and no later than January 1, 2005, publish all marine casualty reports prepared

in accordance with this section in an electronic form.".

(b) APPLICATION.—The amendment made by subsection (a) applies to all marine casualty reports completed after the date

of enactment of this Act. SEC. 443. SAFETY AND SECURITY OF PORTS AND WATERWAYS.

The Ports and Waterways Safety Act (33 U.S.C. 1221 et seq.) is amended-

(1) by striking "safety and protection of the marine environment" in section 2(a) (33 U.S.C. 1221(a)) and inserting "safety, protection of the marine environment, and safety and security of United States ports and waterways"; and

(2) by striking "safety and protection of the marine environment," in section 5(a) (33 U.S.C. 1224(a)) and inserting "safety, protection of the marine environment, and the safety and secu-

rity of United States ports and waterways,".

SEC. 444. SUSPENSION OF PAYMENT.

(a) IN GENERAL.—Title 14, United States Code, is amended by inserting after section 424 the following:

"§ 424a. Suspension of payment of retired pay of members who are absent from the United States to avoid prosecution

"Under procedures prescribed by the Secretary, the Secretary may suspend the payment of the retired pay of a member or former member during periods in which the member willfully remains outside the United States to avoid criminal prosecution or civil liability. The procedures shall address the types of criminal offenses and civil proceedings for which the procedures may be used, including the offenses specified in section 8312 of title 5, and the manner by which a member, upon the return of the member to the United States, may obtain retired pay withheld during the member's absence.".

Deadline.

46 USC 6101 note.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 11 of title 14, United States Code, is amended by inserting after the item relating to section 424 the following: "424a. Suspension of payment of retired pay of members who are absent from the United States to avoid prosecution.

SEC. 445. PROHIBITION ON NAVIGATION FEES.

Section 4 of the Rivers and Harbors Appropriation Act of 1884 (33 U.S.C. 5) is amended as follows:

(1) The existing text is designated as subsection (a).

(2) The following is added at the end:

- "(b) No taxes, tolls, operating charges, fees, or any other imposi-tions whatever shall be levied upon or collected from any vessel or other water craft, or from its passengers or crew, by any non-Federal interest, if the vessel or water craft is operating on any navigable waters subject to the authority of the United States, or under the right to freedom of navigation on those waters, except for-
 - "(1) fees charged under section 208 of the Water Resources Development Act of 1986 (33 U.S.C. 2236); or
 - "(2) reasonable fees charged on a fair and equitable basis
 - "(A) are used solely to pay the cost of a service to the vessel or water craft:
 - "(B) enhance the safety and efficiency of interstate

and foreign commerce; and

'(C) do not impose more than a small burden on interstate or foreign commerce.".

TITLE V—AUTHORIZATION OF APPRO-PRIATIONS FOR THE COAST GUARD

Coast Guard Authorization Act for Fiscal Year 2003.

SEC. 501. SHORT TITLE.

This title may be cited as the "Coast Guard Authorization Act for Fiscal Year 2003".

SEC. 502. AUTHORIZATION OF APPROPRIATIONS.

Funds are authorized to be appropriated for fiscal year 2003 for necessary expenses of the Coast Guard as follows:

(1) For the operation and maintenance of the Coast Guard, \$4,327,456,000, of which \$25,000,000 is authorized to be derived from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act of 1990.

(2) For the acquisition, construction, rebuilding, and improvement of aids to navigation, shore and offshore facilities, vessels, and aircraft, including equipment related thereto, \$725,000,000, of which \$20,000,000 is authorized to be derived from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act of 1990.

(3) For research, development, test, and evaluation of technologies, materials, and human factors directly relating to improving the performance of the Coast Guard's mission in support of search and rescue, aids to navigation, marine safety, marine environmental protection, enforcement of laws and treaties, ice operations, oceanographic research, and defense readiness, \$22,000,000, to remain available until expended, of which \$3,500,000 is authorized to be derived each fiscal year from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act of 1990.

(4) For retired pay (including the payment of obligations otherwise chargeable to lapsed appropriations for this purpose), payments under the Retired Serviceman's Family Protection and Survivor Benefit Plans, and payments for medical care of retired personnel and their dependents under chapter 55 of title 10, United States Code, \$889,000,000.

(5) For alteration or removal of bridges over navigable

waters of the United States constituting obstructions to navigation, and for personnel and administrative costs associated with the Bridge Alteration Program, \$18,000,000, to remain

available until expended.

(6) For environmental compliance and restoration at Coast Guard facilities (other than parts and equipment associated with operations and maintenance), \$17,000,000, to remain available until expended.

SEC. 503. AUTHORIZED LEVELS OF MILITARY STRENGTH AND TRAINING.

(a) ACTIVE DUTY STRENGTH.—The Coast Guard is authorized an end-of-year strength for active duty personnel of 45,500 as of September 30, 2003.

(b) MILITARY TRAINING STUDENT LOADS.—The Coast Guard is authorized average military training student loads as follows:

(1) For recruit and special training for fiscal year 2003, 2,250 student years.

(2) For flight training for fiscal year 2003, 125 student

(3) For professional training in military and civilian institutions for fiscal year 2003, 300 student years.

(4) For officer acquisition for fiscal year 2003, 1,150 student years.

Approved November 25, 2002.

LEGISLATIVE HISTORY—S. 1214 (H.R. 3983):

HOUSE REPORTS: Nos. 107-405 accompanying H.R. 3983 (Comm. on Transportation and Infrastructure) and 107-777 (Comm. of Conference). SENATE REPORTS: No. 107-64 (Comm. on Commerce, Science, and Transpor-

tation).

CONGRESSIONAL RECORD:

Vol. 147 (2001): Dec. 20, considered and passed Senate.

Vol. 148 (2002): June 4, considered and passed House, amended, in lieu of

H.R. 3983.

Senate and House agreed to conference report. Nov. 14, Senate and House agreed to conference report. WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 38 (2002): Nov. 25, Presidential statement.



1

Calendar No. 107

107TH CONGRESS 1ST SESSION

H. R. 1098

[Report No. 107-48]

IN THE SENATE OF THE UNITED STATES

March 22, 2001

Received; read twice and referred to the Committee on Commerce, Science, and Transportation

July 27, 2001

Reported by Mr. HOLLINGS, without amendment

AN ACT

To improve the recording and discharging of maritime liens and expand the American Merchant Marine Memorial Wall of Honor, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maritime Policy Im-
- 5 provement Act of 2001".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:

Sec. 1. Short title.

- Sec. 2. Table of contents.
- Sec. 3. Vessel COASTAL VENTURE.
- Sec. 4. Expansion of American Merchant Marine Memorial Wall of Honor.
- Sec. 5. Discharge of agricultural cargo residue.
- Sec. 6. Recording and discharging maritime liens.
- Sec. 7. Tonnage of R/V DAVIDSON.
- Sec. 8. Miscellaneous certificates of documentation.
- Sec. 9. Exemption for Victory Ships.
- Sec. 10. Certificate of documentation for 3 barges.
- Sec. 11. Certificate of documentation for the EAGLE.
- Sec.: 12. Waiver for vessels in New World Challenge Race.
- Sec. 13. Vessel ASPHALT COMMANDER.

1 SEC. 3. VESSEL COASTAL VENTURE.

- 2 Section 1120(g) of the Coast Guard Authorization
- 3 Act of 1996 (Public Law 104–324; 110 Stat. 3978) is
- 4 amended by inserting "COASTAL VENTURE (United
- 5 States official number 971086)," after "vessels".

6 SEC. 4. EXPANSION OF AMERICAN MERCHANT MARINE ME-

7 MORIAL WALL OF HONOR.

- 8 (a) FINDINGS.—The Congress finds that—
- 9 (1) the United States Merchant Marine has 10 served the people of the United States in all wars
- 11 since 1775;
- 12 (2) the United States Merchant Marine served
- as the Nation's first navy and defeated the British
- Navy to help gain the Nation's independence;
- 15 (3) the United States Merchant Marine kept
- the lifeline of freedom open to the allies of the
- 17 United States during the Second World War, mak-
- ing one of the most significant contributions made
- by any nation to the victory of the allies in that war;

10.00

1	(4) President Franklin D. Roosevelt and many
2	military leaders praised the role of the United States
3	Merchant Marine as the "Fourth Arm of Defense"
4	during the Second World War;
5	(5) more than 250,000 men and women served
6	in the United States Merchant Marine during the
7	Second World War;
8	(6) during the Second World War, members of
9	the United States Merchant Marine faced dangers
10	from the elements and from submarines, mines,
11	armed raiders, destroyers, aircraft, and "kamikaze"
12	pilots;
13	(7) during the Second World War, at least
14	6,830 members of the United States Merchant Ma-
15	rine were killed at sea;
16	(8) during the Second World War, 11,000
17	members of the United States Merchant Marine
18	were wounded, at least 1,100 of whom later died
19	from their wounds;
20	(9) during the Second World War, 604 mem-
21	bers of the United States Merchant Marine were
22	taken prisoner;
23	(10) 1 in 32 members of the United States
24	Merchant Marine serving in the Second World War
25	died in the line of duty, suffering a higher percent-

1	age of war-related deaths than any of the other
2	armed services of the United States; and
3	(11) the United States Merchant Marine con-
4	tinues to serve the United States, promoting free-
5	dom and meeting the high ideals of its former mem-
6	bers.
7	(b) Grants To Construct Addition to Amer-
8	ICAN MERCHANT MARINE MEMORIAL WALL OF
9	Honor.—
10	(1) In general.—The Secretary of Transpor-
11	tation may make grants to the American Merchant
12	Marine Veterans Memorial Committee, Inc., to con-
13	struct an addition to the American Merchant Marine
14	Memorial Wall of Honor located at the Los Angeles
15	Maritime Museum in San Pedro, California.
16	(2) FEDERAL SHARE.—The Federal share of
17	the cost of activities carried out with a grant made
18	under this section shall be 50 percent.
19	(3) Authorization of appropriations.—
20	There is authorized to be appropriated to carry out
21	this section \$500,000 for fiscal year 2002.
22	SEC. 5. DISCHARGE OF AGRICULTURAL CARGO RESIDUE.
23	Notwithstanding any other provision of law, the dis-
24	charge from a vessel of any agricultural cargo residue ma-
25	terial in the form of hold washings shall be governed exclu-

1	sively by the provisions of the Act to Prevent Pollution
2	from Ships (33 U.S.C. 1901 et seq.) that implement
3	Annex V to the International Convention for the Preven-
4	tion of Pollution from Ships.
5	SEC. 6. RECORDING AND DISCHARGING MARITIME LIENS.
6	(a) Liens on Any Documented Vessel.—
7	(1) IN GENERAL.—Section 31343 of title 46,
8	United States Code, is amended as follows:
9	(A) By amending the section heading to
10	read as follows:
11	"§ 31343. Recording and discharging liens".
12	. (B) In subsection (a) by striking "covered
13	by a preferred mortgage filed or recorded under
14	this chapter" and inserting "documented, or for
15	which an application for documentation has
16	been filed, under chapter 121".
17	(C) By amending subsection (b) to read as
18	follows:
19	"(b)(1) The Secretary shall record a notice complying
20	with subsection (a) of this section if, when the notice is
21	presented to the Secretary for recording, the person hav-
22	ing the claim files with the notice a declaration stating
22	Alon Collorations

1	"(A) The information in the notice is true and
2	correct to the best of the knowledge, information,
3	and belief of the individual who signed it.
4	"(B) A copy of the notice, as presented for rec-
5	ordation, has been sent to each of the following:
6	"(i) The owner of the vessel.
7	"(ii) Each person that recorded under sec-
8	tion 31343(a) of this title an unexpired notice
9	of a claim of an undischarged lien on the vessel.
10	"(iii) The mortgagee of each mortgage
11	filed or recorded under section 31321 of this
12	title that is an undischarged mortgage on the
13	vessel.
14	"(2) A declaration under this subsection filed by a
15	person that is not an individual must be signed by the
16	president, member, partner, trustee, or other official au-
17	thorized to execute the declaration on behalf of the per-
18	son.".
19	(D) By amending subsection (c) to read as
20	follows:
21	"(e)(1) On full and final discharge of the indebted-
22	ness that is the basis for a notice of claim of lien recorded
23	under subsection (b) of this section, the person having the
24	claim shall provide the Secretary with an acknowledged

- 1 certificate of discharge of the indebtedness. The Secretary
- 2 shall record the certificate.
- 3 "(2) The district courts of the United States shall
- 4 have jurisdiction over a civil action to declare that a vessel
- 5 is not subject to a lien claimed under subsection (b) of
- 6 this section, or that the vessel is not subject to the notice
- 7 of claim of lien, or both, regardless of the amount in con-
- 8 troversy or the citizenship of the parties. Venue in such
- 9 an action shall be in the district where the vessel is found,
- 10 or where the claimant resides, or where the notice of claim
- 11 of lien is recorded. The court may award costs and attor-
- 12 neys fees to the prevailing party, unless the court finds
- 13 that the position of the other party was substantially justi-
- 14 fied or other circumstances make an award of costs and
- 15 attorneys fees unjust.".
- (E) By adding at the end the following:
- 17 "(e) A notice of claim of lien recorded under sub-
- 18 section (b) of this section shall expire 3 years after the
- 19 date specified in the notice under subsection (b) of this
- 20 section.
- 21 "(f) This section does not alter in any respect the
- 22 law pertaining to the establishment of a maritime lien, the
- 23 remedy provided by such a lien, or the defenses thereto,
- 24 including any defense under the doctrine of laches.".

- 1 (2) Clerical amendment.—The table of sec-
- 2 tions at the beginning of chapter 313 of title 46,
- 3 United States Code, is amended by striking the item
- 4 relating to section 31343 and inserting the fol-
- 5 lowing:

"31343. Recording and discharging liens.".

- 6 (b) NOTICE REQUIREMENTS.—Section 31325 of title
- 7 46, United States Code, is amended as follows:
- 8 (1) In subsection (d)(1)(B) by striking "a no-
- 9 tice of a claim" and inserting "an unexpired notice
- of a claim".
- 11 (2) In subsection (f)(1) by striking "a notice of
- a claim" and inserting "an unexpired notice of a
- 13 claim''.
- 14 (c) Approval of Surrender of Documenta-
- 15 TION.—Section 12111 of title 46, United States Code, is
- 16 amended by adding at the end the following:
- 17 "(d)(1) The Secretary shall not refuse to approve the
- 18 surrender of the certificate of documentation for a vessel
- 19 solely on the basis that a notice of a claim of a lien on
- 20 the vessel has been recorded under section 31343(a) of
- 21 this title.
- 22 "(2) The Secretary may condition approval of the
- 23 surrender of the certificate of documentation for a vessel
- 24 over 1,000 gross tons.".

- 1 (d) TECHNICAL CORRECTION.—Section 9(e) of the
- 2 Shipping Act, 1916 (46 U.S.C. App. 808(c)) is amended
- 3 in the matter preceding paragraph (1) by striking "Ex-
- 4 cept" and all that follows "12106(e) of title 46," and in-
- 5 serting "Except as provided in section 611 of the Mer-
- 6 chant Marine Act, 1936 (46 App. U.S.C. 1181) and in
- 7 sections 12106(e) and 31322(a)(1)(D) of title 46,".
- 8 (e) Effective Date.—This section shall take effect
- 9 July 1, 2002.

10 SEC. 7. TONNAGE OF R/V DAVIDSON.

- 11 (a) IN GENERAL.—The Secretary of Transportation
- 12 shall prescribe a tonnage measurement as a small pas-
- 13 senger vessel as defined in section 2101 of title 46, United
- 14 States Code, for the vessel R/V DAVIDSON (United
- 15 States official number D1066485) for purposes of apply-
- 16 ing the optional regulatory measurement under section
- 17 14305 of that title.
- 18 (b) Application.—Subsection (a) shall apply only
- 19 when the vessel is operating in compliance with the re-
- 20 quirements of section 3301(8) of title 46, United States
- **21** Code.
- 22 SEC. 8. MISCELLANEOUS CERTIFICATES OF DOCUMENTA-
- 23 TION.
- Notwithstanding section 27 of the Merchant Marine
- 25 Act, 1920 (46 U.S.C. App. 883), section 8 of the Act of

1 June 19, 1886 (24 Stat. 81, chapter 421; 46 U.S.C. App. 2 289), and sections 12106 and 12108 of title 46, United States Code, the Secretary of Transportation may issue a certificate of documentation with appropriate endorsement for employment in the coastwise trade for the following vessels: 7 (1) LOOKING GLASS (United States official 8 number 925735). 9 (2) YANKEE (United States official number 10 1076210). 11 (3) LUCKY DOG of St. Petersburg, Florida 12 of (State Florida registration number 13 FLZP7569E373). 14 (4) ENTERPRIZE (United States official 15 number 1077571). 16 (5) M/V SANDPIPER (United States official 17 number 1079439). 18 (6) FRITHA (United States official number 19 1085943). 20 (7) PUFFIN (United States official number 21 697029). 22 (8) VICTORY OF BURNHAM (United States 23 official number 663780). 24 (9) R'ADVENTURE II (United States official

number 905373).

25

1	(10) ANTJA (State of Florida registration
2	number FL3475MA).
3	(11) SKIMMER, manufactured by Contour
4	Yachts, Inc. (hull identification number
5	QHG34031D001).
6	(12) TOKEENA (State of South Carolina reg-
7	istration number SC 1602 BJ).
8	(13) DOUBLE EAGLE2 (United States offi-
9	cial number 1042549).
10	(14) ENCOUNTER (United States official
11	number 998174).
12	(15) AJ (United States official number
13	599164).
14	(16) BARGE 10 (United States official number
15	1101368).
16	(17) NOT A SHOT (United States official
17	number 911064).
18	(18) PRIDE OF MANY (Canadian official
19	number 811529).
20	(19) AMAZING GRACE (United States official
21	number 92769).
22	(20) SHEWHO (United States official number
23	1104094).

	12
1	SEC. 9. EXEMPTION FOR VICTORY SHIPS.
2	Section 3302(1)(1) of title 46, United States Code
3	is amended by adding at the end the following:
4	"(D) The steamship SS Red Oak Victory
5	(United States official number 249410), owned by
6	the Richmond Museum Association, located in Rich-
7	mond, California.
8	"(E) The SS American Victory (United States
9	official number 248005), owned by Victory Ship
10	Inc., of Tampa, Florida.".
11	SEC. 10. CERTIFICATE OF DOCUMENTATION FOR 3 BARGES
12	(a) DOCUMENTATION CERTIFICATE.—Notwith
13	standing section 12106 of title 46, United States Code
14	and section 27 of the Merchant Marine Act, 1920 (46
15	App. U.S.C. 883), and subject to subsection (e) of this
16	section, the Secretary of Transportation may issue a cer
17	tificate of documentation with an appropriate endorsemen
18	for employment in the coastwise trade for each of the ves
19	sels listed in subsection (b).
20	(b) Vessels Described.—The vessels referred to in
21	subsection (a) are the following:
22	(1) The former Navy deck barge JIM, having
23	a length of 110 feet and a width of 34 feet.

(2) The former railroad car barge HUGH, hav-

ing a length of 185 feet and a width of 34 feet.

24

25

1	(3) The former railroad car barge TOMMY,
2	having a length of 185 feet and a width of 34 feet.
3	(c) Limitation on Operation.—A vessel issued a
4	certificate of documentation under this section may be
5	used only as a floating platform for launching fireworks,
6	including transportation of materials associated with that
7	use.
8	SEC. 11. CERTIFICATE OF DOCUMENTATION FOR THE
9	EAGLE.
10	Notwithstanding section 27 of the Merchant Marine
11	Act, 1920 (46 U.S.C. App. 883), chapter 121 of title 46,
12	United States Code, and section 1 of the Act of May 28,
13	1906 (46 U.S.C. App. 292), the Secretary of Transpor-
14	tation shall issue a certificate of documentation with ap-
15	propriate endorsement for employment in the coastwise
16	trade for the vessel EAGLE (hull number BK—1754,
17	United States official number 1091389) if the vessel is—
18	(1) owned by a State, a political subdivision of
19	a State, or a public authority chartered by a State;
20	(2) if chartered, chartered to a State, a political
21	subdivision of a State, or a public authority char-
22	tered by a State;
23	(3) operated only in conjunction with—
24	(A) scour jet operations; or

1	(B) dredging services adjacent to facilities
2	owned by the State, political subdivision, or
3	public authority; and
4	(4) externally identified clearly as a vessel of
5	that State, subdivision or authority.
6	SEC. 12. WAIVER FOR VESSELS IN NEW WORLD CHALLENGE
7	RACE.
8	Notwithstanding section 8 of the Act of June 19,
9	1886 (46 App. U.S.C. 289), beginning on April 1, 2002,
10	the 10 sailboats participating in the New World Challenge
11	Race may transport guests, who have not contributed con-
12	sideration for their passage, from and around the ports
13	of San Francisco and San Diego, California, before and
14	during stops of that race. This section shall have no force
15	or effect beginning on the earlier of—
16	(1) 60 days after the last competing sailboat
17	reaches the end of that race in San Francisco, Cali-
18	fornia; or
19	(2) December 31, 2003.
20	SEC. 13. VESSEL ASPHALT COMMANDER.
21	Notwithstanding any other law or agreement with the
22	United States Government, the vessel ASPHALT COM-
23	MANDER (United States official number 663105) may
24	be transferred to or placed under a foreign registry or sold

- 1 to a person that is not a citizen of the United States and
- 2 transferred to or placed under a foreign registry.

Calendar No. 107

107TH CONGRESS 1ST SESSION

H.R. 1098

[Report No. 107-48]

AN ACT

To improve the recording and discharging of maritime lieus and expand the American Merchant Marine Memorial Wall of Honor, and for other purposes.

JULY 27, 2001
Reported without amendment

Vince Barber

From:

Ronald Branch < rwbranch@earthlink.net>

Sent:

Friday, April 25, 2014 11:34 AM

To:

Vince Barber

Subject:

Re: [Lama-agents] LAMA Circular 02-13 MARPOL ANNEX V (GARBAGE) DISCHARGE

REGULATIONS

LAMA

Louisiana Maritime Association

3939 N. Causeway Boulevard, Suite 102 Metairie, LA 70002 (504) 833-4190 Phone (504) 833-4191 Fax www.louisianamaritime.org

Vince,

Your question is right on.

Here's my best answer.

I've provided the below definition of 'adequate facilities'.

The key items are:

- "....without causing undue delay for the ships", and
- "....do not provide mariners with a disincentive to use them".

So.... what are "disincentives"?

Surely extraordinary costs/expenses can be a 'disincentive' to use some reception facilities.

MEPC 42 in 1998 agreed that, to achieve "adequate reception facilities", the port should have regard to the operational needs of users and provide reception facilities for the type and quantities of waste from ships normally using the port without causing undue delay for the ships.

MEPC 44 in 2000 adopted resolution MEPC.83(44) which stated that adequate facilities can be defined as those which:

- mariners use;
- fully meet the needs of the ships regularly using them;

- do not provide mariners with a disincentive to use them;
- contribute to the improvement of the marine environment;
- · meet the needs of the ships normally using the port; and
- allow for the ultimate disposal of ships' wastes to take place in an environmentally appropriate way.

It's up to the Master to make the determination of whether or not reception facilities meet the needs of the vessel under the definition above. The Master should always adequately document all decisions regarding the discharge of substances regulated by MARPOL Annex V.

Ron

Sincerely,

"Capt Ron"

Ronald W. Branch, CAPT. USCG (Ret.)
President
Louisiana Maritime Association (LAMA)
Ron.branch@louisianamaritime.org

Desk: (504) 899-5535 Cell: (330) 760-0786

On Apr 25, 2014, at 10:28 AM, Vince Barber < vinceb@kcship.com> wrote:

Good morning, Capt Ron!

With respect to the below and attached, a question has arisen from one of our ship Captains:

If the ship is transiting within the "special" zone (ie: Galveston to Miss.River), does the Miss River quality as an "adequate reception facility" since cargo hold washwater can be discharge there after obtaining a washwater permit?

In other words, if a ship is going to the Miss River from anywhere else inside the special zone – must she NOT discharge cargo hold washwater outside the 12 mile limit (also assuming the other 2 conditions are met) JUST BECAUSE it is feasible that discharging in the River (after testing) is available?

Depending on how extreme this might get pushed, the same situation could also be raised for other ports in the Gulf. Since frac tanks are rentable in Houston/Galveston (and drivable anywhere else!), would a ship be required to avoid the beyond 12-mile availability just because the shipowner has the option of spending tens of thousands of extra dollars hiring an extra layberth, pilots, tugs and linesmen to discharge cargo hold washwater into storage tanks?

The result of this answer will be quite significant basis delayed ship cleaning times in respect to tendering.

Kindly check and advise.

Best regards, Vince Barber K&C Shipping, Inc.

From: lama-agents-bounces@osx1.vesselagents.org [mailto:lama-agents-bounces@osx1.vesselagents.org] On Behalf

Of Ronald Branch

Sent: Thursday, January 03, 2013 5:18 PM

To: Ronald Branch

Subject: [Lama-agents] LAMA Circular 02-13 MARPOL ANNEX V (GARBAGE) DISCHARGE REGULATIONS

<42373390-94A2-4DC9-B0B2-8040DE880D4E[45].png>

Louisiana Maritime Association

3939 N. Causeway Boulevard, Suite 102 Metairie, LA 70002 (504) 833-4190 Phone (504) 833-4191 Fax

Members.

As of January 1, 2013, stricter requirements are in effect which regulate the discharge of garbage in "Special Areas" as defined by MARPOL Annex V.

These requirements affect vessels operating in the Gulf of Mexico, which is part of the *Wider Caribbean Region* Special Area.

Basic Information:

The discharge of any garbage into the sea in 'special areas' is prohibited, with the exceptions of certain types of <u>food wastes</u> and <u>cargo residues</u> under specific conditions.

Discharge of <u>food wastes</u> may be made if <u>all</u> of the following conditions are met:

The discharge of food wastes must be NOT LESS than 12 nautical miles from the nearest land or nearest ice shelf.

Food wastes discharged in any 'special area' must be comminuted or ground to the point that they are capable of passing through a screen with openings no greater than 25 mm.

Food wastes discharged in the 'special area' must not be contaminated by any other type of garbage.

Discharge of <u>cargo residues</u> may be made if <u>all</u> of the following conditions are met:

Cargo residues, cleaning agents or additives may not include any substances classified as 'Harmful to the Marine Environment' according to IMO guidelines.

Both the 'port of departure' and 'next port of destination' must be within the 'special area' and the vessel is not transiting outside the 'special area' between ports.

There must be no adequate reception facilities at the port of destination.

If all of these conditions (a, b, & c above) have been met and there is no other alternative available for unloading cargo residues, the discharge of cargo residues may be made NOT LESS than 12 nautical miles from the nearest land (or nearest ice shelf).

For seas *outside* the 'special areas' the discharge of garbage is still prohibited, however the following exceptions apply:

The discharge of comminuted or ground <u>food wastes</u> capable of passing through a screen with openings no greater than 25mm may be made no less than 3 nautical miles from the nearest land. Food wastes that do not meet this standard must be discharged no less than 12 nautical miles from the nearest land.

<u>Cargo residues</u> that do not contain substances classified as 'Harmful to the Marine Environment' according to IMO standards may be discharged not less than 12 nautical miles for the nearest land and only if there is no other alternative available.

When garbage is mixed, then more stringent standards will apply.

Regulations governing the Garbage Management Plan and Garbage Record Book also are in effect.

While there are no new regulations in effect for Annex V Port Reception Facilities, the USCG anticipates an increase in the amount of waste discharged at these facilities. In accordance with the Certificate of Adequacy program, all waterfront facilities must be capable of receiving all garbage that a vessel master wants to officed.

I've attached a <u>LAMA Circular</u> which provides <u>amplifying information</u> including the IMO Guidelines. (Please note the Circular is 58 pages long.)

If you have any questions please do not hesitate to contact myself or Christine Titus at Christine. Titus@louisianamaritime.org.

RWBranch

Capt Ron

Ronald W. Branch, CAPT. USCG (Ret.)
President
Louisiana Maritime Association (LAMA)
rwbranch@earthlink.net
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Desk: (504) 899-5535